

CANADA

PROVINCE OF NOVA SCOTIA

IN THE MATTER OF THE
FATALITY INVESTIGATIONS ACT

S.N.S. 2001, c. 31

THE DESMOND FATALITY INQUIRY

TRANSCRIPT

HEARD BEFORE: The Honourable Judge Warren K. Zimmer

PLACE HEARD: Port Hawkesbury, Nova Scotia

DATE HEARD: April 20, 2021

COUNSEL: Allen Murray, QC, Inquiry Counsel
Shane Russell, Esq., Inquiry Counsel

Lori Ward and Melissa Grant,
Counsel for Attorney General of Canada

Glenn R. Anderson, QC, and Catherine Lunn
Counsel for Attorney General of Nova Scotia

Thomas M. Macdonald, Esq., and
Thomas Morehouse, Esq.
Counsel for Richard Borden, Thelma Borden and
Sheldon Borden
Joint Counsel for Aaliyah Desmond

Tara Miller, QC,
Counsel for Estate of Brenda Desmond
(Chantel Desmond, Personal Representative)
Joint Counsel for Aaliyah Desmond

Adam Rodgers, Esq.
Counsel for Estate of Lionel Desmond
(Cassandra Desmond, Personal Representative)

Roderick (Rory) Rogers, QC, Karen Bennett-Clayton
and Daniel MacKenzie,
Counsel for Nova Scotia Health Authority

Amy MacGregor
Counsel for Dr. Faisal Rahman and Dr. Ian Slayter

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1 APRIL 20, 2021

2 COURT OPENED (09:31 HRS.)

3

4 THE COURT: Good morning.

5 COUNSEL: Good morning, Your Honour.

6 THE COURT: Mr. Marshall?

7 MR. MARSHALL: Yes, sir. Good morning.

8 THE COURT: Good morning. I understand Mr. Marshall is
9 our first witness, Ms. Ward or Ms. Grant?

10 MS. WARD: That's correct, Your Honour, and he's ready to
11 affirm.

12 THE COURT: All right, thank you.

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1 **LEE MARSHALL**, affirmed, testified:

2 **THE COURT**: Ms. Ward? Yes, if you could use the podium,
3 please?

4

5

DIRECT EXAMINATION

6

7 **MS. WARD**: Good morning, Mr. Marshall.

8 **A.** Good morning.

9 **Q.** As you know, my name is Lori Ward and I represent the
10 Attorney General of Canada and that includes Veterans Affairs.
11 So I'm going to be beginning your questioning today and we'll
12 start with a bit of your background.

13 So you graduated from Memorial University of Newfoundland
14 in 1995 with a Bachelor of Science in Psychology? Is that
15 correct?

16 **A.** That's correct.

17 **Q.** And you went on to get a Bachelors of Social Work in
18 May 1998 also from MUN?

19 **A.** Yes, I did.

20 **Q.** And you began your career as a mental health
21 counsellor with youth in Newfoundland?

22 **A.** Well, it was a general mental health counsellor in

1 Newfoundland.

2 **Q.** Thank you. And you've done several jobs since then.
3 Could you just run us through? You were a mental health and
4 addictions counsellor as well?

5 **A.** Yeah. And I also did a stint in child protection in
6 New Westminster, British Columbia, and then I was recruited by
7 VAC as an area counsellor which is equivalent to a case manager
8 today.

9 **Q.** Do you know what year that was?

10 **A.** May 1999.

11 **Q.** So you did the case manager job, essentially.

12 **A.** Yes.

13 **Q.** And then you became what is now called a "VSTM"? What
14 is that?

15 **A.** Yeah. So today it's referred to as a "veteran service
16 team manager". It's basically the frontline manager responsible
17 for case managers and veteran service agents, so they oversee
18 their performance, quality of their work, support them, and
19 those types of things.

20 **Q.** And then you were the acting national manager of
21 client services. Can you tell us about that?

22 **A.** Yeah. So, eventually, I was moved to Charlottetown,

LEE MARSHALL, Direct Examination

1 our headquarters, in service policy, and after a couple of years
2 as a project manager and a national education and training
3 officer, I became a ... the national manager of client services
4 which was essentially the functional position responsible for
5 case management and other support services in the organization
6 at that time.

7 **Q.** And then you became an area director?

8 **A.** Yeah. From there, I became what was referred to as a
9 district director of Newfoundland and Labrador and then I did
10 some other positions, such as I did an acting assignment as the
11 director of case management support services as well as the
12 director responsible for our national contact centres. And in
13 April 2019, I took on the role of area director for Newfoundland
14 and Labrador, New Brunswick, and Prince Edward Island, and I was
15 in that position until December 2020, and I'm currently on an
16 acting role as director of corporate affairs for field
17 operations.

18 **Q.** So you've done lots of jobs within VAC or Veterans
19 Affairs Canada. I'll refer to them as "VAC".

20 **A.** I'm sorry, Lori, I lost your audio then. I can't hear
21 you.

22 **Q.** Sorry. I said I'll refer to Veterans Affairs Canada

LEE MARSHALL, Direct Examination

1 as "VAC" and I was just saying you've done lots of jobs within
2 VAC. You've been a case manager, you've been a veterans service
3 team manager as well as worked in policy.

4 A. Yes, I have.

5 Q. And you had no personal involvement with Lionel
6 Desmond, did you?

7 A. No, I did not.

8 Q. So other than to review some summary documents that
9 counsel provided, you have not reviewed his file in Veterans
10 Affairs systems.

11 A. No, I have not.

12 Q. Okay. We're going to start. I think the idea is to
13 give a bit of a general overview of what VAC's mandate is and
14 what benefits it offers, so we'll just start with a mention of
15 the legislation. As I understand it, the **Pension Act** came in
16 after World War 1 and provided lifelong disability pensions for
17 wounded veterans. Is that correct?

18 A. Yes, it is.

19 Q. And then what happened in 2006 with the legislation?

20 A. In 2006, we enacted a **Canadian Forces Member and**
21 **Veterans Re-establishment and Compensation Act** which we refer to
22 as the **New Veterans Charter**, and the major changes with the **New**

LEE MARSHALL, Direct Examination

1 **Veterans Charter** is that we now have legislation to provide
2 rehabilitation services to veterans, and the compensation for
3 disability or illness switched from a lifetime pension to a one-
4 time payout, and that was referred to as a disability award.

5 Q. And then what happened in 2019?

6 A. So in 2019, the **New Veterans Charter** evolved and we
7 enacted what's referred to as "Pension for Life" or the **Veterans**
8 **Well-being Act**, and the **Veterans Well-being Act** basically made
9 some changes to the **New Veterans Charter**. Now, veterans are
10 entitled to compensation or "Pension for Life" for disability or
11 illness. It also tightened up or simplified our income
12 replacement benefits, so we had multiple income replacement
13 benefits and six became one, which is referred to as the "Income
14 Replacement Benefit". And it also sort of honed in our
15 rehabilitation program, just sort of tightening some of our
16 approaches to the rehab program.

17 Q. So there have been some improvements. In fact, the
18 **Veterans Well-being Act** is really the **New Veterans Charter**, new
19 and improved and renamed, is it not?

20 A. Yes, it is. So VAC has continually evolved and there
21 were changes along the way to our programs under the **Charter**,
22 but the **Veterans Well-being Act** really solidified some major

LEE MARSHALL, Direct Examination

1 changes and simplified the programs for us in a lot of ways.
2 And of course, the "Pension for Life" is one of the more popular
3 additions to the **NVC** under the **Veterans Well-being Act**.

4 **Q.** Okay, but when Lionel Desmond was releasing from the
5 Forces in 2015, he would've been under the **New Veterans Charter**
6 regime. Correct?

7 **A.** That is correct, yeah.

8 **Q.** Okay. I'll just ask you to give us a bit of an
9 overview of monetary benefit scheme. So how does a person apply
10 for monetary benefits after they release from the CAF?

11 **(09:40)**

12 **A.** So there are really, you know, three streams to
13 monetary benefits. Probably the biggest is compensation for
14 disability or illness, so that's what we refer to as it was,
15 disability pension. It became the disability award under the
16 **New Veterans Charter**, and now it's referred to as "Pain and
17 Suffering Compensation". So that basically is financial
18 compensation, for illness and injury related to service.

19 We also have financial replacement benefits for income
20 replacement. So in 2015, that would've been referred to as
21 "Earnings Loss". Today, we call it the "Income Replacement
22 Benefits". Basically, what that is is kind of like an income

LEE MARSHALL, Direct Examination

1 insurance. While somebody is participating in rehab, we pay ...
2 today, it's 90 percent of their income. In 2015, it would've
3 been 75 percent of their income while they were serving.
4 Whatever that income was, it would be 75 percent of that. And
5 that's really to allow them to participate in the rehabilitation
6 program, although there are components that if someone is
7 determined to diminished earning capacity, referred to it,
8 basically, that we've decided that they're not going to go to
9 rehab to a job that will sustain their lifestyle, then they can
10 receive that income replacement until they're 65 years of age.

11 And then the third is really reimbursement for services,
12 medical services or treatment related to their injuries. So we
13 reimburse anything from pharmaceuticals, to health
14 professionals, to travel to see health professionals.

15 **Q.** Okay.

16 **A.** And I'm oversimplifying but, in general, those are the
17 three main ways to receive finances from VAC in today's
18 environment.

19 **Q.** So someone with a service-related injury like, say,
20 PTSD, how do they actually apply for a disability benefit?

21 **A.** So they can apply at any point in time either during
22 their career or after they retire. Basically, they need a

LEE MARSHALL, Direct Examination

1 diagnosis and then that diagnosis has to be associated with
2 their service or aggravated by their service. The vast majority
3 come in as paper applications and, basically, it requires
4 medical substantiation and service records, typically, to
5 associate the illness or injury to the their service.

6 **Q.** So when a veteran or a serving member applies for a
7 disability benefit, that person has to submit medical
8 documentation?

9 **A.** Yes. Well, we need medical documentation to
10 substantiate that it's a diagnosed condition. It is possible
11 that that diagnosis can occur prior to their release and it
12 might be part of their service medical records but, often,
13 clients will seek out a diagnosis post-service and see a private
14 provider, for example, in the community, to get that diagnosis.

15 **Q.** And when they submit documents as part of their
16 application, what happens to those documents?

17 **A.** Well, so it depends on the type of document, but most
18 documents submitted for application are scanned into the client
19 service delivery network, which is our electronic system, and
20 they are then adjudicated by our disability folks in
21 Charlottetown.

22 **Q.** So once they're scanned into the system, who can look

LEE MARSHALL, Direct Examination

1 at them?

2 **A.** So our system, which is called "CSDN", or the client
3 service delivery network, has multiple levels of access based on
4 your position. So if you're a disability adjudicator, you can
5 certainly go in and access any of those documents. Case
6 managers typically have access to more documents than, say, I
7 would in my position, and they can technically access service
8 health records, although they've been instructed not to because
9 service health records are considered "need to know" and the
10 service health records are not considered "need to know"
11 documents, say, for case managers but, of course, adjudicators
12 do require those to make decisions around disability awards or
13 pain and suffering compensation.

14 **Q.** Presumably, a person applies for a benefit and they
15 get either a favourable decision or they get denied. What
16 happens if they get denied? What can they do?

17 **A.** So if someone is denied their application for, say, a
18 disability award in this case, the first recommendation is that
19 they call the Bureau of Pension Advocates which is basically a
20 team of lawyers that work for the Department to represent
21 veterans. So the first suggestion is usually what is referred
22 to as a departmental review. So often claims are denied because

LEE MARSHALL, Direct Examination

1 there's not enough information or all the required information
2 isn't included. So, typically, an advocate will review the
3 application with the veteran to see if there is any additional
4 information that can be submitted. If there is, then they can
5 resubmit the disability application for departmental review.

6 If that's unsuccessful, then they have the option of
7 bringing it to the Veterans Review and Appeal Board. The
8 Veterans Review and Appeal Board is an independent body where a
9 client and the advocate can first bring their claim for a review
10 to the Veterans Review and Appeal Board, and they have the
11 authority to overturn VAC decisions. And they also have two
12 levels of review. So if they're unsuccessful in the first
13 level, they can resubmit for a second review through VRAB.

14 **Q.** And then they can go to Federal Court after that if
15 they're unsuccessful through VRAB.

16 **A.** That's right.

17 **Q.** And will the Bureau of Pensions Advocates provide them
18 with free legal services throughout that process?

19 **A.** Yes, it's free legal services to follow them through
20 and they will represent the veteran throughout those processes.

21 **Q.** How many times can a person apply for a benefit?

22 **A.** There's no limit in terms of someone applying. Of

LEE MARSHALL, Direct Examination

1 course, they would require new information, I suppose, but
2 there's no reason they can't continue to apply.

3 Q. And can they be reassessed?

4 A. Yes. So once a decision has been made; in other
5 words, it's been determined that their diagnosis is attributable
6 to service, they can submit for a reassessment at any point in
7 time, and that really is a review to see if the condition has
8 gotten progressively worse and, if so, the level of compensation
9 can go up.

10 Q. Can you just tell us a bit about how the benefit is
11 calculated? There's a five-on-five score and there's a
12 percentage score for a disability.

13 A. Right. So that's correct. So the five-on-five is
14 attributable to service. So, for example, if the entire
15 diagnosis is attributable to service, then that would be five
16 over five. In other words, the condition is completely
17 attributable to service. It is possible to have a fraction of
18 that; say, one-fifth attributable to service, and I guess what
19 that would basically mean is the condition was aggravated by
20 service but not entirely attributable to service. So that's
21 just how much is connected to their service. And then the
22 second piece is a percentage of disability, and that's basically

LEE MARSHALL, Direct Examination

1 the level of the disability. In other words, if the condition
2 is worse, then the level of disability goes up.

3 **Q.** So the percentage awarded corresponds to the severity
4 of the condition?

5 **A.** Exactly.

6 **Q.** And so if you're assessed once - say you're successful
7 and you get a certain percentage for disability - can you ask to
8 be reassessed for the same disability?

9 **A.** Yes, you can, and if it's determined that it's higher,
10 then you will get the difference from the original assessment to
11 the new assessment. So if you went up from, say, ten percent to
12 15 percent, then you would be compensated for an additional five
13 percent.

14 **Q.** Is there any time limit to be making an application
15 for reassessment?

16 **A.** No.

17 **Q.** And is there any limit to the number of times you can
18 ask to be reassessed?

19 **A.** No.

20 **(09:50)**

21 **Q.** Turning to health benefits now, we know that a serving
22 Canadian Forces member has their health benefits through the

LEE MARSHALL, Direct Examination

1 Forces. What happens when a person releases and becomes a
2 veteran?

3 **A.** So if a veteran is entitled to benefits under VAC; in
4 other words, say, for example, they receive a disability award,
5 then they are entitled to treatment benefits associated with
6 that condition. We call that "A-line coverage" and they get
7 what we refer to as a Medavie Blue Cross card, and that card
8 they can take to a pharmacy, to service providers, and get
9 approved for benefits related to their condition.

10 **Q.** So if someone releases from the Forces and they don't
11 seek any benefits from Veterans Affairs, they just go into the
12 civilian system? Like, in Nova Scotia, we have MSI or ...

13 **A.** Well, they, depending on their service, they can apply
14 to continue their federal coverage. I'm no expert in that area
15 but, in the same way, if I retired tomorrow, I'd continue to pay
16 into the public service health care program. Some veterans,
17 depending on service, have that option as well. But, yes, in
18 general, they would be relying on the provincial health care
19 system and whatever additional insurance coverage they might
20 have outside of VAC if they did not apply.

21 **Q.** So you mentioned a person with a disability benefit
22 would be eligible for some health benefits. You mentioned a

LEE MARSHALL, Direct Examination

1 Blue Cross card and you mentioned prescription drugs. How does
2 the prescription drug benefit work?

3 **A.** Okay. So, basically, depending on the condition that
4 you have, there's agreed to entitlements in each of the
5 categories, really, of health coverage, but, so for
6 pharmaceuticals, there would be formularies that indicate which
7 medications are typically used to treat that condition. So if
8 they're prescribed a particular medication by, say, a physician,
9 and they go to the pharmacy and they have their Blue Cross card,
10 then, typically, VAC will pay a hundred percent for that
11 medication as long as it falls within their formularies. If it
12 doesn't fall within the formulary, there is a process. It's
13 another unit within Medavie called the "special authorization
14 unit". So they can take that claim or request for reimbursement
15 for that medication to the special authorization unit.
16 Typically, what is required there is further information or
17 explanation by the prescribing entity as to why that medication
18 is required. If it helps, I can give a small example.
19 Typically, we approve generic drugs. Sometimes there are more
20 expensive, potentially new drugs that wouldn't be on the
21 formularies, let's just say, but perhaps a physician has tried
22 the generic drugs, they have not worked, and then they decide to

LEE MARSHALL, Direct Examination

1 move to this next drug. The new drug may not be on the
2 formulary, so they have to basically explain why they are ...
3 that they've tried the generic drugs, they aren't effective, and
4 now they're using this new, potentially more expensive or less
5 known drug.

6 **Q.** So would a veteran just take that prescription to the
7 pharmacy and find out that it wasn't approved, or would they
8 submit it to VAC first for preapproval, or how would that work?

9 **A.** Typically, they go right to the pharmacy and then
10 they're instructed if it's approved or not. If it's not
11 approved, they're given their rights to go to the special
12 authorization unit and that's when they would be required to
13 contact the prescribing physician for additional information
14 but, in most cases, Lori, the prescriptions are approved on the
15 spot, so the veteran just brings in their prescription and they
16 get their prescription filled.

17 **Q.** Okay, so if the drug is not, say, on the list of drugs
18 for the stated condition, there might be a delay in getting it
19 approved. Can you speak to how long that delay might be?

20 **A.** The delay would really be dependent on how long it
21 takes for the prescribing physician to get the new information
22 in to explain why that particular medication is required, so

LEE MARSHALL, Direct Examination

1 there's no fixed timeframe. It really depends on how long it
2 takes the prescribing physician, or whoever the prescriber is,
3 to provide that rationale, and then the special authorization
4 unit needs to render their decision, and once that's done, the
5 prescription can be filled, or the veteran can pay upfront and
6 request to be reimbursed after the fact, and if VAC approves, or
7 the special authorization unit approves the medication then they
8 can be reimbursed for the full cost.

9 **Q.** So that reimbursement would date back to the initial
10 purchase.

11 **A.** Assuming the rationale substantiated it, yes, the date
12 of the original purchase.

13 **Q.** You mentioned that pharmaceuticals were one of many
14 potential health benefits. Can you just speak to what else is
15 on the list of benefits?

16 **A.** Yeah. So we refer to them as "programs of choice".
17 There are 14 areas, so it covers everything from aids to daily
18 living, which could be grab bars or a cane, grab bars for your
19 bathroom or a cane, ambulatory services, so that can be payment
20 for an ambulance or what we refer to as "health-related travel",
21 compensation for travel to appointments. If ... so there are
22 14, but not every condition entitles you to all 14, but we have

LEE MARSHALL, Direct Examination

1 vision care, audiology, we pay for medical services, hospital
2 services, nursing services, medical supplies, and other health-
3 related services like physiotherapy, massage, psychology
4 treatment, social work. As long as it's related to the pension
5 condition and they're approved modes of treatment.

6 **Q.** So VAC is not a health care provider, per se.

7 **A.** No. VAC pays for health care for our veterans, but we
8 don't provide direct health care.

9 **Q.** And is VAC the holder of a person's health records?

10 **A.** Not typically. VAC would only have health records
11 submitted for programs or submitted in support of a program for
12 a veteran. So, of course, we have some medical documentation
13 associated with, say, application for a disability award, and if
14 a veteran were to participate in treatment, say, within a
15 rehabilitation program, we would require assessments, typically
16 professional assessments, for psychology or VOC specialists to
17 support the rehabilitation program, and then we could
18 potentially have follow-up documentation that support the
19 implementation of the rehab plan.

20 So, for example, within the rehab plan, if treatment for a
21 particular condition is part of that plan, then we would
22 potentially have assessments submitted to us in support of the

LEE MARSHALL, Direct Examination

1 treatment for that plan and that allows us to ensure that the
2 services that we're paying for are being rendered and that we
3 can continue according to, you know, as long as those documents
4 support the rehab plan. But we don't have provincial health
5 records, we don't typically hold on to or review the health
6 records of veterans if they access provincial health entities
7 unless, of course, the veteran asks us and gives us permission
8 to request those and they somehow have value in relation to the
9 programs we're delivering such as rehab, but we do not have the
10 health records of veterans that encompass all health-related
11 interactions.

12 **Q.** Okay. So when a veteran accesses provincial health
13 care that's not funded by VAC; for instance, say a veteran goes
14 to an emergency room, would there be any mechanism for that
15 visit to an emergency room or some other provincial service?
16 Would VAC get notice of that or any communication, or would the
17 case manager?

18 **A.** There's no formal process for the provincial entities
19 to let us know that a veteran of service has availed of their
20 services and, in fact, you know, we technically don't have the
21 right to know unless the veteran asks for our assistance and
22 advises us that they accessed these health authorities, say,

LEE MARSHALL, Direct Examination

1 provincial health authorities. We wouldn't, no.

2 Q. And so VAC is not a health care provider. I take that
3 to mean it also doesn't have any emergency services.

4 (10:00)

5 A. No, VAC operates 8:30 to 4:30. We do currently have
6 the ability to issue some emergency payments in the evening for,
7 say, housing or over the weekend. But, other than that, we
8 provide no emergency services. Certainly no emergency health
9 care services. We would refer our clients to whatever the local
10 health authorities are. Emergencies and police authorities,
11 obviously, in certain situations.

12 Q. You do also have an 800-number for mental health
13 services, don't you?

14 A. Yes, we also have 1-800 VAC Assist which is,
15 basically, a short-term crisis intervention, very similar to an
16 employee HELP line. So there are professional counsellors on
17 line. They can provide a limited number of services for
18 anything from, you know, crisis intervention to parental advice
19 to bereavement.

20 Q. Okay. You had mentioned earlier the rehabilitation
21 program. Can you just give us a little more detail on how that
22 works?

LEE MARSHALL, Direct Examination

1 **A.** Yeah, sure. So the idea of the rehabilitation program
2 is, if a veteran has barriers and, typically these barriers are
3 related to physical or mental health conditions. barriers to re-
4 establishing themselves into civilian life, then they can apply
5 for the rehabilitation program. The idea of the rehabilitation
6 program is the case manager works with the veteran and they
7 collaborate around what those barriers are that are, say,
8 preventing that individual from re-integrating socially from re-
9 integration functionally. So being able to look after
10 themselves or employment. And so it's a collaborative process
11 to work with the veteran and their family to develop a plan.
12 Again, it has to be associated. The associated illness or
13 injury has to be related to service in order to apply for the
14 program and the idea of the plan is that we provide
15 rehabilitation services around physical or mental health
16 conditions and, if the veteran if ready, vocational assistance
17 to help them either re-train or return to civilian employment.

18 **Q.** And you mentioned there were financial benefits that
19 were tied to the rehab program.

20 **A.** And, in fact, the treatment as well can be a part of
21 the rehab plan. So once you're on the rehabilitation plan, if
22 you require the income replacement benefit or, in 2015, it would

LEE MARSHALL, Direct Examination

1 have been earnings lost, you can apply and have your ... Well,
2 in 2015, it was 75 percent of your income. Today, it's 90
3 percent of your income will be covered by your participating in
4 the program. And also the case manager can approve services or
5 benefits under the rehab plan as long as they're related to the
6 barriers to re-establishment that were identified on the
7 approval of the veteran coming into the rehab plan. So, for
8 example, we could potentially engage in psychological services
9 through the rehabilitation plan in support of removing barriers
10 to re-establishment.

EXHIBIT P-000286 - VAC BENEFITS SUMMARY - DESMOND

12 Q. Okay, I want to turn now to Exhibit 286. Can you see
13 that document, Mr. Marshall?

14 A. I can see it now, yeah.

15 Q. Okay. You've seen this document before?

16 A. Yes, I have.

17 Q. But you did not prepare this document. This document
18 was prepared by Veterans Affairs at the request of the Inquiry
19 counsel for ease of reference and you've reviewed it. Is that
20 correct? So you have no reason to believe that this is not an
21 accurate reflection of Mr. Desmond's benefits?

22 A. I have no reason, no. As far as I know, this is it.

LEE MARSHALL, Direct Examination

1 **Q.** So I just want to ask you to walk us through the
2 document. So this is a summary of financial and health care
3 benefits that Mr. Desmond received. Can you explain the first
4 one there, Adjustment Disability Award Lump Sum?

5 **A.** So as I explained before, the disability award in 2015
6 was a lump sum payment. That would have been compensation for
7 illness or injury associated with service. And, in this case,
8 they reference PTSD. So it is my understanding that that would
9 have been the initial payment for his post-traumatic stress
10 disorder condition.

11 **Q.** And then the next one ...

12 **A.** And then ...

13 **Q.** Go ahead.

14 **A.** Sorry, I guess, and the next line looks like he was
15 reassessed and that condition would have been assessed at a
16 higher level. So, therefore, the level of compensation was
17 increased and so he would have received a second lump sum
18 payment for \$74,646.99.

19 **Q.** Okay. And then it looks like another disability award
20 lump sum.

21 **A.** Yeah, so that would have been a different condition
22 that he would have applied for, I assume. That was only

LEE MARSHALL, Direct Examination

1 assessed at one time and it's for \$15,334.

2 Q. Okay. And the next thing is Financial Benefits - CIA
3 - Grade 3. Can you explain that?

4 A. Yeah, so CIA refers to career impact allowance and a
5 career impact allowance or permanent impairment allowance which
6 was, I believe, what it was referred to back then, is basically
7 compensation. So if somebody is awarded a disability, they can
8 potentially also apply for a CIA, career impact allowance, which
9 is basically to compensate them for the impact their injury has
10 on a career progression. So recognizing that the condition
11 would prevent them from, you know, fulfilling or expanding their
12 career, they can receive ... There are three grades of career
13 impact allowance and, in this case, it looks like he was in
14 receipt of Grade 3. So career progression, it is compensating
15 for career progression or lack of career progression, I guess.

16 Q. Is Grade 3 the highest or the lowest?

17 A. Grade 3 is lowest of the three. Grade 1 would be the
18 highest level of compensation.

19 Q. So there are three entries for CIA Grade 3. It looks
20 like covering different time periods. I see a reference to a
21 lump sum and then monthly payments. Can you explain why there
22 is reference to both of those things?

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1 **A.** Okay, so without actually being in his file, I am
2 really only surmising, but it would appear to me that he applied
3 for the condition but didn't get the decision right away. So
4 the decision was backdated and hence the lump sum. And then he
5 would have continued to receive it as a monthly payment. So
6 unlike the disability award, career impact allowance is a
7 monthly payment.

8 **Q.** And the last ...

9 **A.** And it can also be ... Sorry, I should also add that
10 career impact allowance can also be reassessed at different
11 points in time.

12 **Q.** And the last entry there is for one month, it seems
13 the last month that Mr. Desmond was living, unfortunately. It's
14 599 instead of 592. Those benefits are indexed from year to
15 year?

16 **A.** Yes. Yes, they are indexed and that would explain the
17 difference in the monthly amount.

18 **Q.** Okay. Turning to the next little table, it says,
19 Other Financial Benefits. Can you explain to us what SISIP
20 Financial LTD means?

21 **A.** Right. So SISIP Financial LTD, this is not our
22 program. This is basically DND's long-term care program. So

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1 this would be service income, security, insurance plans, SISIP
2 stands for. So as I said to you, when you get on the rehab
3 program, in 2015, you would have been entitled to earnings lost
4 benefits. However, medically releasing veterans would have
5 first been entitled to the SISIP LTD program. And SISIP covers
6 income and it also covers VOC Assistance or vocational rehab.
7 And so, in this case, it appears that he was in receipt of
8 SISIP. So he would not have been in receipt of earnings loss
9 benefits from us at that time because SISIP would have been
10 paying 75 percent of his service salary.

11 **Q.** And just for clarity, I think you said long-term care
12 but you meant long-term disability.

13 **A.** Oh, I'm sorry, I did say long-term care. Yes, it's
14 their long-term disability program.

15 **(10:10)**

16 **Q.** Okay, and that's a CAF program, Canadian Armed Forces.

17 **A.** Yes, it is. It's not our program.

18 **Q.** Okay. And then there's a reference to retirement
19 pension. Do you know what that is?

20 **A.** I can only assume that would have been income that he
21 received, just regular pension income from his service. But
22 without any details, I don't know. But we would have recorded

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1 ... So when someone applies for our Earnings Loss Program, we
2 get a picture of what their current income is. Because, of
3 course, it's evaluated in the context of their other incomes.
4 So my guess is that's his retirement pension from the Canadian
5 Armed Forces, but without having been in the file, I can't say
6 that with certainty.

7 **Q.** But if that's so, that would be under the Canadian
8 Forces **Superannuation Act**?

9 **A.** It would be.

10 **Q.** Okay. Turning to the next page, there's a summary of
11 treatment benefits. You mentioned the POCs to us.

12 **A.** Right.

13 **Q.** So that's the one with 14 different types of benefits
14 that you mentioned?

15 **A.** Yes, it is. Except what we refer to as POC 2 or
16 Program of Choice 2, is ambulatory service. So that's health-
17 related travel in this case. So in reviewing the dates, it
18 appears that he was compensated for his travel on each of those
19 dates. So it was a 46-kilometer run and he received \$23 for
20 each of those trips.

21 **Q.** So if Mr. Desmond was living in Guysborough and had
22 chosen to avail himself of the services at the OSI clinic in

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1 Halifax, which is quite a drive, would VAC have reimbursed him
2 for the kilometers?

3 **A.** Yes, so if it's an approved treatment, typically, we
4 will try to find a local provider but if it's deemed that the
5 provider, say, that's a little bit farther away is the more
6 appropriate treatment provider, and certainly an OSI clinic
7 would fit as an appropriate treatment provider, we will
8 compensate for, not just mileage, we'll pay for meals. If the
9 individual is required to stay overnight to attend an
10 appointment, we will pay for overnight and, in some cases, we'll
11 pay for somebody to attend the appointment with him. So we'll
12 compensate an individual for attending or, you know, driving
13 with the individual to their appointment.

14 **Q.** Okay, so POC 7 says medical supplies.

15 **A.** Right. So that encompasses basically any, well,
16 medical supplies that would fall under the pension condition for
17 the individual. So, for example, if someone required bandages
18 or something like that, they could fall under medical supplies.
19 In this case, it was a vaporizer, claim for \$300, we paid. So I
20 would ... The vaporizer is, no doubt in support of the cannabis
21 for medical purposes and we would pay for the vaporizer as we
22 would consider that a medical supply in support of his cannabis

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1 for medical purposes.

2 Q. Okay, and POC 10 says prescription drug. We know that
3 Mr. Desmond had several prescriptions but there's a reference
4 here to an authorization. So this would be the drug that
5 required the special authorization you were talking about. Is
6 that your understanding?

7 A. It would be my guess because it's identified as such.
8 So, you know, again, without being into the file, it was
9 authorized to be approved. So that would indicate that it was a
10 special authorization for that medication. So, yes.

11 Q. Okay, CMP, I think you just mentioned. What's that
12 again?

13 A. Cannabis for medical purposes. So there are multiple
14 authorizations for five grams of cannabis per day were
15 reimbursed, or he was approved and reimbursed for the five
16 milligrams of cannabis a day for the dates given there. June
17 6th, 2015 to September 2015 and October 1st, 2015 to September
18 30th, 2016.

19 Q. For a total of \$15,805.23.

20 A. Yes.

21 Q. Okay, turning to POC 12, Related Health Services. Can
22 you just go through those for us?

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1 **A.** Right. So the first one there is a clinical care
2 manager, November 7, 2016. Service and travel were authorized,
3 a hundred occurrences approved and six occurrences used for a
4 total of \$1657.50. So a clinical care manager is a special
5 service that we use in certain cases when we're case managing a
6 client and it's obvious that he was approved for a clinical care
7 manager and that we had authorized a hundred sessions. The
8 occurrences tend to be for 30 minutes at a time. So that would
9 be 50 hours of services for a clinical care manager were
10 preapproved and six were used.

11 **Q.** Okay, what's the next one?

12 **A.** So November 7th, an authorization was approved for 16
13 occurrences of counselling therapist, individual visits, and a
14 report. Three occurrences were used and a report provided for a
15 total of \$420. So this could be a social worker or a
16 psychologist that was authorized to treat the client. And you
17 can see we approved 16 occurrences and so we would have paid for
18 the report, which would probably be an initial report and then
19 follow-up occurrences to see that whoever was providing the
20 treatment, and it's not indicated there but, obviously, it was a
21 counsellor. And it's not uncommon for us to request reports at
22 the beginning because we use these reports to guide our

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1 rehabilitation plan.

2 Q. And it was approved for 16 occurrences. Could that be
3 extended normally or how does that work?

4 A. Yes. So, basically, depending on the situation, you
5 approve a certain number of occurrences that allows the treating
6 counsellor to assess, develop their plan with the individual,
7 and then they can resubmit further reports to extend their
8 services. It's very common for us to do it in this way because,
9 as you can imagine, the treatment ... Well, the assessment and
10 plan for treatment and then the subsequent treatment guides a
11 rehabilitation plan and so, just as the plan is an ongoing
12 living document, we require updated reports, et cetera, to
13 support that plan. So it's very common for a limited number of
14 occurrences to be approved. I say limited. Sixteen
15 occurrences, you know, is multiple visits and would have given
16 plenty of opportunity to assess and begin treatment with an
17 individual and, in all likelihood, that would have continued.

18 Q. Okay, and the next one is from June 2016, massage
19 therapy.

20 A. Yeah. That one is pretty standard. He would have
21 received massage related to his pension condition and he would
22 have been reimbursed. Actually, in all likelihood, he wouldn't

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1 have had to pay. The massage therapist would have charged VAC
2 directly. And then November 16th, sorry, 2015. Social work
3 visits were authorized. Three visits were paid totalling 406.
4 So, again, social work, just like counselling, just like
5 massage, just like clinical care managers, are part of our
6 related health services and he would have been approved related
7 to his pension condition.

8 **Q.** Okay, and it doesn't appear on this document but we're
9 well aware that Mr. Desmond availed himself of the services of
10 the OSI clinic in New Brunswick, as well as Ste. Anne's Hospital
11 inpatient stays. So those would be considered VAC health
12 benefits as well, would they?

13 **A.** Yes. The situation there is a little bit different
14 because, basically, VAC has an arrangement with the provincial
15 health authorities and we fund the provincial health authority
16 who provides the OSI clinic services really across the country.
17 I believe there are 11 across the country. So, in New
18 Brunswick, it would be Horizon Health and we don't, when it
19 comes to veterans attending the OSI clinic, we don't do it on a
20 fee-for-service basis. Basically, they take on the clients
21 because of that arrangement and so we don't get monthly billing
22 related to it.

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1 Q. Okay, I want to move on now to some more about VAC.

2 A. Sorry, Lori ...

3 Q. Oh, sorry.

4 A. If I could ask you to repeat. I think when you move,
5 if you move a little bit away from the mic, I don't get your
6 voice, I'm sorry.

7 Q. I've got to stay close to the mic. So I was just
8 saying we'll move on now to a little more about VAC and how
9 exactly a veteran would get in touch with VAC and there are
10 various ways. Can you tell us about that?

11 **(10:20)**

12 A. Right. So you can get in touch with VAC, you know,
13 realistically in three ways. You can call us at our NCCN line,
14 National Contact Centre line. You can come visit our offices
15 and we have offices across the country. We refer to it as our
16 area offices. And then you can also use our MyVACaccount, which
17 is our digital platform and veterans can access information
18 about their files on that digital program but there's also a
19 mechanism called "secure messaging" where, basically, you can
20 ... It would be very similar to email. A veteran at any point
21 in time in the evening can submit a question and through secure
22 messaging and VAC will respond to it accordingly. It will

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1 either go to the national contact centre but if it requires,
2 say, a case manager level response, it will go to the case
3 manager or veteran service agent.

4 **Q.** VAC also has a website that anyone can access, is that
5 right?

6 **A.** Yeah. So all of our benefits are explained on our
7 website and we have multiple tools there as well. You can
8 create your own personalized manual of VAC benefits based on
9 your particular characteristics. You can basically explore any
10 of our programs. And the way it's laid out, you basically talk
11 about what your issue is and the website will lead you into VAC
12 programs and how to contact or how to apply for those programs.

13 **Q.** So can spouses and family members avail themselves of
14 the website, too?

15 **A.** Yes, they can. It's a public website so anybody can
16 access it.

17 **Q.** So you talked about NCCN, which is the National
18 Contact Centre Network, and that's an 800-number the person
19 calls?

20 **A.** Yes, it's an 800-number and it's available 8:30 to
21 4:30, based on your time zone. There are five contact centres
22 across the country and any one of those contact centres can

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1 receive your call. So the idea, just as an example this year,
2 we answered more than 80 percent of our calls within a two-
3 minute timeframe and, at VAC, you get a live person. There is a
4 visual message where you identify why you're calling and then
5 that directs you to the National Contact Centre. But you get a
6 live voice and the NCCN's responsibility is to provide
7 information. They can do, you know, some problem-solving with
8 individuals, how do I apply for this, this is where the
9 application is, here's how you do it. If the caller requires a
10 more in-depth response, then we transfer the call to our second
11 tier of calls, or call queue, and that's called the first
12 contact resolution queue and that is our veteran service agent
13 group and they have a little bit more program authority and they
14 also are able to help with more specific issues or problems. I
15 can explain that more if you want but go ahead.

16 **Q.** Well, just before you do that, let's talk about who
17 actually answers the phone when you call the NCCN?

18 **A.** Right. So the NCCN analysts are generalists. They
19 have a lot of training with respect to all of our programs and
20 benefits. We have a pretty good communication mechanism. So
21 say, for example, if a new program is announced, the NCCN will
22 typically have a list of questions and answers already provided

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1 to them. So if a caller sees on the news something was
2 announced, the NCCN can usually walk them through that
3 announcement and what it means for them. They will tell you how
4 to apply for a benefit. They can tell you if you're ... If you
5 call and wonder if your cheque is coming or what's happening,
6 you know, with your disability award application, they can give
7 you an idea of where it is in the queue, talk about turnaround
8 times, those types of things.

9 Q. And you talked about the fact that everybody gets a
10 live person.

11 A. Yeah.

12 Q. So is there any sort of voicemail option or anything
13 or is there no voicemail at all?

14 A. So our case managers and veteran service agents do
15 have voicemail but what we try to do is resolve the question or
16 concern with a live voice before that. So if the NCCN, as an
17 example, analyst can't answer the question, they can transfer
18 the call to the first contact resolution group, which is another
19 call network of our veteran service agents and they're locally
20 based. So if you call Nova Scotia, you're going to get the
21 veteran service agents in Halifax. So not only do they have VAC
22 program authority but they have familiarity with provincial

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1 programs and services, like long-term care or the provincial
2 health authority that provides, you know, home support, those
3 types of things. So instead of leaving a voicemail, what the
4 NCCN analyst will do is what we call a warm transfer. So
5 they'll connect with a VSA, veteran service agent, in that queue
6 and say, you know, I have Mr. Marshall on the phone, he has a
7 question about this, I'm not able to answer it, can you help him
8 out. And then the veteran service agent can access that
9 individual's file through the client service delivery network.
10 They'll receive the call and they'll walk the veteran hopefully
11 to a resolution of their problem. Sometimes it's an application
12 for a program and so they may not be able to approve the program
13 there on site but, once they've talked to the VSA, that
14 application is in process. If the call were even more
15 complicated and it was deemed that a case manager was required,
16 then the VSA would either transfer the call to the veteran's
17 case manager or, if they didn't have a case manager, we also
18 have an intake case manager, who would be able to receive the
19 call and answer more case management-type questions for the
20 veteran. But the idea is that if the veteran doesn't want to
21 leave a voicemail, they don't have to.

22 Now there are cases. So say, for example, if you have a

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1 case manager and you've been working with that case manager and
2 you called the NCCN and say I want to talk to my case manager,
3 they'll transfer that individual to their case manager and, if
4 that case manager isn't available, say they're with another
5 client, then they can leave a message. But we offer them the
6 choice of, do you want to leave a message or would you like to
7 talk to a back-up or an intake case manager.

8 **Q.** Okay. So if the analyst who answers the phone can't
9 answer the question and needs to transfer the person to a
10 veteran service agent, you mentioned that they get on the phone
11 with the next VSA in the queue and they keep the veteran on the
12 line?

13 **A.** That's right. So we refer to it as a warm transfer
14 but the goal is that we don't just drop the veteran into another
15 call queue. What we do is we say, Okay, I'm going to call a
16 veteran service agent for you and I'll get them on the phone and
17 then I'll transfer you over. So, basically, the veteran is on
18 hold for a temporary period of time while the NCCN analyst
19 reaches a veteran service agent. They explain to the veteran
20 service agent why they're transferring te call and then they'll
21 reconnect the veteran and say, you know, Mr. Marshall, I'm
22 transferring you to Lori, who is a veteran service agent, and

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1 she's going to help you with that application for long-term
2 care. So the idea is is we just don't release them. That we
3 sort of do a, well, we call it a warm transfer.

4 **Q.** So you mentioned a veteran service agent and some of
5 the things they do. I think you mentioned they have a
6 familiarity with long-term care and things like that. What are
7 the qualifications of a veteran service agent?

8 **A.** So if we're talking 2015, I think education-wise they
9 required a secondary school diploma but we were recruiting
10 people who had experience in client service or health-related
11 areas. Truthfully, we often recruited people with degrees,
12 social workers, et cetera, who are trying to become a part of
13 the VAC and they will apply as a veteran service agent with the
14 hopes maybe down the road of getting a case manager position, et
15 cetera, but a wide range of skills and abilities.

16 So veteran service agents have more in-depth knowledge
17 about our programs. They have program authority for things like
18 the veteran's independence program, long-term care. They can
19 help veterans with POC 13, which is special equipment related
20 to, say, their pension condition. They will also do referrals
21 to community resources, et cetera. So they're the next level of
22 support between the NCCN, say, and the case manager group.

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1 **Q.** You mentioned the Veterans Independence Program and I
2 don't think we talked about that before. Can you tell us a bit
3 about that?

4 **A.** Sure. So the Veterans Independence Program has been
5 around for many years and the intent to that program is to keep
6 veterans independent in their own home. It was really developed
7 as a program towards the elder veteran who may be having
8 difficulties staying at home, looking after their grounds,
9 housekeeping, meal prep, those types of things. So that program
10 is, as it's referred to Veterans Independence Program, is
11 intended to keep veterans independent in their own homes for as
12 long as possible by providing supports.

13 **(10:30)**

14 **Q.** Okay. And you mentioned that veterans service agents,
15 they're equipped to do a bit more than the analyst who answer
16 the phone, but not quite as much as a case manager. Would a
17 veterans service agent take on a veteran for a particular
18 project or period of time or service? How does that work?

19 **A.** Yes, they can. So veteran service agents often have
20 sort of longer-term relationships with clients where they
21 support them and help them with their programs. The idea is if
22 you consider a veteran who, say, has some independence, has some

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1 ability to make their own decisions and problem solve but
2 require some ongoing support, veteran service agents will often
3 provide that.

4 A couple of years ago, we formalized it and we called it
5 "guided support". So guided support is the responsibility of
6 veteran service agents and it's a specific service where the
7 veteran service agents works closely with a veteran for a period
8 of time to help them with a specific issue or concern.

9 We also used guided support sometimes to assist veterans
10 who are coming out of case management. So if a veteran has
11 reached their case management goals and is disengaging from the
12 case manager and the case management process, we'll offer then
13 guided support which is basically we'll connect them with a
14 veteran service agent who will touch base with them for a fixed
15 period of time and just connect with them to make sure
16 everything is going all right, do some problem solving with
17 them, et cetera, until the veteran is ready to just move on and
18 be completely independent on their own.

19 So veteran service agents have been ... well, we formalized
20 it in the last couple of years. Veteran service agents have
21 been providing that kind of hands-on support to our clients for
22 many years and it's a big part of what they do, problem-solving,

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1 helping with applications, et cetera.

2 **Q.** Okay. And we talked a bit before about veteran
3 service team managers or VSTMs. And you were one of those once.
4 What are their qualifications and what do they do?

5 **A.** So their qualifications are ... well, most of them,
6 they have to have a degree, but not a specific degree. They
7 have to have experience in people management, in financial
8 management, performance management, those types of scenarios but
9 what they do is they support the front-line team. So they
10 provide advice and guidance, they help problem solve, they do
11 quality assurance of their work, performance management. They
12 will also often problem solve. Say if a client wants to make a
13 complaint, formalize a complaint, or talk to somebody at the
14 next level, typically they would talk to a veteran service team
15 manager.

16 **Q.** Moving on to case managers. How does a veteran get a
17 case manager? Who gets a case manager? How does that work?

18 **A.** Okay. So case managers are really highly-skilled
19 individuals. Typically, they tend to be social workers, nurses,
20 occupational therapists. We do have case managers who say have,
21 you know, a degree in psychology, but have years experience in
22 providing case management services probably through Corrections

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1 or something of that nature.

2 And so the role is really to support a veteran who's at a
3 place in their life where they're faced with, say, a barrier or
4 a complication and they need, you know, more in-depth support to
5 overcome or move through that. So the easy example ... or the
6 most common example, I suppose is a better way of saying, is a
7 veteran transitioning out of the Forces and his transition to
8 civilian life is going to be complicated by a health condition,
9 whether it's physical or mental and they're going to require
10 additional support to basically ensure that they've reduced or
11 removed any barriers that are preventing them from that smooth
12 transition to social integration, employment and/or, you know,
13 functioning.

14 They can also work with ... it doesn't have to be somebody
15 transitioning out of the Forces or the RCMP. It could be
16 somebody who's faced with a particular, you know, health
17 condition or change in their life that's having a major impact.
18 And in those cases, they can engage in a case manager. And if
19 it's deemed that they require that in depth service, then they
20 will work with a case manager for a period of time.

21 It tends to be for a fixed period of time. Case management
22 is not something somebody should require throughout their life.

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1 It's a period of time where they require additional support.
2 And, really, the goal of the case manager is to help the veteran
3 or the released RCMP member build their skill-set so that they
4 can handle problems/crises on their own and be more independent.

5 So the second piece I would say to that, Lori, is that if
6 you apply for a rehab program and get on our rehab program, if
7 you're on the rehab program, you require case management as part
8 of the requirement for the rehabilitation program. So anyone on
9 rehab would also move to the case management cycle.

10 **Q.** So are most of the people with case managers in the
11 rehab program?

12 **A.** Yes. The vast majority of our case managed clients
13 today are in the rehab program. But we do have clients that are
14 not, for example, RCMP who might require service, and other
15 veterans. But the vast majority are in the rehabilitation
16 program.

17 **Q.** So how do you get the case manager and how ... how is
18 the case manager assigned to you and what's the mechanism? Like
19 I might be going to the rehab program, but how does it work?

20 **A.** Right. So, typically, case managers are assigned by
21 the veteran service team manager. So when a new case comes in
22 ... and cases can come in or clients can be identified in many

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1 different ways. Today, we have a really good relationship with
2 the Canadian Armed Forces and we work hand in hand. So,
3 typically, when somebody is releasing, we're aware of their
4 release and their release needs through our screening process,
5 and we've identified through, say, a transition interview that
6 that veteran is going to require case management. And so a work
7 item is generated. The veteran service team manager will assign
8 that work item for case management to a particular case manager
9 based on their ability to take on work. We try to have them
10 work in geographical areas, but it's not a requirement. Someone
11 could be case managed by somebody outside of, say, a
12 geographical area if necessary.

13 **Q.** You mentioned a "work item". What exactly is that?

14 **A.** Okay. So a "work item" is basically an electronic
15 action item. So if I want somebody to do something, I can
16 create a work item which is in our client service delivery
17 electronic system the CSDN and I can assign that work item to
18 that individual. If I don't know who to assign it to ... so
19 say, for example, a new client comes in. He's identified by a
20 veteran service agent as requiring case management. A work item
21 will be generated and that work item will go into a queue and
22 the Veteran Service Team Manager will go through those and

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1 assign them accordingly for case management.

2 Work items can be used as bring-forwards. If I wanted to
3 make sure I followed up with you in three months, I would assign
4 myself a work item. They can also be created automatically. So
5 if you move and we change your address, that will create a
6 system-generated work item that will go to the area office to
7 notify you that Lori has moved. And whatever area you have
8 moved to will get that working.

9 Q. So once you get a case manager and you move, do you
10 get a new case manager or how does that work?

11 A. So if you're in case management and you move
12 typically, we try to assign you to a new case manager in the new
13 area and there's a process between veteran service team managers
14 and case managers to hand off that case. In general, the
15 process happens fairly quickly after an individual moves but
16 there are exceptions.

17 Say, for example, if it was a temporary move, we may not
18 reassign a case manager if we knew that the veteran was coming
19 back. If the veteran was in rehabilitation and that
20 rehabilitation plan was ready to be closed, then we wouldn't
21 necessarily reassign the client. We may allow the existing case
22 manager to continue to finish and close out that.

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1 (10:40)

2 And then there are also exceptional circumstances where,
3 say, in a situation where we felt that a reassignment might have
4 a negative consequence on the veteran, we may decide to hold off
5 on a transfer for a temporary period of time until whatever the
6 situation is can be resolved or stabilized before we hand off.

7 Q. So you mentioned the goal is to transition the person
8 to a point where they don't need case management. How does the
9 case manager go about making a plan or a program?

10 A. It's an important point. The case manager doesn't
11 develop the plan on their own. It's very much a collaborative
12 process with the veteran. And, hopefully, the veteran's family
13 is also engaged in that conversation. And so, really, the
14 barriers and the goals of the client are identified and become
15 part of the plan.

16 We also rely very heavily on specialized assessments
17 depending on what the condition is, from health providers in the
18 community; for example, psychologist and/or our VOC rehab
19 specialists and their assessments make up part of that plan and
20 identify what the specific goals need to be to address those
21 barriers and get that veteran to the most independent level they
22 can be.

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1 **Q.** How would ...

2 **A.** And ... go ahead.

3 **Q.** I was just going to say, how would a veteran's family
4 become involved in making a plan?

5 **A.** So we invite the veteran to involve their family in
6 the plan. We can't engage family on our own. We need the
7 veteran's permission to do that. So really from the very
8 beginning, from the transition interview to the engagement in
9 the case management process, we typically invite the veteran to
10 invite and include their family in those conversations.

11 If a veteran decides that they want a family member to be
12 able to act on their behalf, they can fill out a form with VAC
13 that says, you know, My wife has the ability to call and ask
14 questions about, say, my rehab plan. But, in general, we deal
15 directly with the veteran unless we have special authorization
16 from the veteran to deal with a particular family member.

17 **Q.** Okay. You mentioned it's a collaborative process. So
18 the case manager is not telling the veteran what they should do.

19 **A.** No.

20 **Q.** How does that relationship work? How do they do up
21 and make a plan?

22 **A.** Right. Case management is very much a voluntary

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1 process. If the veteran is not engaged, then, really, case
2 management can't move forward because many of the action items
3 are based on the veteran's own actions and participation,
4 whether it's participation in treatment, whether it's following
5 up on particular specific tasks they've been assigned. So the
6 process is really ongoing.

7 There is an assessment process where the case manager and
8 the veteran and potentially the veteran's family sit down and
9 they go through a comprehensive psychosocial assessment with the
10 veteran to identify sort of what their particular issues are,
11 their perceptions of what their barriers are, what they've been
12 struggling with, where they feel they need support.

13 We will use additional ... particularly in the rehab
14 program, we will use additional assessments; for example, an
15 assessment from a psychologist in the development of those
16 goals. And it's an accumulation of those conversations where
17 the veteran and the case manager agree to a plan. And that plan
18 would have what we call "smart goals", so specific measurable
19 goals that are identified to basically reduce or remove the
20 barriers that are preventing the individual from re-establishing
21 themselves into civilian life.

22 **Q.** Just returning to the call centre for a minute. If I

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1 have a case manager and I want to get in touch with them, would
2 I call them directly? Would I call the NCCN or how does that
3 work?

4 **A.** So we leave it to the case managers to make that
5 decision. So some case managers will hand out their direct line
6 but any veteran can phone the NCCN at any point in time. Our
7 electronic system, the CSDN, identifies that a veteran is case
8 managed and they will identify who that case manager is.

9 So if a veteran is case managed and they call the 1-800
10 number and say, I want to speak to my case manager, the NCCN
11 will transfer them through to the case manager. They will often
12 ask, Is there something I can help you with first? But they
13 don't ... you know, they don't prevent that call from going
14 through. They will transfer that call to the case manager.

15 The reason the NCCN is useful is because our case managers
16 spend a lot of time talking to clients and talking to providers
17 and traveling to visit veterans in their homes, et cetera, and
18 so they aren't as accessible as, say, the NCCN is. And so the
19 NCCN offers that live voice to ensure that the veteran gets a
20 live voice versus voicemail if they call the case manager's line
21 directly.

22 **Q.** What happens when your case manager goes away, say, on

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1 vacation or ...

2 **A.** So ...

3 **Q.** Even case managers get vacations. So what happens
4 then?

5 **A.** That's right. So there are a multitude of responses
6 to that. It really depends on their situation. So if you had a
7 client that was in a very intensive acute period, you may ask
8 another case manager to follow through and be the contact for
9 that veteran for that period of time because you know they're
10 going to call multiple times.

11 You might also call the veteran and explain to him that,
12 Look, I'm going to be away for two weeks. While I'm away you
13 can speak to this person. But, as I indicated before, we also
14 have an intake mechanism. So you don't necessarily need to
15 speak to your specific case manager if you need something
16 actioned. So if an approval needs to occur or if you're in a
17 crisis situation, we can transfer your call to a live case
18 manager who will help you with whatever that situation is.

19 **Q.** What are the qualifications of a case manager?

20 **A.** Case managers tend to be social workers, nurses,
21 occupational therapists. They can have Bachelor degrees in
22 human or social behaviour; say, for example, psychology,

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1 sociology. But they also require significant case management
2 experience. And so I've personally done a lot of the
3 recruitment for case managers and we tend to end up recruiting
4 social workers, nurses, and occupational therapists because
5 their skill-set, their competencies, and their work experience
6 in case management prepares them for the case manager job.

7 **Q.** So they have to have experience in case management
8 before they come to VAC. Is that right?

9 **A.** Yes. Yeah.

10 **Q.** And what sorts of experience do they come with? Like
11 do you typically hire them from certain sectors or ...

12 **A.** So it really depends on the local environment. My
13 experience in Newfoundland and Labrador, New Brunswick, and
14 Prince Edward Island is we recruit a lot of people from the
15 province's child protection entities. We get a lot of people
16 from ... well not "a lot", but we get a fair portion of people
17 from Corrections. And then we'll often get community health
18 providers like community nurses or OTs that work for provincial
19 entities.

20 **Q.** So they come with significant experience. And what
21 sort of training do they get from VAC when they arrive?

22 **A.** So VAC has what we call our national orientation and

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1 training plan. So there are two pieces to the plan. There's
2 foundational and functional training. So when they come in
3 through the door, they're assigned to the foundational, which is
4 basically ... teaches them what it is to be a public servant,
5 what they need to know about their job and their systems. And
6 then they get into more functional training.

7 So NOTP will teach them our policies, our business
8 procedures. We also have components that talk about mental
9 health. We go over our suicide protocol. We have a program
10 called "CAF 101", which teaches them the basics of what they
11 need to know about the military. And so it's a combination of
12 online courses and, before the pandemic, in-person courses to
13 prepare them for the generic what they need to know to be a case
14 manager.

15 We also provide ASIST training, which is the applied
16 suicide intervention technique training, which is an
17 international program recognized for suicide intervention. And
18 we run all of our staff through that program.

19 **Q.** You mentioned a suicide protocol as well. Can you
20 tell us a bit about that?

21 **(10:50)**

22 **A.** Yeah. So the suicide protocol is VAC's protocol. It

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1 basically walks staff through how to identify risks, what to do
2 in the event of identified risks, basically how to deal with
3 suicide in the Department. And it is a great addition to the
4 ASIST Program. ASIST teaches you how to identify risk, how to
5 apply interventions, how to come to agreements to keep people
6 safe and so it's a combination of those two programs that we
7 provide to deal with suicide or risk of suicide.

8 **Q.** And you mentioned the ASIST training is an
9 internationally recognized thing, it's not a VAC thing.

10 **A.** No, it's not a VAC thing. We purchase ASIST. But ...
11 and, often, when we recruit people, say, from provincial
12 entities, they've already had ASIST training because other
13 organizations who work in the same type of work that we work in
14 use the ASIST training program.

15 **Q.** Once a case manager comes on staff, what sort of
16 caseload are they assigned?

17 **A.** So when someone comes on staff, we work through their
18 engagement in the NOTP program. That's the national orientation
19 and training plan. But it tends to be incremental assignment of
20 caseload. So we get people in through the door. We get their
21 systems up and running. We teach them how to interface with our
22 programs, et cetera, and then we start layering on program and

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1 policy information and things like the mental health and ASIST.

2 And so, typically, cases are assigned incrementally. Once
3 it's deemed that someone is ready to start taking on cases, the
4 veteran service team manager may assign them ten cases to begin
5 with and then as they familiarize themselves and make contact
6 with those veterans, we'll add cases basically as time goes on.

7 **Q.** And so what's a manageable number for someone who's,
8 you know, fully trained and really into it?

9 **A.** So it's very difficult to articulate a number because
10 our cases are very different in terms of the amount of effort
11 they require. Some veterans require daily intervention. Others
12 who, say, are further progressed along in their rehab plan may
13 really only require a check-in once every three months. So
14 there is no perfect number. I can tell you that many case
15 managers have said to me 30 to 35 is a manageable caseload. The
16 Department has had a goal of 25 to 1 for some time. It really
17 is a combination of the intensity of the cases as well as the
18 competency of the case manager particularly what a reasonable
19 caseload is.

20 **Q.** And over the years, I think it's no secret that
21 resources have fluctuated and various governments have had input
22 into that. What's the case manager's situation now? Do you

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1 have more case managers on staff than you used to or what's the
2 workload situation?

3 **A.** We've done massive recruitment in case managers. I
4 can speak directly to my area, Newfoundland and Labrador and New
5 Brunswick. As an example, in 2014 we had 17 case managers on
6 staff in New Brunswick. Today, we have 41 case managers
7 assigned to the New Brunswick area. So we've done massive
8 recruitment.

9 But it's important to note that our case management numbers
10 have also climbed over that period of time. So somewhere
11 around 2015 we were around 8600 case-managed clients. We're
12 over 15,000 today. I believe the last number I read was 15,150
13 clients in case management. So we have bolstered our case
14 management resources significantly but our case management
15 numbers have also risen dramatically.

16 **Q.** So when someone is assigned a case manager is it for a
17 limited time or how does that work?

18 **A.** So VAC really has a continuum of care and so the idea
19 is VAC will always be there but the level of intervention you
20 require may change over time based on your personal
21 circumstances. So case management is typically for a limited
22 period of time. It's intense intervention with very specific

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1 goals. Once those goals have been achieved an individual will
2 move out of case management and potentially move to guided
3 support or complete independence.

4 And then, over time, if their situation changes or their
5 barriers come back and they are unable to cope, they can come
6 back into the case management model. So it's an ongoing process
7 of in and out. But nobody is, let's say, You're done with VAC.
8 Anyone can call at any point in time and say, I need more help.
9 And then we'll assess what level of intervention they require
10 and if we require to refer them back to case management, we do.

11 **Q.** So when someone has a case manager, they could be in
12 the care of an OSI clinic or they could be using community
13 services. Is that correct, either/or?

14 **A.** Yes, that is correct. So I would say the vast
15 majority of our clients are using community resources, fee-for-
16 service resources, private psychologists, psychiatry, that
17 charge us on a fee-for-service and we have good working
18 relationships with. But we also use the OSI clinic. Especially
19 in complicated situations or situations where we're not able to
20 find a local provider with the expertise required, we will use
21 the OSI clinic services. And, of course, the OSI clinics are
22 very specialized because they focus on still-serving and

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1 veterans with operational stress injuries and so they have a
2 high level of competency in the area.

3 But they can also provide support to providers in the
4 community and, theoretically, a veteran could be seeing a
5 private provider and we could refer them temporarily to the OSI
6 clinic and then they could come back to a private provider, et
7 cetera. It's not a one or the other. We try to develop a plan
8 that works best for the veteran.

9 **Q.** And I think we heard from other witnesses that it's
10 possible to do a telehealth situation with an OSI clinic. Is
11 that right?

12 **A.** Yes. So our clinics are offering telehealth right
13 now. So we can basically ... very much like this, a video
14 conference. Veterans can be treated in rural areas, as an
15 example, through the OSI clinics without the requirement for
16 travel. Or we also have health-related travel, so we can pay
17 for individuals to travel. And just as an example, as the
18 director for Newfoundland and Labrador, I have many clients that
19 live in rural parts of Newfoundland or Labrador who might travel
20 to St. John's, as an example, to see their treatment providers
21 and/or they can avail of telemental health and do that from
22 wherever they live.

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1 **Q.** Was that available before the COVID pandemic or is
2 that a thing that's just arisen now?

3 **A.** No, that's been available for quite some time. Yeah.
4 We've been experimenting with telemental health really in ... I
5 can only speak from my experience. But I became the area
6 director for Newfoundland in 2008 and we were using telemental
7 health at that point in time.

8 **Q.** And I believe we know from previous evidence that the
9 OSI clinic in Nova Scotia is in Dartmouth, in fact, in HRM.
10 That's the only OSI clinic in Nova Scotia, is it?

11 **A.** To my knowledge, yes, it's the only OSI clinic in Nova
12 Scotia.

13 **Q.** We didn't ... you mentioned earlier "area offices" and
14 I didn't ask you ... where are the area offices in Nova Scotia
15 located?

16 **A.** In Nova Scotia there's an area office in Halifax on
17 Chebucto Road and then there's another office in Sydney, Nova
18 Scotia.

19 **Q.** So what exactly do case managers do for a veteran and
20 what do they not do?

21 **A.** So case managers don't make decisions for veterans.
22 They don't provide direct treatment. They are advocates. They

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1 assist them in problem solving. They assist them in identifying
2 and articulating barriers and strategies to either alleviate or
3 reduce those barriers. They do a lot of community referral.
4 They rely on the assessments for professionals in the community
5 and/or OSI clinics to treat the veteran, say, when it comes to
6 psychiatric conditions or physical conditions, we would again
7 rely on private providers.

8 **(11:00)**

9 The individual's GP is typically heavily involved. And
10 depending on what the nature of their illness or injury is, of
11 course community providers related to that. And they can be
12 provincial providers or fee-for-service providers. But because
13 VAC pays and pays quickly without issue and there are no wait
14 lists, we tend to do a lot of private treatment versus relying
15 on provincial resources.

16 **Q.** So does a case manager locate a caregiver and
17 recommend that caregiver to a veteran or how does that work?

18 **A.** So veterans are encouraged to make their own
19 decisions. Ideally, what should happen is we will advise a
20 veteran to identify somebody in the community who can provide
21 that service, you know, just like you would look up a lawyer,
22 you would look up who the psychologists are, you would verify

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1 that psychologist is registered with Medavie Blue Cross. We
2 can, in certain circumstances, provide a list of registered
3 providers that we're aware of and share that with the veteran
4 and then the veteran can make their own decision. And if a
5 veteran is having difficulty making a decision or doesn't know
6 who to provide, sometimes we will say, Well, talk to your
7 colleagues, get recommendations or we might say, you know, we
8 might say, Well, these two psychologists are known for providing
9 services to veterans in your community maybe you want to call
10 one of them.

11 So it's very important for the veteran to make their choice
12 as much as possible and we just provide the level of
13 intervention required for that veteran to make that choice, if
14 that makes sense.

15 **Q.** And if the veteran identified a service provider,
16 would the case manager make appointments and do things like
17 that?

18 **A.** No, not typically. Again, the idea is to foster
19 independence and to encourage the veteran to engage in the case
20 plan. What a case manager may do is, in the case plan, may
21 articulate and agree with the veteran that, You are going to
22 call the psychologist and make an appointment within the next

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1 two weeks, and after that appointment is made, you will call me
2 to verify the appointment is made. And the idea there is you're
3 providing structure and specific targets so that the veteran
4 will follow through on that plan and call the provider
5 themselves.

6 **Q.** And what could a case manager do if the veteran didn't
7 follow through?

8 **A.** Well, you know, you would continue to encourage the
9 veteran to do it. If you have the permission of the veteran,
10 you may reach out to the psychologist and, you know, advise them
11 that you have somebody who is looking for treatment but,
12 ideally, what you want is for the veteran or the veteran's
13 support network to reach out and obtain services because that's
14 what we're trying to teach, that's what we're trying to
15 encourage, strategies for getting support in the future.

16 **Q.** So if a particular veteran is having a lot of
17 difficulty even making an appointment, the case manager might go
18 ahead and do that for him?

19 **A.** Potentially they could. The other option is the
20 clinical care manager. So, if I may, a clinical care manager is
21 a specialized service that we engage in, say, less than ten
22 percent of our case-managed clients, okay? But a clinical care

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1 manager is typically identified, say, when a veteran is having
2 difficulty just achieving the action items in their case plan.
3 It can be if somebody has poor coping skills or problem-solving
4 skills. If somebody were very acutely ill with multiple
5 conditions, all exasperating their situation, and they were
6 unable to action basic things like calling a service provider on
7 their own, we may engage the services of a clinical care
8 manager, and a clinical care manager is really intended to work
9 more closely with a veteran to coach them for those types of
10 things, walk them through how to do it, to encourage them how to
11 do it, et cetera.

12 **Q.** So let's talk about clinical care managers then. How
13 would you get one of those?

14 **A.** So the clinical care managers fall under our program
15 of choice 12, so it has to be an approved benefit through the
16 case manager, typically. The service can be identified in
17 multiple ways. A case manager may, in their interactions with a
18 veteran, if they're unsuccessful, identify that a clinical care
19 manager would be an appropriate resource. They talk to the
20 veteran: Is this something you'd be willing to avail of? If
21 the veteran agrees, they'll usually consult with subject matter
22 experts in our organization, whether it's a mental health

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1 officer, case management practice consultant, or the
2 interdisciplinary team, to get their feedback on whether this is
3 an appropriate intervention. If all hands agree, then the case
4 manager will then engage the services of a CCM, or clinical care
5 manager, to work directly with the veteran.

6 Sometimes, private providers or an OSI clinic will also
7 recommend a CCM. So providers in the community that work with
8 our veterans regularly and know how we work will sometimes
9 identify, this veteran could benefit greatly from a clinical
10 care manager, and they'll make that part of their
11 recommendations and share that with the case manager, and then
12 the case manager would follow those same steps, engage with the
13 veteran: Is this something you're interested in doing? And
14 then go through the process of approving it.

15 Once it's approved, if the clinical care manager is already
16 registered with Medavie Blue Cross and has access to our
17 electronic system to work with VAC, which is called "BHSOL" or
18 "Benefit Health Services On-Line", they will engage the client
19 and then continue to engage VAC by submitting supports through
20 that system through the case manager.

21 Q. Okay, that was a lot of stuff. So I just want to
22 return to a few things. The case ... so if there's a suggestion

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1 that a veteran would benefit from a clinical care manager, and
2 you mentioned there's like consultation that goes on, who
3 actually approves the veteran for that service? Can the case
4 manager do that?

5 **A.** The case manager.

6 **Q.** And you talked a bit about what clinical care managers
7 do. They don't give treatment. They're there to give ...

8 **A.** No.

9 **Q.** ... a higher level of assistance with day-to-day
10 things?

11 **A.** Right. So it's specific to the needs of the veteran
12 and what's established with, say, the health care provider, like
13 a psychologist, and the case manager, but they will do things
14 like provide education around the individual's particular
15 condition and how it impacts their interactions in daily life.
16 They may do motivational interviewing techniques or coaching to
17 help a veteran, say, make that appointment and walk him through
18 and encourage him as to how to do that. They will also do
19 things, for example, if there is a particular exercise or
20 activity that a psychologist wants the veteran to engage in, the
21 clinical care manager can work with the client to practice those
22 techniques.

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1 **Q.** What are the qualifications of a clinical care
2 manager?

3 **A.** So clinical care managers are either social workers,
4 occupational therapists, psychologists, or nurses, and, in
5 Quebec, they also engage psychoeducators. The provider has to
6 be registered with their regulatory body and then registered
7 with Medavie Blue Cross, be in good standing, of course, with
8 the regulatory body, and have up to five years' experience in
9 their profession.

10 **Q.** So when you or when VAC engages a clinical care
11 manager who might be a social worker, say, you're not engaging
12 them to do social work services, you're specifically engaging
13 ...

14 **A.** No.

15 **Q.** ... them as a clinical care manager. That's correct,
16 right?

17 **A.** That is correct. They are not providing treatment.

18 **Q.** So is the term "clinical care manager", is that a
19 designation that's recognized or is that just what you call
20 these people who are engaged to do this job?

21 **A.** As far as I know, it's a name that VAC created to fill
22 this niche, so it's a VAC ... not position, it's a VAC

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1 description versus some sort of domain, yeah.

2 **(11:10)**

3 **Q.** And how long, typically, would a clinical care manager
4 be engaged to work with a veteran?

5 **A.** So it's very specific to the needs of the individual
6 and what the goals are, but we have clinical care managers
7 engaged for periods of three months up to two years. The intent
8 is that it's a short-term intervention because we are trying to
9 facilitate independence, not dependence, so it needs to be very
10 specific and targeted, and once the goals that are set between
11 the clinical care manager, the client, and the case manager are
12 achieved, they should be disengaged, but we typically initially
13 approve for 90 sessions, which is 45 hours, and it's not
14 uncommon to extend the service if it's required to extend it.

15 **Q.** Okay, but assuming that you could have a case manager
16 potentially for years. Is that right? A case manager.

17 **A.** Sorry, can you re- ...

18 **Q.** You could ...

19 **A.** You could have a case manager for years.

20 **Q.** But a clinical care manager, if you had one for a
21 year, would that be out of the ordinary?

22 **A.** It would typically be out of the ordinary because it's

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1 intended to be a very specific short-term intervention. So if
2 you are extending a clinical care manager, say, beyond a short-
3 term period such as three, six months, if you get up to a year,
4 we, as in VAC, the veteran service team manager, and the subject
5 matter experts, would be encouraging the case manager to have
6 discussions with the subject matter experts to determine: Is
7 this the best resource? Is it achieving what we expected to
8 achieve? Are there other resources or actions that we could do
9 to improve the situation? Because, fundamentally - I'll bring
10 it down - what we're trying to do is foster independence to
11 teach individual skills to manage the symptoms or barriers of
12 their physical or mental health condition and if, after a year,
13 that hasn't happened, then we may need to change our strategy.
14 That is not to say that we would turn off the clinical care
15 manager instantaneously, but we may strategize as to what other
16 types of interventions could we engage here to get the veteran
17 to where we need that veteran to be.

18 **Q.** How many clinical care managers are out there? Are
19 they numerous? What does a person have to do to connect with
20 VAC as a potential clinical care manager?

21 **A.** Right. So Medavie Blue Cross basically manages our
22 POC 12 and they advertise clinical care managers on their

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1 external website. So when providers engage with Medavie Blue
2 Cross, they will self-identify as clinical care managers, and
3 assuming they meet the requirements, can register as clinical
4 care managers. And my understanding is the majority of our
5 clinical care managers self-identify in that way.

6 We do have a mechanism - "we" being VAC - where, if we feel
7 there is a particular area where there's a shortage of clinical
8 care managers, we can engage Medavie to do outward recruitment
9 for the clinical care manager position, but it's important to
10 note that we are not engaging all of the clinical care resources
11 that we currently have registered. In other words, we're only
12 using a portion of the clinical care managers that are currently
13 registered with VAC because it's a very specialized resource
14 used in very specific situations and, as I said, in my former
15 area, Newfoundland and Labrador, New Brunswick, and PEI, we're
16 using ... we probably use clinical care managers more than
17 average. We have over 2,000 case-managed clients and we're
18 using about 170 clinical care managers, so that represents a
19 very small portion of the case-managed clients that we have.

20 **Q.** Are you able to comment on the availability of
21 clinical care managers in Nova Scotia in 2016?

22 **A.** I'm, you know, I'm not in the sense that I knew what

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1 was happening with clinical care managers in Nova Scotia at the
2 time. What I do know about clinical care managers is that in
3 urban centres, we tend to have plenty of them, but in rural
4 communities where there are less community-based social workers,
5 psychologists, nurses, and occupational therapists, we have
6 fewer clinical care managers because a need hasn't been
7 identified previously.

8 **Q.** Okay. And you mentioned ... so we understand that
9 clinical care managers are nurses, social workers, or
10 occupational therapists, but you mentioned the Benefits Health
11 Services On-Line. Can you tell us a bit more about that and
12 what it is?

13 **A.** Right. So Benefits Health Services On-Line, or BHSOL,
14 the abbreviation, is our digital platform that allows us to
15 engage and receive reports from external providers. So what
16 happens is the clinical care manager can submit monthly reports
17 via the BHSOL system and they are electronically available then
18 for the case manager to review and then saved onto our client
19 service delivery network. So, obviously, external providers
20 can't access our client service delivery network, so BHSOL is
21 that digital platform that allows them to provide us digital
22 information that can be attached to our, basically, our client

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1 records.

2 **Q.** And what's involved? So assuming a person who is
3 identified with Medavie as a potential clinical care manager has
4 to somehow be trained with BHSOL, how does that work?

5 **A.** So once they're identified and registered, then we
6 have to get them an account, and then once they have an account,
7 they are identified for training. Training is not
8 instantaneous. There's a group in Charlottetown responsible for
9 the training on BHSOL and they will organize and schedule the
10 training based on the number of providers they have in a
11 particular area, and they try to rotate that training,
12 obviously, around the country, but one has to attend the
13 training before they can engage in the BHSOL system.

14 **Q.** And how long does the training take?

15 **A.** I don't know exactly. It's within a week. I believe
16 it's like two days of training but I'm not a hundred percent
17 certain as to the length of time.

18 **Q.** Is the training done remotely or in person?

19 **A.** Historically, it has been done in person. I don't
20 know, since COVID, if they're doing it remotely or not.

21 **Q.** Returning to case managers for a second, I forgot to
22 ask you, would they normally be doing things like driving a

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1 client to the airport and things like that?

2 **A.** Not typically. That would be, you know, at a level
3 higher than we would expect somebody to engage to drive somebody
4 to an airport, yeah. It can happen but it's not something
5 that's necessarily encouraged.

6 **Q.** You mentioned, when you were talking about the
7 consultation on clinical care managers, you mentioned a mental
8 health officer. Can you tell us what that is?

9 **A.** So a mental health officer is one of a variety of
10 subject matter experts that VAC has on staff to help support the
11 Department, particularly our frontline services, in this case,
12 to strategize around their cases to help them resolve or develop
13 recommendations or make decisions on occasion about particular
14 benefits.

15 Mental health officers, there's a handful of them in our
16 organization, and they tend to have subject matter experts in
17 the area of mental health, obviously, at a Masters level, and,
18 you know, experience or a background that would give them
19 insight that maybe a typical case manager may not have in a
20 complicated mental health file.

21 **Q.** You mentioned earlier the relationship between
22 Canadian Armed Forces and Veterans Affairs now, and that you

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1 have a good relationship. There's a transition that happens
2 when a veteran is releasing from the CAF and can you speak a
3 little about how that transition is handled?

4 **(11:20)**

5 **A.** I'll speak mostly of VAC's role but, in doing that, I
6 may have to touch on some aspects that CAF is involved in,
7 obviously. So one of the first things that we tend to engage in
8 with veterans is participation in SCAN seminars. SCAN seminars
9 are led by DND and veterans ... sorry, still-serving members who
10 are engaged in the releasing process will go through a SCAN
11 seminar and VAC presents that, those seminars, and explains what
12 our benefits and services are in general. Often, we'll stay
13 around and ask questions, et cetera, or answer questions, et
14 cetera, for folks after those SCAN seminars. So that's one way
15 VAC engages sort of pre-release.

16 The second piece is VAC completes a transition interview,
17 and a transition interview is a specific targeted interview that
18 releasing veterans go through where VAC will help them identify
19 what potential concerns or challenges or barriers might be to
20 release. So we'll talk about transitioning to civilian life and
21 things that you need to consider. We may identify risks at that
22 juncture with the veteran. And, again, this is one of these

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1 processes where we try to engage the family, so we always invite
2 the veteran to include their family in these discussions. So we
3 talk about risks, and then we'll talk about specific VAC
4 programs that they may want to apply for, whether it's a
5 disability program or rehabilitation. We also may talk about
6 community resources or services at that point in time.

7 And then I guess the fourth goal would be we provide an
8 overall picture of the services and benefits that VAC provides,
9 again just to ensure that the veteran and, hopefully, their
10 family, understand those benefits.

11 In 2015, we also would've done a specific targeted
12 questionnaire called a "RRIT" or a "RRIT-R", Regina Risk
13 Indicator Tool, and we would've gathered information based on
14 the veteran's responses that would've potentially identified a
15 risk to transition to civilian life at that point in time.

16 And so that is, that transition interview occurs before the
17 veteran's release. Today, we try to have that interview
18 earlier. We've aligned our tools with the CAF so the questions
19 we're asking and the topics we're talking about are similar to
20 conversations that the CAF is having with these members before
21 they even get to VAC and, depending on the veteran and when
22 they're releasing, should have it at least, you know, a month

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1 before release, so if there's anything that they need to resolve
2 while they're still serving, they can. And, yeah, so that's the
3 transition process and it's a continually evolving mechanism.

4 We don't do the RRIT-R anymore, but we still continue to do
5 transition interviews with CAF members. We just have new tools
6 that we're utilizing.

EXHIBIT P-000278 - TRANSITION INTERVIEW

8 Q. I just want to refer to Exhibit 278. Can you see that
9 document, Mr. Marshall?

10 A. It's there. It's very small, but I can see it.

11 Q. Here you go.

12 A. There you go, yeah.

13 Q. Okay, so is this the transition interview you were
14 talking about and do you recognize this sort of document?

15 A. This appears to be the transition interview tool,
16 yeah.

17 Q. And I just want to flip to the second to last page.
18 I'm not sure there's a page number to the ... that's it. And so
19 that's the Regina Risk Indicator Tool you were speaking of?

20 A. Yes, it is.

21 Q. And this one says the reason completed is transition
22 interview for Lionel Desmond, and at the bottom, I see he is

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1 rated a moderate risk. Can you see that?

2 **A.** I can't see the bottom yet, but ...

3 **Q.** Oh, sorry. And this says it was completed by Allison
4 Christensen. Would that be a case manager or who would normally
5 complete the risk indicator tool?

6 **A.** That would've been a client service agent at the time
7 or a veteran service agent would've completed ... they complete
8 the majority of our transition interviews.

9 **Q.** And it says the date completed is May 25th, 2015, so
10 that's pre-release because we know he released in June. So does
11 that make sense to you?

12 **A.** Yeah, it should be completed prior to release, and if
13 I'm reading it, it was about a month before the release date, if
14 the release date is June 26. So that's an appropriate time for
15 the transition interview to occur in 2015.

16 **Q.** Are you able to comment at all, and you may not be,
17 but what's a moderate risk represent? Like how many releasing
18 members would be assessed with a moderate risk and is it unusual
19 or not?

20 **A.** So I don't have statistics on what the average risk
21 ratings were. I think it's important to explain that the Regina
22 Risk Indicator Tool, especially the "R" ... and "R" stands for

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1 "re-establishment" ... the Regina Risk Indicator Tool was a tool
2 developed by the Regina health authorities initially for elder
3 people and it assessed their risk of need for placement, but VAC
4 worked with the Regina health authorities to develop two
5 versions of the tool. Just the Regina Risk Indicator Tool which
6 helped us assess risk of placement for, say, elder veterans, but
7 then we established this version which is Regina Risk Indicator
8 Tool for Re-establishment, and what it is doing is, at this
9 point in time, based on the responses of the individual, it
10 generates an objective score which creates that risk level. So
11 a moderate risk would've indicated that it would've been
12 forwarded to a case manager for review and a decision around
13 whether case management services were required, whereas if you
14 get to at risk or high risk case management services would be
15 indicated just by the score itself. But, keep in mind, it's a
16 point in time, so based on the individual's responses at that
17 point in time, he would've gotten a score of 14, so that
18 should've resulted in the veteran service agent sending a work
19 item to the office for a case manager review of this, the
20 transition interview, and information and potentially a follow-
21 up assessment.

22 Q. Okay. So, obviously, when you're in uniform with

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1 Canadian Armed Forces, they will tell you what to do. Not
2 necessarily so when you release and you're a veteran. And so
3 that's where ... if you get a case manager, you talked about the
4 fact that you would make a plan with your case manager. I
5 wonder if you could talk about health records a bit? So what we
6 know is that when you're in the Armed Forces, they take care of
7 your medical benefits. What happens when you're releasing from
8 the Forces in terms of health records?

9 **A.** So I could tell you, today, my staff are typically
10 recommending veterans request a copy of their service records
11 before they release so that they have access to them, and that's
12 really to ensure that if the veteran requires that information
13 for application down the road, that they have easy access to it
14 and they can present that information, but VAC is also working
15 really closely with CAF to expedite our access to service health
16 care records, specifically for the purposes of rendering
17 decisions around compensation for what was formerly called
18 "disability award". Today we call it "pain and suffering
19 compensation". And so while that's something that I would,
20 recommend to a veteran, say he should attempt to get access to
21 that report, VAC can also access that on behalf of the veteran
22 when they're making application for compensation.

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1 (11:30)

2 Q. So we talked about the fact that VAC is not a keeper
3 of health records but a veteran can obtain their health records
4 for their own use and future assistance. That's right?

5 A. That is my understanding. I can't speak on behalf of
6 DND but I do know that it is not uncommon for veterans to
7 request their records and to have those records.

8 Q. And was that any different, do you know, in 2015?

9 A. I do not know.

10 Q. Okay.

11 Your Honour, I thought I could finish before the break but
12 perhaps it's time for a break. I'm almost done.

13 **THE COURT:** All right. Well, let's take a short break.

14 Mr. Marshall, we typically break around this time in the
15 morning to give everyone an opportunity to stretch and refresh,
16 so-to-speak, so if you don't mind, we'll adjourn for maybe 15
17 minutes or thereabouts. You can leave the connection
18 established that we have so you can walk away from your computer
19 if you like, and appreciate that if you turn the sound down or
20 mute yourself and then return maybe in 15 minutes or
21 thereabouts.

22 A. Okay, will do. Thank you.

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1 **THE COURT:** All right, thank you then, Counsel. We'll
2 recess for approximately 15 minutes, thank you.

3 **COURT RECESSED (11:31 HRS)**

4 **COURT RESUMED (11:51 HRS)**

5 **THE COURT:** Thank you. Ms. Ward?

6 **MS. WARD:** Thank you, Your Honour.

7 You talked about the CSDN, Client Service Delivery Network,
8 and I just want to talk about that for a second. That's an
9 electronic system. Who can access the CSDN?

10 **A.** So CSDN is restricted to employees of Veterans
11 Affairs. I do believe there are some exceptions to that, such
12 as the ombudsman and maybe some Royal Canadian Legion folks who
13 input or assist veterans with claims for disability, but, other
14 than that, it is restricted to employees of Veterans Affairs
15 and, depending on your position, levels of access are based on
16 your position, whether it be case manager, veteran service
17 agent, veteran servicing manager, et cetera.

18 **Q.** And does the CSDN document every client interaction
19 with a veteran?

20 **A.** More or less. It's our main area to document client
21 interaction so, certainly, anything substantial would be
22 documented in CSDN, yes. Any screenings, transition interview

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1 assessments and, in 2015, case plans are also in the CSDN.

2 Q. Where are the case plans now?

3 A. Last year, a new tool was implemented called "GC
4 Case", part of our initiative to improve our case management
5 capacity, so it is a revised version, a separate tool from CSDN
6 where case plans and case management monitoring and follow-up
7 are housed but, in 2015, it all would've been in the CSDN.

8 Q. What if a particular veteran were to call their case
9 manager several times in a day? Would each contact have entry
10 in CSDN?

11 A. It's a matter of best practice. Often, what would
12 occur is if someone received multiple calls, they may do a
13 summary of the multiple calls as one client note versus separate
14 entries, and that also helps ensure that, you know, the
15 pertinent information is contained in one note versus spread out
16 over three or four notes. So, as an example, I may receive a
17 call from a client that prompts me to call their psychologist or
18 service provider and then call the client back. So that entire
19 interaction may be communicated in one client note versus
20 multiple entries.

21 Q. And can you go back into the system and revise things
22 later or change any entries?

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1 **A.** Not once you've completed something. So if you input
2 a client note and it's there, you can't come back and change it.

3 I should also add in documentation that it is normal for
4 our folks to be engaged directly with veterans, whether on the
5 phone or in person, travelling to homes, interviewing in homes,
6 et cetera, through the course of their interactions. So the
7 data entry into CSDN can occur at a later date. We try to get
8 it in as soon as possible, but if you're busy serving the client
9 and trying to help a veteran, the documentation may come a
10 little bit later.

11 **Q.** I want to just touch on some of the other mental
12 health services that may be available through VAC that we
13 haven't ... We talked about the Veterans Affairs Canada
14 assistance service. That's the 800-number for emergencies or
15 urgent counselling you talked about, right?

16 **A.** That's right, yeah.

17 **Q.** And we know about operational stress injury clinics.
18 Can you tell us a bit about Operational Stress Injury Social
19 Support program?

20 **A.** Sure. So we refer to them as "OSIS". It's a peer
21 support program. Members of OSIS are veterans who suffer with
22 an OSI, or have an OSI, an operational stress injury, so

LEE MARSHALL, Direct Examination

1 anxiety, post-traumatic stress, et cetera, and they receive
2 training to basically provide peer support to veterans and/or
3 still-serving members. They basically are open to anyone in the
4 community, any veterans or still-serving members in the
5 community who require their services.

6 **Q.** And what's the operational stress injury resource for
7 caregivers?

8 **A.** That's an online tool that was developed to help
9 support caregivers or family members for folks with operational
10 stress injury, so that's available online to anyone who wants to
11 avail of it.

12 **Q.** So spouses or family members can use that online tool?

13 **A.** Yes.

14 **Q.** And what exactly does it ... does it impart
15 information or direct them to services or what is it exactly?

16 **A.** So it's really about facilitating understanding. VAC
17 and, really, the Canadian Armed Forces, has put a lot of effort
18 into supporting caregivers and supporting the network to, you
19 know, encourage folks to talk about mental health, to help
20 understand the impact of mental health on daily functioning, all
21 in an effort to support the network of support for veterans or
22 folks who ... still-serving members who suffer with operational

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1 stress injuries.

2 Q. And what's a "veteran family program"?

3 A. The veteran family program is really the MFRCs ... oh,
4 excuse me here, members' family ... I can't, off the top of my
5 head, tell you. I'll tell you now in a second what "MFRC"
6 stands for.

7 Q. Military ... is it ...

8 A. But they're the resource ...

9 Q. Is it ...

10 A. Military and Family Resource Centres.

11 Q. There you go.

12 A. Yes. Sorry. So it's access to the Military and
13 Family Resource Centres for veterans. Historically, MFRCs have
14 been available for serving members. VAC has an agreement now to
15 provide access for veterans to the MFRCs so, depending on your
16 location, MFRCs provide an array of services, from childcare, I
17 know people who've accessed family support social workers there.
18 They can provide things like ... I know people have been
19 recruited through, for positions through MFRC, so it's an array
20 of support services, kind of grassroots based, that was
21 historically only for Canadian Forces members, but now is
22 available for all veterans.

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1 (12:00)

2 Q. And what's "mental health first aid for the veteran
3 community"?

4 A. Mental health first aid is a program, it's an
5 education program designed to basically dispel some of the myths
6 of mental health, to break down stigma, to encourage folks to
7 talk about their mental well-being, stress, anxiety, those types
8 of things. It provides sort of an overview of, you know, mental
9 health conditions and mental health stressors, and then some
10 techniques and concepts about how to talk about it and how to
11 gain support for mental health pressures or disorders or
12 conditions, and it was specifically revamped for military life,
13 so, often, out of the MFRCs, they will run the mental health
14 first aid for caregivers and veterans in the community all in an
15 effort to, again, you know, encourage people to talk, to help
16 understand what's required for support in the impact of mental
17 health, and, again, to reduce stigmatism and provide a network
18 of support for veterans in the community.

19 Q. And, finally, Veterans Affairs has some bereavement
20 services for grieving people. Can you just touch on that a bit?

21 A. It's through the 1-800 VAC assist line, so we can
22 refer bereaving families to the 1-800 VAC assist and they

LEE MARSHALL, Direct Examination

1 provide up to 20 sessions of bereavement counselling through
2 that service.

3 **Q.** When Veterans Affairs Canada learns of a veteran's
4 suicide is there any process or anything that takes place within
5 Veterans Affairs in response to a veteran's suicide?

6 **A.** So two things. There's a process to ensure we
7 identify who the next of kin is, who is going to contact the
8 next of kin, who is going to counsel on benefits and services
9 and condolence letters. And, secondly, there's an informal
10 review, a summary, if you will, of the situation of the veteran,
11 any services and benefits they might have been getting, et
12 cetera, and that information is shared with the Director of
13 Strategic Operations, I believe is the title, in VAC, as well as
14 the DG and some other senior management so they have an
15 opportunity to review the situation.

16 **Q.** Were you involved in any such informal review in Mr.
17 Desmond's case?

18 **A.** No, I wasn't, although the document was shared by
19 counsel after the fact just recently.

20 **Q.** And is that a statutorily-mandated process, do you
21 know?

22 **A.** No, it's not. No, not to my knowledge. It's just an

LEE MARSHALL, Direct Examination

1 informal process that VAC endeavours whenever we have an
2 unfortunate suicide.

3 Q. And what's the goal of that review?

4 A. First and foremost, it's to ensure we understand the
5 context of the situation to identify who the next of kin are, et
6 cetera. It will also look for any glaring errors or concerns as
7 a result of that file review.

8 Q. And, to your knowledge, if any concerns are raised,
9 would they be addressed in policy or otherwise?

10 A. Depending on the nature of the concern, yes. It may
11 be flagged for a policy, or a project, or a change in business
12 process.

13 Q. Thank you, Mr. Marshall. Those are my questions for
14 you. There will be some other questions from other lawyers.

15 A. Sorry. Sorry.

16 Q. Sorry. Those are my questions, Mr. Marshall. I'm
17 finished and there will be some other lawyers who will have some
18 questions for you.

19 A. Okay, thank you.

20 **THE COURT:** Mr. Russell? Mr. Murray? Would you like to
21 go now?

22 **MR. MURRAY:** Yes, Your Honour.

LEE MARSHALL, Cross-Examination by Mr. Murray

1 **THE COURT:** Thank you.

2

3

CROSS-EXAMINATION BY MR. MURRAY

4 **(12:04)**

5 **MR. MURRAY:** Thank you. Mr. Marshall, I just have some
6 questions to help us understand and just clarify some of the
7 things that you've told us today, so if you could ... can you
8 hear me okay, first of all?

9 **A.** I can. I can hear you great, thanks.

10 **Q.** Okay. So I may ask a couple of things that you've
11 already explained, so just bear with us here.

12 So you said that there are, essentially, three types of
13 benefits that veterans can get. One is the compensation for
14 injury ... or pain and suffering, I guess, which used to be
15 called the "disability award". The second is the income
16 replacement benefit and the third is the reimbursement for
17 medical services or medical aid, I guess. Would that be a way
18 of referring to it?

19 **A.** So in the context of this file, the benefits that I
20 reviewed, those would describe the three types of services, but
21 there are a vast array of other benefits and services VAC
22 provides that, you know, I would need a day to cover, at a

LEE MARSHALL, Cross-Examination by Mr. Murray

1 minimum, with you folks. But, yes, it's correct to say,
2 compensation for injury or illness, financial compensation while
3 somebody is participating in the rehab program, and then, in
4 this particular case, there is reimbursement for health services
5 rendered which is arrayed from, you know, medical devices to
6 medications and health care providers.

7 Q. All right. And the disability award ... and Lionel
8 Desmond, we see from the summary that was prepared, did receive
9 an award for disability. You said two things about that. One,
10 when you're assessing that disability, the first, as I
11 understood it, is how much of it is attributable to a veteran's
12 service with the Canadian Armed Forces, and that's rated on a
13 scale of one to five?

14 A. Yeah, that's right, yeah.

15 Q. So if I, for example, had ... and pardon my example,
16 but it's one that I think of. If I had a back injury that I
17 sustained while I was serving in the Canadian Armed Forces, and
18 my back was perfect before that, that might be a five out of
19 five, for example.

20 A. In all likelihood, yes.

21 Q. Okay. Conversely, if I had a lot of back problems
22 pre-existing and then exacerbated them while I was serving, that

LEE MARSHALL, Cross-Examination by Mr. Murray

1 might be a two out of five or a one out of five. Do I
2 understand that correctly?

3 **A.** Yes.

4 **Q.** Okay. And then the percentage of disability, so a
5 hundred percent or 50 percent, do I understand that that's how
6 much that you are actually disabled from being able to, what, be
7 employed or just carry out the normal functions of daily life?

8 **A.** Yeah. I'll be careful here now because this is beyond
9 the extent of my expertise. I've never been an adjudicator and
10 I've never attributed a percentage to an individual, but I think
11 how I would describe it is it's the extent of the injury or
12 illness, and the impact of that injury and illness, on a scale
13 ... So, for example, if my back was such that I could no longer
14 walk, I couldn't bend over, I couldn't look after myself, then
15 that would be a higher impact then, say, if I just had a, you
16 know, chronic pain, but I was still able to function and go
17 about my business day to day and, you know, in layman's terms,
18 that's how I would describe it.

19 **Q.** Okay. So, again, and your example, if I, for example,
20 I couldn't walk, I might be approaching close to a hundred
21 percent. Conversely, if, as you say, I had some chronic pain, I
22 might be a 50, or a 40, or a 60, or what have you.

LEE MARSHALL, Cross-Examination by Mr. Murray

1 **A.** Right. And it's also important to note that these
2 percentages are often accumulated because now, more than ever,
3 many of our veterans have multiple conditions for which they are
4 compensated for. So you could be assessed at a hundred percent
5 and that may be an accumulation of impairments, illnesses, or
6 injuries.

7 **(12:10)**

8 **Q.** Right. Okay. All right. And the, what we now call
9 the "income replacement benefit" ... I think I have that
10 correct.

11 **A.** Right.

12 **Q.** A veteran will get ...

13 **A.** You do.

14 **Q.** A veteran will get that if they are engaging in rehab
15 services with a goal to becoming gainfully employed again and
16 fully functional? Is that basically the idea?

17 **A.** Yes. And I don't have the legislation in front of me,
18 but I believe the terminology is applied or engaged in, so it is
19 possible for somebody to apply for rehabilitation and move right
20 into diminished earnings capacity. In other words, it's deemed
21 that they will no longer be capable, sort of re-engaged in
22 gainful employment, and so they could move right into IRB to the

LEE MARSHALL, Cross-Examination by Mr. Murray

1 age of 65, potentially, although, of course, the goal is always
2 to rehabilitate them. Even if, from an employment point of
3 view, we can't rehabilitate them, we may still focus on mental
4 or physical rehabilitation and for the purposes of, you know,
5 function and reintegration to society socially.

6 Q. And if a veteran is receiving compensation for, or
7 monthly payment through, the SISIP insurance program, which is,
8 I understand, from the Canadian Armed Forces, if that's more
9 than they would receive in the income replacement benefit, they
10 only get the SISIP. Is that correct?

11 A. Well, it's not the case anymore. So in the fall of
12 2016 - I don't know the exact month - VAC made a decision to
13 start paying at 90 percent of the income of the veteran. So,
14 today, if you were on SISIP, you would still apply for IRB
15 because SISIP would pay you at 75 percent of your income,
16 whereas IRB would pay you at 90 percent, so we'll top off your
17 SISIP payment up to the 90 percent level.

18 Q. Right.

19 A. That came into force, as I said, in the fall of 2016.
20 When a veteran applies for the rehab program, they have to apply
21 separately for the income replacement benefit. We typically
22 encourage people to apply, particularly now, at the 90 percent

LEE MARSHALL, Cross-Examination by Mr. Murray

1 level but, in 2015, it is possible that somebody would choose
2 not to apply for ELB because they would've been aware that they
3 wouldn't have gotten any additional money from earnings loss
4 because they were getting a SISIP top-up. Then, in
5 September/October of 2016, when we did the 90 percent top-up,
6 veterans would then apply for the 90-percent top-up so they
7 could, at that point in time, apply for ELB.

8 **Q.** Do you know how long the SISIP benefit typically runs?
9 Is it time limited?

10 **A.** My understanding, yeah, as it's not my program and I'm
11 not an expert, I would say my understanding is approximately two
12 years but, you know, I don't want to say that with certainty.

13 **Q.** And, finally, for our purposes today, we talked about
14 medical aid or health services, so things like pharmaceuticals
15 or counselling that may be paid for by VAC or through Medavie
16 Blue Cross. Is that correct?

17 **A.** Right. So, yeah, typically, VAC approves and Medavie
18 Blue Cross pays or reimburses. When it comes to POC 10, which
19 is medications, Medavie sort of ... not sort of, has the
20 authority to pay without the need for approval because there's
21 standard expectations on what we would approve for benefits. So
22 Medavie has a set of rules they follow and they approve the

LEE MARSHALL, Cross-Examination by Mr. Murray

1 benefits on application. They don't come to the VAC or the case
2 manager for a decision, typically.

3 **Q.** And if it's ... and so the ... I'll ask you this. The
4 programs of choice that you refer to, of which there are 14,
5 those are the various health services or medical aids that a
6 person can access? They're categorized in 14 categories, are
7 they?

8 **A.** Yes. So they are 14 of the health services that I
9 referred to that are on the Medavie Blue Cross card. There are
10 other benefits that VAC provides, like Veterans Independence
11 Program, that aren't necessarily a part of that program, but if
12 one made application, we would have other funding mechanisms for
13 those.

14 **Q.** Okay. And there are probably, for example, in the
15 category of pharmaceuticals, there may be a wide range of drugs
16 that are covered by the Blue Cross program? And there's a list,
17 I take it, is there?

18 **A.** Yes, there's some sort of list that they follow, and
19 if there's exceptions to that list, then it is forwarded to the
20 special authorization unit for review and decision and,
21 typically, consultation with the prescribing physician.

22 **Q.** And the special authorization unit if, for example,

LEE MARSHALL, Cross-Examination by Mr. Murray

1 I'm a veteran and my doctor wants me ... and you used the
2 example of a drug that maybe is newer, may have better efficacy
3 than the one that's on the list, the doctor advocates for that.
4 It's the special authorization unit, is it, that will ultimately
5 say "yay" or "nay" to that?

6 **A.** Yes.

7 **Q.** Who makes up the special authorization unit?

8 **A.** It's a unit in Medavie. I can't tell you exactly who
9 it is or who they are. I just know it's one of the functions
10 that Medavie is contracted to ... one of the services Medavie is
11 contracted to provide.

12 **Q.** So that's a Medavie unit, not a VAC unit.

13 **A.** That's right.

14 **Q.** Okay.

15 **A.** But we do have ... Sorry, just to clarify, we do have
16 our own expertise around pharmaceuticals, a national ... I don't
17 know if it's a national manager of pharmacy, but all of our
18 programs have program managers, and so there are VAC individuals
19 who are behind the scenes creating policy, writing formularies,
20 or working with Medavie to develop formularies that Medavie uses
21 to make decisions.

22 **Q.** Okay. All right.

LEE MARSHALL, Cross-Examination by Mr. Murray

1 **A.** And so, theoretically, Medavie could flag exceptions.
2 For example: We have had multiple requests for this drug. Does
3 VAC want to consider it into the formulary because it seems like
4 physicians are using it more regularly now? So those
5 conversations are ongoing behind the scenes. Not something that
6 I've been a part of but I'm just aware that, you know, VAC
7 manages that.

8 **Q.** Okay. And if the particular program of choice that
9 we're talking about ... We've talked here about, I believe, the
10 number of sessions that were authorized for Lionel Desmond with
11 a clinical care manager, that was a hundred occurrences or a
12 hundred sessions, and 16 with a counsellor, and those are
13 typically half an hour, you said. It would be the case manager
14 ...

15 **A.** So in clinical care managers, occurrences are 30-
16 minute sessions. I am not a hundred percent sure for other
17 health professionals.

18 **Q.** Okay.

19 **A.** But my guess is it would likely be the same, depending
20 on the profession.

21 **Q.** Right. And if a person is case managed, it would be
22 the case manager that would make the decision about how many

LEE MARSHALL, Cross-Examination by Mr. Murray

1 occurrences would be authorized?

2 **A.** So a veteran has the option to go directly, using
3 their Medavie card. So if you have a disability award, you
4 receive that Medavie Blue Cross card, and so you have
5 entitlement to certain POCs, so you don't need, necessarily, a
6 case manager to approve those benefits. You can walk into a
7 pharmacy, you can walk into a social work office, and they will
8 be able to direct bill without authorization from the case
9 manager for almost all of those POCs. However, if one is
10 engaged in the rehabilitation plan, the decisions around, say,
11 health-related services like a clinical care manager, would then
12 come to the case manager and ... Sorry, that's a bad example
13 because a clinical care manager would require a case manager
14 approval. But, for example, social work services or psych
15 counselling, a veteran could access that outside of the rehab
16 program the day he receives his Medavie Blue Cross card.

17 **Q.** Okay. And the number of sessions that you might get
18 ... and I'm thinking more here about interaction with a person
19 like a social worker, or a counsellor, or if it's a clinical
20 care manager. The number of sessions that you would get, is
21 that a standard number or is it decided by a case manager, if
22 there is one, or how is that done?

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1 **A.** So there are standard numbers of sessions or
2 occurrences for each of the programs, but a veteran may access
3 additional sessions, depending on their particular situation,
4 through Medavie with the rationale of the health care provider
5 and/or through case management services, you could potentially
6 change that standard and increase the frequency and/or number of
7 occurrences.

8 **Q.** Okay. So, for example, the hundred sessions that
9 Lionel Desmond was authorized with his clinical care manager,
10 would that be a standard number for sessions, or occurrences, I
11 should say, with a clinical care manager?

12 **(12:20)**

13 **A.** Right. So my understanding for a clinical care
14 manager is the standard maximum number is 90 occurrences. I'm
15 not sure if it was a hundred back in 2015 or 2016 or not, but I
16 know today it is typically ... and, just to be clear, it's the
17 maximum number of sessions, but in my experience working with
18 case managers is, more often than not, they will approve the
19 full 90 because that allows the clinical care manager to
20 continue working.

21 If you limit the number of sessions, of course, they need
22 to go back and you need to preapprove, and so there's more

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1 administration to that. So, typically, yes, 90 occurrences is
2 what would be the standard approved amount.

3 Q. Okay. Now we had talked about the client service
4 delivery network, and I take it that there's a wide variety of
5 information that goes into that, and you said, until recently,
6 the case plan was stored there, now it's stored somewhere else,
7 but there's still a lot of information in that? Is that sort of
8 the central hub for information relating to a veteran?

9 A. It is. It is our central hub for housing client
10 information. Electronic - sorry - client information.

11 Q. And we talked about action items, either system-
12 generated action items or action items that are put in by an
13 employee of VAC. I'm just curious if, for example, someone at
14 the call centre or a veteran service agent puts an action item
15 into CSDN, is there a flag? I assume there's some flag that
16 would come to the person to whom it's directed, like a case
17 manager, or something that would prompt them to know that
18 there's something there?

19 A. Yeah. So it works in two ways. If you work within
20 that unit, I can assign a work item directly to you. And so
21 it'll be attached to your CSDN sign-in. When you access CSDN,
22 you can just basically click an icon and it'll list the work

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1 items that have been assigned to you.

2 Conversely, if you work outside of that area; say, for
3 example, an area office, so if you were in the NCCN and you
4 wanted to send a work item to the area office, it will go into a
5 generic queue and, normally, we have an admin person who goes
6 through that queue and assigns work items accordingly, either
7 based on geography or the nature of the work item. So they
8 would have to go in and look at it and go, Okay, this work item
9 is a notice of change of address and should go to the veteran's
10 service agent. This work item is associated to Lee, the case
11 manager, and I need to assign it directly to him. And so they
12 do it that way. Typically, once or twice a day, that's done to
13 ensure that they're assigned in a timely fashion.

14 **EXHIBIT P-000273 - CAN002252 - MARCH 2021 REDACTIONS**

15 **Q.** Okay. All right. So I'm just going to ask to pull up
16 an exhibit, Exhibit 273, and this is a lengthy document, it's 22
17 pages. I'm just going to pull ... direct us to one page. Let's
18 go to page 9, for example, and maybe zoom into the middle of
19 this and just down a bit there. I'm assuming this is part of a
20 document that would be printed off the CSDN system? Am I
21 correct about that?

22 **A.** Yes, it appears to be ... so we have an area called

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1 the "client note section".

2 Q. Right.

3 A. So we referred to this earlier. If you have an
4 interaction with a client, you may document it in the client
5 note section. And so this looks like a series of interactions
6 that the case manager, Marie-Paule Doucette, had with the
7 veteran and Exceptional Prepayment.

8 Q. So she would be entering these into this section of
9 CSDN as she had those interactions or close in time to those
10 interactions?

11 A. That is what it appears to be. I'm just sort of
12 reading it as we go along, so, yeah, certainly, the first one,
13 she's notifying of a change of address, making note of it, and
14 preparation for a treatment discharge on August 23rd, 2016.

15 Q. Okay. And there's no magic about these, in
16 particular. Just so I understand how they work. So this, the
17 first one there, for example, would have been entered on August
18 15th, 2016, at 11:58, created by "MPDOUCE". That would be
19 Marie-Paule Doucette, the case manager. Now she put an entry
20 here: "Veteran's address had been changed in CSDN in
21 preparation for treatment discharge, August 23rd, 2016. Seeing
22 as he was approved for an earlier discharge, returning on

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1 today's date, CM has activated the change of address effective
2 August 15th, 2016."

3 So, again, he's coming back, it would appear, from
4 Montreal, from his treatment there, coming back a bit early, so
5 she activated a change of address earlier than was otherwise
6 planned. Do I understand that correctly?

7 **A.** Yeah. So, if I understand it correctly, the change of
8 address was likely inputted with a future date and because the
9 veteran is returning earlier, she basically changed the
10 effective date of the change of address. Now she would, in all
11 likelihood, have changed the address physically on the system
12 and is just making an additional note to clarify why she did
13 that.

14 **Q.** Okay. So there would be a part of the system or a
15 place in the system where the case manager, for example, could
16 change the address of a veteran, and this is a note about doing
17 it a bit earlier or something like that?

18 **A.** That's what it appears to me, based on what I'm
19 reading, yeah.

20 **Q.** All right. Okay.

21 So a couple of other questions about things that we've
22 talked about. You talked about ... and that's fine for that

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1 exhibit, but you were directed to Exhibit 278, which is the
2 transition interview, and I just wanted to ask a couple of
3 questions about that so I understand. Who does the transition
4 interview with the veteran? Who, typically, is assigned to do
5 that?

6 **A.** In most cases, it's the veteran service agent or
7 client service agent they were probably called back in 2015.

8 **Q.** Okay. And that's the, what did you call the VSA?
9 It's the first contact queue or something?

10 **A.** Yes.

11 **Q.** What was it called? The ...

12 **A.** Well, they're the first line of contact in the area
13 offices, so they are within the area offices, part of the
14 veteran service team, work closely with case managers and the
15 veteran service team manager and, in all likelihood, are
16 assigned to a particular base, transition centre, and execute
17 these transition interviews as part of their role.

18 **Q.** And the transition interviews follow a standardized
19 format I assume, do they?

20 **A.** They do, yeah. So the document itself is more or less
21 how the transition interview unfolds. Veteran service agents
22 receive training as to how to conduct these interviews and,

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1 certainly, they would've received training on how to conduct the
2 Regina Risk Indicator Tool which is a part of, or was a part of,
3 the transition interview in 2015.

4 **Q.** And all veterans or all members of CAF who are
5 transitioning, I guess, or who are going to become veterans, go
6 through a transition interview, do they?

7 **A.** All medically releasing go through a transition
8 interview in 2015. It was ... my understanding is it was
9 optional for non-medically releasing back in 2015, although we
10 did offer transition interviews to them, but for a medically-
11 releasing veteran, this would've been part of their release
12 sign-off to have ensured that they conducted a transition
13 interview with VAC.

14 **Q.** So for medically-releasing veterans, at least in 2015,
15 they all went through this interview.

16 **A.** Or they should've.

17 **Q.** Right. Okay. And so you said the veteran services
18 agent, they have training in how to conduct these interviews and
19 the information that they're supposed to obtain?

20 **A.** Yes. And because they're standardized processes, you
21 know, there's a flow of questions that have to be asked in a
22 certain way, as well as the Regina Risk Indicator R Tool

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1 standardized sort of way of asking those questions.

2 Q. Do you know how long the transition interviews
3 typically take?

4 A. There's no standard time. It really depends on the
5 individual. So somebody who has all their transition needs
6 taken care of, there are no risks, can theoretically conduct an
7 interview in 20 minutes, 30 minutes. That would be rare, in my
8 experience. I've seen them go as long as two hours depending on
9 the conversation and the flow of the conversation, and if a
10 family member is participating or not, how many questions they
11 have.

12 **(12:30)**

13 Q. Okay. And you said depending if a family member is
14 participating.

15 A. Right.

16 Q. Is it standard for family members to participate in
17 the transition interview?

18 A. It is standard for us to invite family members ... no,
19 sorry, let me rephrase that. It is standard for us to encourage
20 the veteran to invite family members. Whether they attend or
21 not is really up to the veteran. I haven't conducted many
22 transition interviews so I can't tell you what the number is but

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1 it wouldn't be uncommon for veterans to go on their own without
2 a family member.

3 Q. Okay. It's helpful then, it's perceived as helpful, I
4 guess, or it's thought that it's helpful to have the family
5 input and information from the family, though, when these
6 interviews are conducted?

7 A. So it serves two functions. One, sometimes the family
8 member has insight into situations or circumstances that perhaps
9 the releasing member would not. And then, secondly, we also
10 share a lot of information. We refer them to specific programs.
11 We provide general overview of VAC programs. And, of course,
12 it's always better to have a second person hear the same thing
13 as you. So later on when you're trying to remember what you
14 should apply for or how it works, you have somebody else who was
15 there and can, you know, can help.

16 Q. Sure, okay. In looking at the transition
17 interview, which we had marked as Exhibit 278, it would appear
18 that Lionel Desmond's family was not involved in that? I mean
19 you may not know that but there's sections here, for example,
20 How does the spouse/partner/family feel about the member's
21 pending release from the service?" And that's blank in his.
22 That would be on page four. That may be because the family

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1 didn't participate in the transition interview?

2 **A.** If it's blank, one could ... I didn't participate.

3 **Q.** Understood.

4 **A.** And I didn't review the file so I can't say with
5 certainty. But if it's not filled out, that would indicate that
6 nobody was there to answer the question. Or they refused to
7 answer the question, I guess is the other option.

8 **Q.** Sure. No, understood. In Lionel Desmond's transition
9 interview, we looked at his Regina Risk Indicator Tool R, and
10 the one that was completed on May 25th, 2015 at page seven of
11 the transition interview, and he scored a 14 out of 65, which
12 was classified as a moderate risk. I wanted to ask you a couple
13 of questions about that tool. And I appreciate that you say
14 it's not used now but when it was used, could it be used
15 multiple times or would it be administered at different times
16 throughout VAC's interaction with a veteran?

17 **A.** Yes, absolutely. So it was to be used in the
18 transition interview. It was also meant to be used, say, when
19 the case manager did an assessment. An exception could be if
20 the RRIT-R was done on a Tuesday and the veteran was assessed on
21 a Wednesday, which is an unlikely scenario. But if there was a
22 recent RRIT, you may not redo it. But, at different points

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1 within the interactions, case managers, our nurses, or veteran
2 service agents would have been required to re-answer those
3 questions. And the idea is that it is one picture in time but
4 it's a reference point that we can, you know, see progress or
5 decline in a client situation based on RRIT scores as well.

6 Q. Okay, all right. So, for example, we saw 14 out of 65
7 on the RRIT that was done during the transition interview. It
8 appears at Exhibit 277, there was another RRIT done on January
9 5th, 2016 and, on that occasion, Lionel Desmond scored a 22 out
10 of 65, which would put him in the high risk category. So,
11 again, the scores on RRITs, I take it, can fluctuate, can go up
12 and down and, as you say, they're a reflection of a particular
13 point in time.

14 **EXHIBIT P-000277 - REGINA RISK INDICATOR "TOOL" - R**

15 A. Right, and very much based on the responses of the
16 veteran who is participating. And so it's a reflection of how
17 they felt at that point in time or what their perception of
18 their situation was at that point in time. So it is very normal
19 for it to change over time.

20 Q. Okay, and it is based then or it was based when you
21 were using it on self-reporting by the veteran?

22 A. Self-reporting to the specific targeted questions,

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1 yes.

2 Q. Okay. Now you don't use that tool anymore?

3 A. No.

4 Q. So what tool has replaced it or how has it been
5 replaced?

6 A. So VAC redesigned its screening tool and its
7 transition interview based on what we refer to as the Domains of
8 Wellness. And so our own research department has been working
9 with Domains of Wellness for a number of years as a means to not
10 only identify risk or success to transition but also how
11 somebody is functioning at a certain point in time and their
12 potential for success of functioning. So I want to say 2018 but
13 I don't know with certainty, we revised the screening tool and
14 the transition interview and now have our own standardized
15 questions. Very similar in the sense of there are specific
16 questions that they're based on self-reporting by the veteran
17 and/or the veteran's family but we basically created our own
18 tool based on research that our VAC research unit had done.
19 That's been integrated into the, as I said, the transition
20 interview and the screening tools as well.

21 Q. So the newer transition interview and the newer
22 screening tool or the Domains of Wellness test or screening

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1 test, who are those shared with when those are completed?

2 **A.** So they're very similar, I should say. They provide a
3 score, just like the RRIT-R does. And so based on the score,
4 that would indicate where the referral goes. So if it's a high
5 score or a high risk, it's going to be referred to a case
6 manager. So it would be shared with the case manager. It's
7 possible if a veteran service agent does the screening down the
8 road, they will refer back to an old screening and compare
9 scores and say, Oh, you know, there's been a decline in this
10 person's responses on the screening tool and the risk level has
11 gone up. So they may use it as a point of reference. But it's
12 basically used by the client service team or the veteran service
13 team to see how veterans are doing, see how they're managing
14 their issues, their risks, and whether those risks have gone up
15 or down.

16 **Q.** So, again, if on the newer test if someone scored, and
17 I don't know how they're broken down, but say they have a high
18 score or a certain numeric score, they're automatically directed
19 to a case manager, depending on the score. Do I understand
20 that?

21 **A.** Yes. So we have a set of rules in the business
22 process, how to interpret score, and what happens, what's next

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1 to happen based on the score. But for the RRIT-R, anything from
2 moderate risk up, tends to be a referral to the case manager for
3 review. And, obviously, the higher the score, the higher the
4 risk and, therefore, the higher the priority of reviewing that.

5 Q. And, I'm sorry, you may have answered this but the
6 newer test, it's risk for what exactly?

7 A. So when it comes to the transition interview, it's
8 really, it assesses the veteran's likelihood of success for
9 transition. So if you score higher, then it's indicating that
10 you have a higher risk of unsuccessful transition. So it's
11 looking at things like whether you have a place to live, whether
12 you have purpose, how your health is functioning. And so in
13 responses to all of those variables, we get a good picture of,
14 if this person has a plan, a safe place to land, employment
15 worked out, a social network where they're going to arrive. I
16 mean that's basically what we're describing but we're doing it
17 in a very strategic pointed way based on research and responses
18 to those questions. We get an indication of potentially what
19 their risk is for successful or unsuccessful transition.

20 Q. Okay, so then it's a measure of the potential for
21 success of transition or not.

22 A. Basically, yes.

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1 **Q.** Okay. Does the new risk assessment tool and the new
2 transition interview, does it assess suicide risk, specifically?

3 **A.** It's not a specific suicide assessment. So if, for
4 example, in the questioning an individual identified risk to
5 self or self-harm, then whoever is doing the assessment would
6 move into our suicide protocol and start to ask the assessment
7 questions about whether they have a plan, you know, and the
8 details of that plan, whether they have a means to exact the
9 plan, to assess suicide at that point in time. But, certainly,
10 we do touch on, you know, all life areas and potential.

11 **(12:40)**

12 **Q.** Where the family may or may not be participating or
13 the spouse may or may not be participating, is there any aspect
14 of the test that measures the risk for domestic violence or
15 problems in the home when the vet is transitioning back to his
16 residence or her residence?

17 **A.** So are we talking the RRIT-R or the new tool?

18 **Q.** Well, I guess the new tool would be more relevant but
19 either one?

20 **A.** So I mean it does touch on ... It doesn't assess for
21 domestic violence? No. But it does touch on sport network and
22 stability of the people you live with and your living

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1 arrangement. So it would ask questions related to that, but
2 there is no domestic violence assessment tool that we use
3 specifically.

4 Q. Okay, all right. And do you know if the veteran
5 service agents receive any training or if there's anything to
6 sort of bring that to the front of their mind when they're
7 conducting the interviews to determine if there's a risk for
8 domestic violence or not?

9 A. So there's no ... Well, in 2015, there was no specific
10 training around assessment for domestic violence. But, again,
11 if you want to bring up the tool, you can look at the questions
12 around living arrangements and how that piece will unfold. So
13 there are indicators of what the family plan or the, you know,
14 that part of their life is there. There's no specific training
15 or there was no specific training, but currently VAC is, like
16 other federal departments, is implementing **Bill C-65**, which is
17 new legislation around harassment and violence in the workplace
18 and one of the components to that is mandatory training for all
19 staff and that certainly touches upon domestic violence. Not
20 just for clients but in the workplace and it talks about
21 indicators and actions and supports one might access. So we are
22 getting there. There wasn't any specific training in 2015, to

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1 my knowledge.

2 Q. You said that when a veteran is transitioning, they
3 also get something, I think you called it a SCAN seminar?

4 A. Right.

5 Q. What's that?

6 A. So I'm out of my domain because it's ran by DND.

7 Q. Oh, okay.

8 A. But, basically, my explanation is it's a series of
9 presentations about important things to transitioning veterans,
10 things that they want to know. So, for example, SISIP may
11 present there. VAC would present there. General presentations
12 on what you need to know about our department and programs and
13 services that you might be able to access post release.

14 Q. Fair enough. We talked about when a person or when a
15 veteran will be assigned a case manager and, if I understood
16 you, that it's most often when they are going through the rehab
17 program or receiving or need rehab and the case manager will be
18 the person who manages that.

19 A. Yes.

20 Q. But not all the time. There can be examples ...

21 A. No. So if you're on rehab, you'll have an assigned
22 case manager.

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1 **Q.** Right.

2 **A.** So ... and that's ... The difference would be, so if
3 someone only has occasional needs and their income ... sorry,
4 they may apply for rehab because they want the 90 percent top-
5 up, but they're getting all the services and benefits they need
6 from SISIP, ie. the VOC rehab. They may not access VAC services
7 other than the 90 percent top-up, but at the end of the day, a
8 case manager would potentially be assigned to them to approve
9 the rehab program and to close it out when they were done.

10 **Q.** Okay, but if a veteran is accessing the rehab program
11 through VAC, they're going to have a case manager, that's a
12 definite.

13 **A.** They will, yeah.

14 **Q.** And there can be some veterans who are not going to be
15 rehabbed because of their circumstances that may still need a
16 case manager for something. Did I understand that correctly?

17 **A.** Yes, that is correct. Case management was around
18 before the rehab program and the rehab program utilizes case
19 management service and benefit coordination to help manage the
20 rehabilitation program. So, legislatively, if you're on rehab,
21 you need a case manager. But, if you're not on rehab but you
22 have a complex need and require the services of a case manager,

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1 you can still get case management. But, of course, are
2 voluntary. It's up to the client to follow through and work with
3 the case manager. While we may assign one, it's really a
4 collaborative process. So if a veteran chooses not to
5 participate in case management, they can do it. It's very much
6 not like, say, Correctional Services where folks are mandated to
7 participate in and listen to their parole officer.

8 **Q.** Right, okay. And you talked about the qualifications
9 of a case manager and I don't know if I understood you. Have
10 those changed at all, the basic requirements for case management
11 or for case managers?

12 **A.** So they've evolved over the years. In 2015, we
13 basically were recruiting people with post secondary
14 professional degrees in health or social related. So social
15 workers, nurses, occupational therapists, and some other
16 exceptions. We've changed our criteria, what we call our
17 Statement of Merit criteria, over the years because over the
18 course of the number of years, we realize that there are case
19 managers who exist who may not have, say, a social work degree
20 but were recruited by Corrections and trained by Corrections and
21 have been doing case management for five years. And so in
22 efforts to ensure we are taking advantage of the full pool of

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1 candidates in our communities, we have modified our statement of
2 merit to ensure that if someone has a degree, say, in psychology
3 but it's not a professional degree but they have experience in
4 case management, we will allow them to apply for our positions
5 and then evaluate them under case management skills.

6 **Q.** So I assume then that different case managers then
7 bring different skills to the job. Does that impact how clients
8 are assigned to case managers and, for example, if somebody
9 comes from an OT background, they may be better suited for a
10 particular veteran. A different case manager may come from a
11 nursing background who may be better for a different veteran?

12 **A.** So, yes, that can happen. What we try to do is ensure
13 that our case managers are more generalists. But, for example,
14 if you had somebody with a really strong mental health
15 background and you had a client with very complex mental health
16 conditions, we may make an exception and assign that person
17 based on that skill-set. VAC is also evolving in terms of
18 within our own interdisciplinary team trying to engage our
19 health professionals, for example. So we have nurses on staff
20 who don't treat clients but they provide ... They do do nursing
21 assessments and they do provide functional advice and guidance
22 around nursing. So we're trying to engage them as an example in

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1 the case management process where it might make sense for the
2 nurse to take the lead on the case management file for a period
3 of time because it's very nursing related. The case manager
4 will always be primarily responsible for the case but we are
5 doing things internally to make sure that we're maximizing the
6 use of the resources we have internally.

7 **Q.** You said that your numbers of veterans who are case
8 managed and the number of case managers have both increased in
9 recent years. Did I understand that correctly?

10 **A.** Yes. Yes, that is correct.

11 **Q.** The change in, I guess, qualifications for case
12 managers or broadening of that, was that a function of just
13 needing to hire more people?

14 **A.** Well, the Treasury Board increased VAC's resources in
15 2014-2015 and we started massive recruiting. We had a goal of
16 hiring 400 resources basically to support VAC in its endeavour
17 of case management and other functions. And so I believe we
18 went from somewhere around 270 case managers to somewhere around
19 470 case managers this year who are actively, you know, in
20 positions and we continue to recruit. But, as I said, the
21 number of case managed clients continues to rise and also the
22 complexity of case management. So our clients today are

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1 presenting with much more complex issues. We're dealing with
2 folks with, you know, family issues, multiple health conditions,
3 personality disorders. There are folks that have been a part
4 of, you know, sexually marginalized populations. We are dealing
5 with much more complex and, in some cases, often more ill
6 veterans. And so not only are our numbers increasing but the
7 complexity of the clients we're working with has raised.

8 **(12:50)**

9 **Q.** And do you have any sense of why that is, why you have
10 both more case managed veterans and more complex issues?

11 **A.** I would say there's a couple of factors. VAC is doing
12 a much better job of reaching people. When I first came to work
13 with VAC, we really focussed on the veterans from the Korean
14 War, World War I, and World War II. But in 2006 when we
15 established the rehab program, we started to offer a suite of
16 programs that was beneficial for the younger veteran. And so
17 now we're involved with people who have young families, who are
18 trying to find employment who, you know, came up through the
19 ranks of CAF and have longer careers potentially. It wasn't the
20 same group that went over and served in the war, released after
21 the end of the war, and went back to civilian life. These are
22 folks that have made careers out of CAF. So that's one of the

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1 reasons we're just reaching more. Aside from that, I wouldn't
2 venture to guess why it's more complex but I can tell you, it is
3 much more complex work than it was when I started.

4 Q. And you also mentioned reaching marginalized
5 communities. Is that an additional layer now maybe that wasn't
6 as prominent before?

7 A. Or perhaps that wasn't ... these folks were
8 marginalized and, therefore, maybe didn't self-identify as
9 veterans or didn't come seeking services. But, yes, you know,
10 over the course of the last number of years, we are breaking
11 down barriers, we are breaking down stigma, and we are engaging
12 in clients that perhaps previously wouldn't have come out to see
13 us because they felt marginalized or maybe not supported by the
14 federal government. It's positive steps. We're reaching and
15 helping more people but, of course, it also presents with very
16 complex cases.

17 Q. I mean we've talked a lot about post-traumatic stress
18 disorder, in particular, in this Inquiry and we've heard that,
19 you know, there may have been a resistance in the past for
20 veterans to acknowledge that they may be suffering after they've
21 left service. Do you see that changing and is that perhaps
22 playing a role in the need for more services for veterans?

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1 **A.** Yes, absolutely, that's been a major driver as well,
2 the exceptions of talking about mental health and the exceptions
3 of having a mental health condition, that has been made a major
4 impact, of course, in terms of ... And we've seen that for a
5 number of years, I guess, and so it's not at the forefront of my
6 mind but we've made major steps in terms of comfort level of
7 talking about mental health and talking about diagnosis and
8 treating mental health conditions. I'm certain that's
9 contributed as well.

10 **Q.** You supervise Newfoundland and New Brunswick, you
11 said?

12 **A.** Newfoundland and Labrador, New Brunswick, and Prince
13 Edward Island, although I am currently on assignment.

14 **Q.** Right. So, obviously, provinces that have larger
15 geographic areas and some sparsely populated areas, people
16 spread out a little bit, are there challenges with case
17 management for people who are in rural areas and who are maybe
18 some distance from urban centres?

19 **A.** There are. VAC has done a pretty good job of
20 travelling to see clients in their homes. But, of course,
21 that's not always possible. But we're making vast gains in
22 terms of our ability to engage people via telephone. With

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1 MyVACaccount now and the ability to have conversations online
2 through secure messaging and, of course, things like telemental
3 health, we are making improvements. But if you're in a small
4 community with limited resources, we are still going to be
5 presented with challenges in terms of securing the supports you
6 require to meet your needs.

7 **Q.** You talked about business practices, I guess, and
8 protocols. Is there any thought given to how close
9 geographically a case manager has to be to their client? In
10 other words, do you say, Look, you have to be within a hundred
11 kilometers or ... I don't know.

12 **A.** We don't have a standard rule. We try to ensure that
13 clients are managed by a case manager in the geographical area
14 where, if they need to go out and visit them in the home, they
15 can. But when we are trying to manage, say, in areas where we
16 have difficulty recruiting, we may at times have more of a
17 virtual relationship where, you know, there have been times
18 where maybe somebody was case managed out of an office that
19 wasn't necessarily next to their office. So, for example, in
20 New Brunswick, we have an office in Oromocto and we have an
21 office in Saint John. And it's not uncommon to have a client
22 who lives in the Oromocto area to be managed by somebody in

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1 Saint John simply because there are a lot of clients in the
2 Oromocto area and we are trying to meet the needs of our clients
3 with the resources we have in place.

4 **Q.** In terms of when a determination is made that a
5 person, a veteran should be case managed, is there ... Can you
6 tell us what kind of lag time there is between that decision
7 being made and a case manager actually being assigned and being
8 able to jump in and start doing something with the veteran?

9 **A.** Right. So there's no standard or average time I can
10 give you. Certainly the risk or potential risk that a veteran
11 presents with would be a driver when assigning cases. We try to
12 assign him to a case manager as soon as possible and engage them
13 in that whole conversation about rehabilitation and case
14 management but there's no standard fixed time that we have in
15 place that I can say all clients who are referred to case
16 management are seen in this amount of time.

17 **Q.** And so when a ... I guess there's different routes to
18 having a case manager and you say, ultimately, the veteran team
19 services manager assigns the case manager. Is that typically
20 how it happens?

21 **A.** Yes, it is.

22 **Q.** So like just so I have a sense now, and I know there's

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1 a wide range of possible examples, but I mean it could be a
2 couple of months perhaps before a person might get set up with
3 their case manager? Could it happen quicker than that? Slower
4 than that?

5 **A.** It could certainly happen quicker than that. If we
6 have the resources and capacity in place, we like to place
7 somebody, assign them to a case manager as soon as possible. So
8 depending on location, depending on availability, depending on
9 when the required assessments comes in, depending on when the
10 veteran contacts us and engages, we could assign somebody
11 certainly within a couple of weeks to a month. But when, 2015,
12 we perhaps didn't have the resources in place in the Saint John
13 office that we do now. We went from 17 in 2014 to 41, as you
14 can imagine. So capacity can be an issue or availability.

15 **Q.** Right. And, as you said, the number of case managers
16 has gone up dramatically over the last four or five years.

17 **A.** Yes. I didn't catch the first part of your question,
18 I'm sorry, if you could repeat it.

19 **Q.** No, I think I just said, as you said, the number of
20 case managers has gone up significantly over the last four or
21 five years.

22 **A.** Yes, it has.

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1 Q. Okay, all right.

2 **MR. MURRAY**: Your Honour, I don't know when you want to
3 stop for lunch. I have a few more questions. I can keep going
4 or we can stop now.

5 **THE COURT**: You have a few more questions. Is that five
6 minutes or 15 minutes?

7 **MR. MURRAY**: I think it would be a little longer than
8 that.

9 **THE COURT**: I think what we're going to do, Mr.
10 Marshall, is we're going to take our lunch break. We normally
11 break at 12:30 but I wanted to see how far we could get before
12 we did break. We usually take an hour or thereabouts to allow
13 for counsel to get a bite to eat. So can we come back at 2
14 o'clock? Where are you today, sir?

15 **MR. MARSHALL**: I'm in Newfoundland and Labrador. So 1:30,
16 here.

17 **THE COURT**: It's 1:30 there, presently. All right, so
18 we will come back in an hour to give you a chance to get a bite
19 to eat.

20 **MR. MARSHALL**: Sure.

21 **THE COURT**: Thank you then. If we can just leave the
22 connection up to your computer, Mr. Marshall, that will be fine

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1 and we'll see you back in about an hour's time. All right,
2 thank you very much.

3 **MR. MARSHALL**: Okay, thank you.

4 **COURT RECESSED (12:59 hrs.)**

5 **COURT RESUMED (14:02 hrs.)**

6 **THE COURT**: Thank you. Mr. Marshall, can you hear us
7 all right?

8 All right. Thank you.

9 **MR. MURRAY**: I don't know if we can hear you.

10 **THE COURT**: Go ahead, Mr. Murray.

11 **MR. MURRAY**: Just want to make sure we can hear you, Mr.
12 Marshall. Are we all clear?

13 **A.** Yeah. Sure.

14 **Q.** Oh, good. Okay.

15 **A.** All clear?

16 **Q.** Yeah.

17 **THE COURT**: Yes. Thank you.

18 **MR. MURRAY**: Just before the break, Mr. Marshall, I was
19 asking you about case managers. And I just wanted to ask you,
20 when a case manager is assigned, do I understand that one of the
21 things that they do with the veteran is to create a case plan?
22 Is that one of the first steps?

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1 **A.** So not necessarily. If a client is assigned to a case
2 manager, they may speak to the veteran. They may even do an ...
3 or they should do an assessment of the veteran before they
4 create a case plan.

5 **Q.** Okay.

6 **A.** So there's a process there. And it is possible that
7 over the course of the conversations and the assessment, that
8 they may determine that case management is not required and then
9 refer back to the VSTM. So it's kind of later on in the process
10 where the case plan is actually created.

11 **Q.** Okay. And so initially there's a meeting with the
12 veteran. And does the case manager ... I believe I heard the
13 case manager will actually meet sometimes with the veteran at
14 their home or at some place where the veteran is comfortable?

15 **A.** Yes. If we can, we will try to meet with the veteran
16 in their own home because, of course, that gives you a greater
17 opportunity or likelihood that the family will become engaged in
18 the conversation. You can assess the physical environment and
19 sometimes that's more comfortable for the veteran as well. But
20 we will also meet in other locations. And certainly over the
21 course of the last year and somewhat, we've been doing that kind
22 of work over the telephone.

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1 **Q.** Of course. Yeah. Things changed with the pandemic.
2 I understand. So assuming that there will be case management
3 and that a case plan will be developed, there has to be some
4 kind of assessment at the outset so the case manager knows
5 what's needed and what the limitations or barriers are?

6 **A.** Yes. That is correct. And, realistically, if we're
7 moving into rehabilitation, in particular, there should be
8 additional assessments in support of the case plan. So, for
9 example, if the impairment or barrier is physical, then we'll
10 probably have reports from a physician or, you know, a treating
11 physiotherapist or something to support it.

12 If it's vocational, we have VOC specialists who will
13 provide assessments and feedback. And if it's a mental health
14 nature, we'll often have a psychiatric assessment or a
15 psychological assessment. And those assessments are required,
16 really, for a rehabilitation plan to help guide that plan,
17 identify the barriers and the strategy to address or mitigate
18 the barriers to re-establishment.

19 **Q.** So if a veteran comes to a case manager and it's
20 contemplated there will be case management, and let's say it's a
21 mental health issue, say it's post-traumatic stress disorder,
22 for example, will the case manager have access to documents or

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1 assessments that have already been done or is a new
2 psychological or psychosocial assessment done and ordered by the
3 case manager? Where does that assessment come from that informs
4 the case plan?

5 **A.** Right. Often, there is an assessment done as part of
6 a, say, disability award application or pain and suffering
7 application. And if that assessment is completed, we are able
8 to utilize that assessment as part of a decision around
9 rehabilitation. And, in fact, when you sign the application
10 for, say, a disability award, there's a clause in there that
11 says, The resulting assessment may be used to assess you for
12 other benefits such as the rehabilitation plan. And don't quote
13 me on that, but that's more or less what it says so that we can
14 utilize that assessment to move forward on a rehab application
15 as opposed to getting a new assessment, of course.

16 **Q.** Right. But if a soldier, for example, has been
17 treated for PTSD in the CAF and then comes to Veterans Affairs,
18 may be a long record of medical treatment, assessment, that type
19 of thing. The case manager is not going to get that unless the
20 veteran consents? It's not an automatic thing?

21 **A.** So if there is an assessment with a diagnosis, we can
22 access that. But because we operate on a need-to-know basis,

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1 the case manager does not have full access to go in and peruse
2 through all of the documents ... health records that would be on
3 file for the veteran. The veteran can specifically give them
4 authorization to look at something specific.

5 But, as an example, for the purposes of the rehabilitation
6 plan, if the diagnosis is required for post-traumatic stress
7 disorder and there is an assessment that diagnoses that, we can
8 use that assessment. But we don't necessarily have access to
9 all the other background documents that, you know, may have been
10 accumulated over the years of service with CAF.

11 Q. And the case manager, similarly, will not have access
12 to if there are any provincial health records, again without the
13 veteran's consent?

14 A. Exactly. They would require consent from the veteran.

15 Q. If a case manager determines ... they meet the
16 veteran, they determine that case management is appropriate, you
17 said the develop the case plan with the veteran. They both own
18 the plan, I guess. Is that a fair way of putting it?

19 A. So, yeah, it's a collaboration between the veteran and
20 ...

21 Q. Right.

22 A. ... the case manager and, often, other treatment

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1 providers. So everybody has a piece and investment in the plan.

2 Q. So the case manager is going to be in consultation
3 with the veteran, determining what services are appropriate.
4 And you've mentioned an interdisciplinary team and also mental
5 health officers. Are those resources that the case manager goes
6 to in trying to figure out what might be appropriate for the
7 veteran?

8 A. Yes. So VAC has a series of resources. Within an
9 area office, there are health professionals, nurses, physicians,
10 and occupational therapists. And that forms part of this
11 interdisciplinary team, along with the case manager and the
12 veteran service agent. And so cases will be presented there.

13 **(14:10)**

14 Discussions will occur on strategies going forward or
15 whether or not, you know, a particular proposed treatment is a
16 good idea. So you get the input of other health professionals
17 and other folks around the table. It can also be less
18 formalized. For example, the case manager may bring an
19 assessment ... the nursing assessment to our nurse and say,
20 Look, can you please take a look at this. Tell me what you
21 extract from it for recommendations? So it can be less
22 formalized.

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1 Outside of the area offices, we have another network of
2 resources and that's ... an example was the mental health
3 officer. We have policy experts and we have experts in case
4 management that we can consult as required when we're dealing
5 with more complex or difficult cases.

6 **Q.** If a case manager, after doing that consultation,
7 feels that a particular service would be very helpful to the
8 veteran and the veteran is resistant ... and I understand that
9 rehab is voluntary. They don't have to do it if they don't want
10 to. But to what extent can a case manager ... I don't want to
11 say "push" a veteran, but encourage them to engage in a
12 particular service that they know would be beneficial for them?

13 **A.** Okay. So at the end of the day, we have no authority
14 to force someone to attend. But if it was considered non-
15 compliance or non-participation in the rehab plan, then
16 theoretically we could put the plan on hold and say, Okay, well,
17 if you're not willing or able to participate at this time, then
18 we will ... we could potentially terminate the rehab plan, which
19 could have financial impact for some veterans; others, maybe not
20 necessarily. So that's one thing we could do.

21 In all likelihood, what we try to do is strategize with the
22 veteran around what they would accept. So, for example, if a

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1 recommendation is for inpatient treatment somewhere and the
2 veteran feels that they can't participate in inpatient treatment
3 because of family reasons or what-have-you, what we would try to
4 do is strategize around what we could do in the meantime to
5 support that veteran in the current environment.

6 But, again, it requires participation from the veteran. So
7 they can't ... they have to be a ... they have to be involved in
8 that strategy and what will work versus the proposed treatment.
9 And so we'll often work with the veterans and/or local treatment
10 providers to see if we can find another route to meet their
11 needs.

12 If the veteran is completely unwilling to participate,
13 well, that's a different story and then we would end up
14 theoretically terminating the plan or at least advising them
15 that if they continue to not participate we'll have to terminate
16 the plan ... the rehab.

17 **Q.** And if the decision is that a veteran will access a
18 service provider in the community, say a psychologist, you had
19 said that the most that the case manager typically will do,
20 maybe ... might give them a list. But, for the most part, they
21 are going to find their own service provider in the community?

22 **A.** Right. So as public servants, we can't show

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1 preferential treatment to a private provider. So, for example,
2 I couldn't refer all of my clients to one psychologist in town
3 because that could be perceived as a conflict of interest.
4 That's one reason why we don't pick the treatment provider for
5 them.

6 The second reason is what we're hoping will happen is a
7 natural expansion of community supports. And so while there may
8 be a new psychologist in town who doesn't have much of a
9 background in treating veterans, if one of our veterans chooses
10 to see that psychologist and they develop a good rapport, in
11 turn, we may be creating a new expert out there in the field
12 where other veterans may take advantage. So we're creating a
13 market that's open for providers.

14 We encourage providers to engage in veterans and to take on
15 veterans because it facilitates that learning and understanding
16 in the professional community; in fact, offers support, as well.
17 When you're a psychologist and you take on a veteran who has a
18 case manager, then you're taking on, you know, a client who has
19 someone else who's looking out for him, who's trying to
20 encourage him to participate in treatment. And, potentially,
21 you can access other resources like OSI clinics or experts in
22 VAC who can help.

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1 **Q.** I understand the benefit of developing expertise,
2 especially in rural areas where the numbers may be smaller. But
3 if, for example, a veteran needs treatment for trauma, like say
4 for post-traumatic stress disorder, and they choose a therapist
5 who really has no experience in that or limited experience, is
6 it in any way incumbent on the case manager to suggest that
7 other therapists might be a better choice?

8 **A.** So case managers are not experts in psychological
9 treatment interventions or modalities and so they ...

10 **Q.** No, but ...

11 **A.** ... they wouldn't have that set of ...

12 **Q.** ... they would have access, for example, to your
13 interdisciplinary team or mental health officer and they might
14 understand who would be best, based on that advice.

15 **A.** So there may be, in a particular client's situation,
16 that someone that has, you know, a very unique set of symptoms
17 or conditions, it is possible that we might say, Well, this
18 particular provider is probably going to be the best for them.
19 And we may encourage somebody to go to one particular provider
20 because of the uniqueness of the situation.

21 But if someone chooses another provider and that provider
22 is not, let's just say, an expert in the treatment of trauma,

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1 take your example, our case managers are going to be working
2 with their client. They're going to be assessing their progress
3 in the treatment because, of course, a psychologist is going to
4 be supplying updates to the case manager as part of the plan
5 and, hopefully, having discussions. And so one of two things
6 will happen.

7 The provider may say, I'm not in a position to treat this
8 individual. And, typically, we'll ask them to re-refer them to
9 somebody else in the community, so another psychologist who they
10 know is able to or has that skill-set. And/or the other thing
11 that could potentially ... or we may work with the client to
12 help identify another resource.

13 And/or the other thing that could happen is over time if
14 we're not seeing progress with the case, we may connect with the
15 client and ask them what their opinions are, if they'd like to
16 try somebody else. We may connect with the treating provider
17 and say, Hey, we notice there hasn't been any progress in this
18 individual's file in the last year. Have you considered out ...
19 or inpatient treatment? Have you considered connecting with our
20 OSI clinics which has a set of expertise in the treatment OSIs?

21 So we're not experts but we'll monitor progress. And if we
22 have concerns, certainly we'll discuss them with the client. If

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1 those concerns are voiced to us by the provider, we'd ask the
2 provider for help in finding somebody else, typically. And if
3 they can't, then we'll go back with the client and provide a
4 list again and try to work with them.

5 **Q.** It's incumbent on service providers to ... if they're
6 being paid, to provide updates regularly or progress reports for
7 clients?

8 **A.** Yes. Yes, it is. Yeah.

9 **Q.** And similarly, if a client goes to an inpatient
10 residential facility, like say the OSI clinics, would there be
11 regular conversations between the case manager and whoever the
12 team lead is, let's say, at the OSI clinics?

13 **A.** So, yes, there would be regular communication and
14 coordination with ... just for clarity, at the OSI clinics,
15 that's not inpatient. That would still be outpatient. But,
16 yes, we would be connecting with the provider there or the team
17 of providers there and getting updates and direction.

18 **Q.** Okay. Typically, a discharge summary would come from
19 an OSI clinic when the patient leaves or when the client leaves?

20 **A.** So ... yes. Again, because I want to be clear. OSI
21 clinics tend to be outpatient treatment. Residential treatment
22 is something we contract out separately. Both could potentially

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1 have discharge summaries.

2 Q. It would be expected that those would come to the case
3 manager, I assume, would it?

4 A. They should.

5 Q. Okay. Just on the issue of clinical care managers,
6 the determination as to whether a clinical care manager is
7 appropriate or not, is made by the case manager and that's
8 typically in consultation with the subject matter experts, as
9 you say, the interdisciplinary team or whomever the case manager
10 consults internally, is that correct?

11 A. Yes. So the authority to approve is the authority of
12 the case manager but we strongly encourage consultation with the
13 interdisciplinary team or subject matter experts in the
14 organization. It would also be a conversation we would, in all
15 likely have, with a treating professional. So if somebody was
16 engaged in psychology, then we would want to make that part of
17 the discussion, with the client's permission, of course, with
18 the psychologist in terms of planning what those outcome
19 measures we would expect from the clinical care manager would
20 be. And as I said previously, sometimes a recommendation from a
21 clinical care manager actually comes from the external treatment
22 provider.

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1 (14:20)

2 Q. Okay. Right. So if the case manager decides that the
3 clinical care manager is appropriate, you said that person or
4 that potential clinical care manager, first of all, has to be
5 registered with their own body, be they a social worker, what-
6 have-you. They also have to be registered with Blue Cross
7 Medavie as ... or I guess on the list for people who could be
8 clinical care managers, is that correct?

9 A. That is correct, yeah. They register specifically as
10 a clinical care manager. So I could be registered as a
11 psychologist but I would separately register as also a clinical
12 care manager.

13 Q. Right. And I think Ms. Ward asked a question along
14 the lines of, do you have a sense of how many people are
15 registered as ... potentially as clinical care managers. Have
16 any idea of the numbers especially in rural areas? It's a
17 fairly general question.

18 A. I don't ... yeah. I don't have it based on
19 specifically rural areas. I did a little bit of reading. I
20 could tell you that I think in my area, we have about 170, but I
21 couldn't tell you where they are actually located. But it's not
22 uncommon for us to pay for travel associated with the clinical

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1 care managers because they will often meet the veterans in their
2 home or other locations. So it is within our ability to pay for
3 travel for the clinical care managers as well.

4 Q. Okay. So you said 170 in your area. That's in the
5 three provinces, Newfoundland and Labrador, New Brunswick, and
6 PEI?

7 A. Point of clarification. That's 170 active clinical
8 care managers right now. I think ... and I've read this, but I
9 can't say it with certainty, but there's somewheres around 360,
10 I think, is the number. So one of the things to keep in mind is
11 just because somebody is a registered clinical care manager does
12 not mean that they are engaged in services as a clinical care
13 manager. They simply register. But if we don't make a referral
14 or don't need those services in that particular area, they may
15 never actually take on a clinical care case. Right?

16 Q. Right. So the 360, you said, what area is that?

17 A. That's ... I'm speaking of my ... again, my province.
18 I think there's somewheres around 360. And, again, this is
19 something I read some time ago, so I'm not really comfortable
20 saying it with certainty.

21 Q. Yeah. Fair enough.

22 A. But there are more clinical care managers than there

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1 are clinical care managers actively working. And I don't have
2 them by location. If I required it by location, I could
3 certainly go to Medavie and ask for a list of registered
4 clinical care providers and then I would know more or less what
5 locations they're willing to serve.

6 **Q.** So I take it there are a number of people who are
7 registered potentially as clinical care managers who never, ever
8 get chosen to do the job or never get retained.

9 **A.** That's right.

10 **Q.** Okay. And if a person is retained as a clinical care
11 manager, they have to get registered in the BHSOL system, right,
12 the Benefits Health System On-Line ...

13 **A.** That's ...

14 **Q.** ... System? Is that ...

15 **A.** That's correct.

16 **Q.** ... sometimes a bit of a bottleneck getting that
17 training; you know, getting up to speed on that? And, you know,
18 when the need ... presumably, if a clinical care manager is
19 needed, they're needed fairly quickly. Right? Is that an
20 issue?

21 **A.** So, ideally, our clinical care managers have already
22 worked with us and have had the training and so our referrals

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1 are somewhat fast. But if it's a new provider, it does take
2 time to get that provider registered and then coordinate the
3 training to ensure that ... and to give them access and to
4 ensure they have the training as to how to use that access for
5 the BHSOL system.

6 **Q.** And can clinical care managers start doing their work
7 prior to being registered on the BHSOL?

8 **A.** I'm not certain on that question.

9 **Q.** Okay. Do veterans ... clinical care managers are
10 individuals who have training such as social work, occupational
11 therapy and so forth, but they're not really engaged in that
12 work. Maybe an OT to some extent, but say a nurse or a social
13 worker, they're not engaged in basically what they're trained to
14 do. Do veterans understand what a clinical care manager is
15 supposed to do for them and ... or is there sometimes confusion
16 about the role of the clinical care manager?

17 **A.** So in order to have a clinical care manager, that
18 requires an in-depth conversation between the case manager and
19 the veteran, to start, to establish, This is the service I'm
20 going to engage for you and this is why I think it's required if
21 you're willing to engage.

22 And the second piece to that is the clinical care manager

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1 then meets with their client and goes through their role again
2 and helps narrow the focus in terms of what they're setting as
3 their goals. And then that agreement between the clinical care
4 manager and the veteran is then submitted to the case manager
5 for approval through BHSOL.

6 So, theoretically, there are at least two conversations to
7 clarify the role of the clinical care manager. It is possible
8 that there can be confusion. And I can tell you that our
9 department has taken steps to clarify the roles of clinical care
10 managers with our own staff through, you know, clarification on
11 the short-term duration, specifying what the service should be
12 used for, those types of steps. So I hope that answers your
13 question.

14 **Q.** Yeah. No, no, that's fine. Is there sometimes ...
15 from the point in time that it's decided that a clinical care
16 manager is appropriate to the point in time that the clinical
17 care manager actively starts engaging with the veteran; you
18 know, helping them do things, do you have a sense of what the
19 turnaround time is there, how often ... how long that takes,
20 typically?

21 **A.** So once they're engaged and, as I said previously,
22 it's typical for us to approve them for 90 sessions. Then,

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1 really, it's a matter of the clinical care manager and the
2 veteran scheduling their appointments together. And it should
3 be fairly quick. Once they've been established, they should be
4 able to meet regularly. And that's really a decision between
5 the clinical care manager and the veteran.

6 Of course, if over time the veteran voiced that they were
7 unsatisfied with the service, then the case manager might engage
8 the clinical care manager and ask for more frequent visits or
9 something of that nature. But, typically, not unlike psychology
10 or another service a veteran might organize for themselves, it
11 would be up to them to work that schedule out with the clinical
12 care provider. But once they're approved for services, they can
13 go.

14 **Q.** All right. So I assume there can be delays, again
15 depending ... and this may be more of an urban/rural divide.
16 But finding the appropriate clinical care manager, if it's a
17 rural area, may be more of a challenge than it would be in an
18 urban centre. Is that fair?

19 **A.** Absolutely. There would be less resources in those
20 domains in smaller communities.

21 **Q.** You had said that the clinical care manager is
22 obviously ... the idea is that it's for a limited period of

LEE MARSHALL, Cross-Examination by Mr. Murray

1 time. If after ... I know you said it could be three months up
2 to two years. But if after a period of time the veteran is
3 still unable to just meet the basic functioning needs of daily
4 life; you know, filling out forms, getting to the bank, doing
5 groceries, I don't know what ... all of those things, what is it
6 that sort of says to the case manager, This isn't really
7 working. We need to try something different. We need different
8 interventions. How does that happen?

9 **A.** So if the service has been ongoing and the case
10 manager continues to approve sessions, then a big part of what
11 they'd be doing is consulting with their subject matter experts,
12 which would be, you know, experts in case management or mental
13 health or in policy, as well as their interdisciplinary team. I
14 would expect them also to consult with the treatment provider,
15 so the psychologist, psychiatrist, or whoever else is engaged
16 with this veteran.

17 And, in all likelihood, they would organize a case
18 conference to have a conversation about, If this isn't working,
19 what are our next steps? What you're referring to would be a
20 very complicated, difficult case. So there's no, Oh, next step
21 is this; for example, a cookie-cutter approach, because it's so
22 complex. So there would be a lot of discussion, a lot of

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1 consultation, a lot of review of what else is available to help
2 the veteran get to where the veteran wants to be and, you know,
3 the support he would require to do that.

4 **(14:30)**

5 **Q.** It's fair to say that in most cases where a clinical
6 care manager is retained, they are the complex cases. Is that a
7 fair statement?

8 **A.** So I would say yes, but I wouldn't say that all
9 complex cases have clinical care managers, but, certainly, if a
10 clinical care manager is assigned, it would imply that there's a
11 lack of progression with the case plan, that there's potentially
12 an overuse of, say, emergency services like emergency mental
13 health or emergency rooms or, yeah, the veteran has multiple
14 health conditions that are cumulative in nature, preventing them
15 from doing these things on their own. So, yes, complex cases
16 get clinical care managers, but not all complex cases require a
17 clinical care manager. It's specific to the needs of the
18 individual client and, of course, their willingness to
19 participate.

20 **Q.** Do most veterans for whom a clinical care manager is
21 retained ... you said the maximum is 90 occurrences, I think you
22 said, or thereabouts. Do most veterans use that all with their

LEE MARSHALL, Cross-Examination by Mr. Murray

1 clinical care manager?

2 **A.** So I don't have data on that but I can tell you that
3 it is not uncommon to utilize the 90 occurrences and to extend,
4 if required. And, as I said, we've got clinical care managers
5 in place for three months and we've got them in place for up to
6 two years, but I don't have raw data for you to tell you what
7 the average is or anything of that nature but VAC will, in most
8 cases, continue to extend a service assuming that it's of
9 benefit to the veteran and the veteran is willing to continue,
10 at least until another strategy or service can be put in place.
11 Or, sometimes, it's family or social supports that end up taking
12 that role on, too, to support veterans.

13 **Q.** You had said, in answer to a question ... and we
14 recognize this, that VAC is not the holder or the keeper of a
15 veteran's medical records. They may have some, VAC may have
16 some, the case manager may have some, but they're not the holder
17 of those medical records. You said, though, that you also are
18 encouraging veterans to ask for their whole CAF medical record
19 when they leave the Canadian Armed Forces. Is that correct?

20 **A.** Right. So I have a friend who is currently releasing
21 and he asked me for some advice and my advice to him was, Get a
22 copy of your medical service records because when you go to

LEE MARSHALL, Cross-Examination by Mr. Murray

1 apply, rather than having to fish out those documents ... Say,
2 for example, you have a knee injury that happened when you were
3 two years into service, and 20 years later, it starts to become
4 a problem. If you have a copy of those records, you can present
5 those records as part of your case and it would just expedite
6 the whole process for you.

7 Q. Right.

8 A. So I would encourage someone to get them but VAC and
9 CAF are working very closely together so that we can access them
10 as required in a timely fashion and we are scanning those
11 service records now, today.

12 Q. Okay. And part of what we're grappling with here at
13 the Inquiry is the sharing of medical information where it's
14 appropriate so that health care providers can know what happened
15 before to veterans and members of the Canadian Armed Forces.
16 I'm wondering if you see any potential role for either a case
17 manager, or a clinical care manager, or someone else, a veteran
18 service agent, someone else at VAC, to assist the veteran in,
19 number one, getting their records from CAF and consolidating
20 those and maybe providing them to a health provider in the
21 province in which they live? Do you see any role for that or
22 any way that VAC employees could assist veterans in that so that

LEE MARSHALL, Cross-Examination by Mr. Murray

1 doctors who are treating them are able to access those records
2 more easily?

3 **A.** Right. So I think the important piece or component to
4 that is "need to know". And, really, VAC's access to personal
5 information is need to know, so we, if we need it, it's for the
6 determination of a benefit or a service. And keep in mind that
7 VAC is in your life, but once we're done with rehab, a veteran
8 may move on and we may never have contact with them again,
9 theoretically. Or they may only call us once a year and call
10 the NCCN for something simple.

11 So we are not necessarily with the veteran throughout their
12 life, which is why I would recommend to a veteran, Get your
13 service records. You can put them in a folder. If medical
14 service ... for instance, if you go to a new province and you
15 get a new GP, you can hand them that file yourself and then now
16 it's part of your medical record. I would think there would be
17 a lot of risk for sharing of information that VAC doesn't have a
18 "need to know" if case managers actually intervened and held on
19 to those documents from an access to information privacy
20 perspective.

21 **Q.** Right. And I guess what I'm thinking about,
22 obviously, would, number one, always be with the consent of the

LEE MARSHALL, Cross-Examination by Mr. Murray

1 veteran, and, number two, I'm not suggesting that a case
2 manager, for example, would hold on to a veteran's medical
3 records forever. I guess I'm thinking more of a process wherein
4 a VAC employee would simply provide assistance to a veteran in
5 getting their medical records to their doctor in the province
6 where they're finally locating. Something like that.

7 I appreciate what you say about a veteran having it in a
8 folder and bringing it to their family doctor, and that makes
9 sense, but if a lot of these veterans are having difficulty
10 navigating the basic, you know, requirements of day-to-day
11 living, you know, doing that may be a greater challenge than it
12 may, on its face, seem, and I'm just wondering if there's a role
13 for VAC in just helping veterans do that?

14 **A.** Certainly, encouraging veterans to think about that
15 and to access that information, extremely important. VAC may
16 also support a veteran who, after the fact, wants to make a
17 formal request to DND for access to their records. We may
18 support them in that respect. In terms of physically getting
19 involved in that process, I think there's a lot of discussion,
20 debate, and analysis that would be required, and I'm not in a
21 position to say whether we should or shouldn't do that.

22 **Q.** Okay, fair enough. Is there, to your knowledge, any

LEE MARSHALL, Cross-Examination by Mr. Murray

1 cultural competence training that's going on with VAC employees
2 dealing with veterans of various racialized communities?

3 **A.** So, currently, we have courses like CAF-101 and CAF-
4 102 which are courses to familiarize veterans ... sorry, not
5 veterans, VAC staff, with the CAF culture, lifestyle, ranks,
6 those types of things, and part of that involves actually
7 meeting a veteran and having a discussion with them about their
8 experience and who they are and so forth.

9 In terms of specific cultural awareness, certainly, at the
10 Government of Canada level, I know there is plenty of discussion
11 about sensitizing really all public servants to different
12 cultures or aspects of culture. I'm not aware of anything
13 particular that VAC does right now.

14 **Q.** And you had mentioned earlier some, I guess, increased
15 awareness, and I don't know if it was training or at least some
16 thought being given to being more sensitive to issues of
17 domestic violence. I don't know if there's more to say there or
18 not but is there any training or anything in that nature that
19 assists VAC employees who are dealing with veterans to, I guess,
20 be cognizant of the risks of domestic violence, the telltale
21 signs, those types of things?

22 **A.** Right. So we do have training around dealing with

LEE MARSHALL, Cross-Examination by Mr. Murray

1 veterans who are angry or exhibiting anger. We also have
2 security training on what to do in situations of threat of
3 violence or self-harm, and we also have the ASIST training and
4 the suicide protocol. Specific to domestic violence, I am not
5 aware of anything we are doing today specific to that, however
6 ... Sorry, let me rephrase that. Nothing specific we did up
7 until now, but, this year, as part of **Bill C-65**, the
8 implementation, and that's to address harassment and violence in
9 the workplace, there is mandatory training for all VAC staff,
10 and part of that training does discuss domestic violence in
11 relation to the work environment, but not necessarily just the
12 work environment. So there is some training today, and that's
13 this year.

14 **Q.** Okay. My friend, Ms. Ward, asked you what happens
15 when there is, unfortunately, a suicide by a veteran, and you
16 said there's no statutory review, nothing mandated by law, but
17 there are informal, typically, or always informal reviews, are
18 there, when there's a suicide?

19 **(14:40)**

20 **A.** Yes. So there's a business process to ensure there's
21 an informal review, which is basically an overview summary of
22 the file and that would sort of gather pertinent information

LEE MARSHALL, Cross-Examination by Mr. Murray

1 related to the file and, at that time, if there were any glaring
2 errors or concerns, they'd also be identified in that process.

3 As you can imagine, then, at the local level, there is lots
4 of discussion and review with the folks who are engaged in that
5 file to support them and to, you know, walk them through the
6 process and how things went but, again, it's ... the only formal
7 process is the informal review which is a business process.

8 **Q.** And that's if you become aware of a veteran's suicide?
9 There may be situations where a veteran may commit suicide and
10 VAC may not be aware of it?

11 **A.** That is possible, however, with media and so forth, if
12 we become aware of it after the fact, we will still take a look.
13 If someone is being case managed then, typically, we will find
14 out, if not from a family member from, you know, local media, et
15 cetera.

16 **Q.** Right. And that informal review is done at a local
17 level, is it, or at the area office, or is it done more broadly?

18 **A.** No. It's done by a national entity, and so it
19 wouldn't be the local folks involved in the case. It's somebody
20 externally who works for the Department who would review the
21 file and the case and then present that to senior management in
22 VAC.

LEE MARSHALL, Cross-Examination by Mr. Murray

1 **Q.** Okay. And they would access information from the
2 CSDN, I take it? That's where ...

3 **A.** Yes.

4 **Q.** Okay.

5 **A.** Yes. So they would access it through CSDN and, today,
6 they would also access it through GC Case and any other systems
7 that may have information, although they would be the primary
8 places to look for information.

9 **Q.** Right. And individuals who worked with the veteran
10 would be a part ... well, would they be talked to? Would there
11 be discussions with those if there was a case manager, for
12 example?

13 **A.** Yes, there would be follow-up. So the process right
14 now is that one of our subject matter experts would be assigned
15 to the case manager and follow up with them to have a
16 discussion. You know, as you can imagine, it has a great impact
17 on VAC and the individuals working with the file as well. And
18 so there's a care and compassion aspect to it where we would try
19 to support those individuals.

20 **Q.** I assume it would be tremendously impactful for the
21 case manager if one of their clients were to commit suicide.

22 **A.** Yes. You know, these are health care professionals,

LEE MARSHALL, Cross-Examination by Mr. Murray

1 social workers, and nurses whose vocation is to care for people,
2 and many of our employees are either former CAF or family
3 members of CAF, so it affects the entire team really. It's not
4 just impacting one individual.

5 Q. And then that informal review, you said, is shared, I
6 guess, up the ladder, if you will, with the ... you said the
7 Director of Strategic-something. I'm not sure what the person
8 is exactly.

9 A. Yeah. I apologize. The title has changed and I can't
10 say with certainty what the new title is but it's basically a
11 senior manager who reports to the DG of field operations and
12 they will review that document.

13 Q. And, presumably, sometimes when that informal review
14 is done, it's determined that nothing really needs to change or
15 nothing should come of it. There may be times when there are
16 recommendations for a change in business process or a change in
17 procedures, is it?

18 A. So I've never personally been involved in the process,
19 just because of my position, so I can't really comment on what
20 would happen.

21 Q. Okay. The idea, though, is that that's the nature of
22 the review is to determine if things can be done differently, or

LEE MARSHALL, Cross-Examination by Mr. Murray

1 better, or if changes are appropriate? That's the goal of the
2 review, is it?

3 **A.** That's one of the goals of the review, to identify if
4 there's anything that could be changed or improved on, I guess,
5 yes.

6 **Q.** Okay. I think I'm just about done. You had mentioned
7 a couple of little things. The My VAC Account, what can a
8 veteran ... what's stored there and what can they access on
9 that?

10 **A.** So I am not a foremost expert on My VAC Account, but a
11 veteran can access their personal file on My VAC Account, so
12 it's their profile. They can see what's happening with their
13 benefits. If they have an application in process, they can
14 track it. They can make application to certain benefits in My
15 VAC Account, for example, health-related travel. So if they
16 were making a claim for health-related travel, they can do that
17 through My VAC Account, and the piece that I had referred to
18 specifically is something called "Secure Messaging". So if you
19 want to submit a question or information, you can use Secure
20 Messaging. So the veteran, from their phone or from their own
21 home computer, can input a secure message and it goes through My
22 VAC Account, and either the National Contact Centre Network will

LEE MARSHALL, Cross-Examination by Mr. Murray

1 answer the question or it'll be referred to a specialist, say,
2 who would be in a position to do it, and that could be a case
3 manager.

4 **Q.** When a person is case managed, is there ... I know you
5 said that sometimes case managers are dealing with veterans
6 every single day; other times, they might go some time,
7 depending on the needs of the veteran, without speaking to them.
8 Is there sort of a maximum period of time that can pass without
9 a case manager speaking to a veteran? In other words, is there
10 a rule you have to call them every month or every three months,
11 something like that?

12 **A.** So 90 days would be the, you know, recommended longest
13 period of time somebody goes without contacting a veteran, but,
14 more often, it's more frequent than that, but up to 90 days
15 depending on the status of the veteran and their particular
16 situation.

17 **Q.** Okay.

18 **A.** And, actually, I'm just going to specify. In 2015, I
19 can say that it was 90 days. I'm not sure if that's ever been
20 reviewed - to my knowledge, it has not - as the maximum period
21 of time, but, certainly, in 2015, I can say with certainty that
22 it would've been 90 days.

LEE MARSHALL, Cross-Examination by Mr. Macdonald

1 Desmond, and the grandparents and uncle of Aaliyah Desmond. So
2 I have a few questions.

3 Have you ever spoken to Ms. Doucette, you, personally,
4 about this situation?

5 **A.** No.

6 **Q.** Okay.

7 **A.** No, I have not.

8 **Q.** Are you aware today ... so we've had what I'll call
9 "the Desmond incident" four years ago. Now we're four years
10 into the future. Are you aware today of any barriers that
11 either your case managers or veterans accessing case management
12 services still face?

13 **A.** I'm sorry, I'm not quite sure I follow your question.
14 Could you rephrase it?

15 **Q.** So I'm asking you whether you are now aware, in the
16 last four years, of any barriers that either your case managers
17 feel they face, or veterans feel they face, in dealing with VAC?
18 Barriers, you spoke of barriers, yes.

19 **A.** Okay. Yeah. So, certainly, we're working with case
20 management right now trying to reduce the administrative burden,
21 so documentation, interface with our systems, which takes time,
22 time which we would rather have our, you know, skilled staff

LEE MARSHALL, Cross-Examination by Mr. Macdonald

1 dealing directly with veterans.

2 Q. So what can ...

3 A. And ...

4 Q. Sorry, please, yeah.

5 A. No. I was just going to say ... and, you know, I am
6 aware at times of veterans who would've preferred a different
7 decision on their benefit or would prefer an expedited decision
8 on, say, a disability award or disability claim.

9 **(14:50)**

10 Q. Are you aware, though, of specific reasons veterans
11 are giving that they feel are barriers that are in place, not
12 necessarily deliberately, of course, but that are obstacles for
13 them with the VAC system?

14 A. So identification and assignment of case managers, you
15 know, veterans can benefit from timely assignment of a case
16 manager. That could potentially be a point of frustration.
17 Access to service providers. So we continue to have challenges
18 in identifying resources in more rural areas, which is why we've
19 done things like expanded telemental health because it's very
20 difficult to create expertise in a rural area with a small
21 population. So those types of frustrations I'm sure continue
22 today.

LEE MARSHALL, Cross-Examination by Mr. Macdonald

1 **Q.** What about frustrations expressed by your case
2 managers?

3 **A.** So, as I had mentioned, case managers would like to
4 have less time interfacing with our systems and more time, face
5 time or talk time, with veterans. And so we're trying to
6 improve our systems. So I had said earlier today that we
7 established GC Case, which is a new modality or a new system for
8 recording case plans. We're currently implementing a new
9 assessment tool. So the refinement of these tools is intended
10 to not only assist in the documentation but take away some of
11 the administrative burden for our staff.

12 Other things we're doing is trying to ensure more cohesive
13 support from the interdisciplinary team. So we're engaging our
14 subject matter experts, like nurses and physicians and OTs, in a
15 more direct modality, I suppose, in case management, and that's
16 to generate more support for our case managers. And we have
17 other initiatives underway to close the seam, close the gap, so
18 to engage veterans earlier in the transition process.

19 **Q.** Has there ever been thought given to putting in
20 timelines? I understood in your evidence this morning, I think
21 to Mr. Murray ... I get that there aren't timelines and I
22 understood, you gave some explanation as to why there aren't,

LEE MARSHALL, Cross-Examination by Mr. Macdonald

1 but is there ever thought given to putting in some kind of
2 timelines as a guide even?

3 **A.** So there are timelines for different activities,
4 different decisions, et cetera.

5 **Q.** Yes.

6 **A.** And ... sorry?

7 **Q.** Sorry, yes. No, I ... sorry, go ahead.

8 **A.** I think, when I was answering the question, is could I
9 give a specific amount of time it takes, say, to take a veteran
10 from application to have them with an effective rehab plan in
11 place? I don't ... we don't have a timeline, as such, around
12 that, but I'm confident that if we delved into specific policy,
13 there would be timelines around particular activities. As an
14 example, if someone submits a message into My VAC Account, we
15 try to ensure that that decision, or sorry, that response,
16 occurs within a five-day period, just as an example of a
17 timeline that we have in place.

18 **Q.** In your evidence this morning, you touched on the
19 review process both with Ms. Ward and Mr. Murray, so I know
20 there's this informal assessment at one end, and at the other
21 end, there would be, in theory, a statutory review, if I can put
22 it that way, but that's at a high end, if such a thing was in

LEE MARSHALL, Cross-Examination by Mr. Macdonald

1 place. There's an informal assessment and as opposed to a
2 statutorily-mandated assessment, is there? There's two
3 different kinds?

4 **A.** So there's an informal review when a suicide occurs.

5 **Q.** Yes.

6 **A.** In terms of statutory, we don't have a statutory
7 regulation in place around a review in the case of a suicide,
8 but, of course, VAC, we're always trying to improve. We're
9 always improving our tools. We're always strategizing on more
10 effective approaches. We're always trying to expand our
11 services to veterans. And so, you know, we are constantly
12 evolving, constantly improving, and just the change in the **New**
13 **Veterans Charter** to the **Veterans Well-being Act** is an example of
14 that. Trying to simplify things for veterans, trying to
15 reorganize ourselves but, specific to suicide, I'm only aware of
16 the informal review process.

17 **Q.** And are you aware then that informal review process is
18 the only process informally within VAC? There aren't different
19 levels of the informal review process?

20 **A.** So the informal process is the only process that I'm
21 aware of.

22 **Q.** Okay. All right. You mentioned in your evidence this

LEE MARSHALL, Cross-Examination by Mr. Macdonald

1 morning to Ms. Ward about ... I think the question was asked.
2 It possibly could've been Mr. Murray. That was about your case
3 managers don't make decisions for the clients, for the veterans.
4 Do you remember that? They don't make decisions.

5 **A.** So they don't make decisions on behalf of a client.
6 They can render decisions around benefits for clients.

7 **Q.** Right.

8 **A.** But when it comes to case management, veterans ... we
9 subscribe to self-determination and so, unlike Corrections,
10 where certain decisions are mandated on behalf of the client, we
11 don't do that at Veterans Affairs. We are on the side of the
12 client and make decisions with the client and so, again, they're
13 voluntary participants and they are decision-makers at the end
14 of the day of what they choose to avail of or not.

15 **Q.** So what does your case manager do if they're dealing
16 with a client who is mentally ill and either can't make a
17 decision for himself or herself or can't ... at least needs some
18 kind of help to even get to the point where they make a
19 decision?

20 **A.** Right. So this is where we would engage, obviously,
21 any treating providers, like a psychologist, et cetera. We
22 talked about the clinical care manager, so that's a good example

LEE MARSHALL, Cross-Examination by Mr. Macdonald

1 where, if someone doesn't have the coping mechanisms or problem-
2 solving skills at the time to implement their portions or their
3 activities within the case plan, we might engage a clinical care
4 manager to work directly with the veteran. That's one strategy.

5 Q. Okay. Can you think of any other strategies?

6 A. Well, ideally, what would happen is the case manager
7 would hopefully engage the veteran and/or their family or
8 support network. It's very important to have a strong support
9 network, and so if we can engage the support network to help us
10 with that, we will. Of course, again, the veteran has to be
11 willing to include that support network in the discussions. So
12 that might be another strategy.

13 Q. So when I sat here this morning and I was listening to
14 you, which I thought, to me at least, was enlightening and you
15 were explaining a lot of the workings of VAC and various
16 acronyms and programs and assistance, a little daunting if you
17 don't know the system. So my question is, is there anything in
18 place, or should there be that, by way of navigation assistance
19 to a veteran when they are discharged and they're now coming to
20 Veterans Affairs for assistance, that sort of takes them by the
21 hand, not unlike a patient advocate at a hospital, to sort of
22 help them navigate the system? Are there supports in place

LEE MARSHALL, Cross-Examination by Mr. Macdonald

1 within VAC for that?

2 **A.** Yes, that would be our transition process. And so
3 what we're trying to do is enhance that process to provide as
4 many possible tools as possible for veterans to utilize during
5 the course of their release. So release doesn't happen, you
6 know, a decision is not made on a Friday and they're released on
7 a Monday. Typically, there's a period of time where they're
8 preparing for it. So part of that is the transition interview I
9 talked about where we engage with them early and we get a sense
10 of how much risk there is to a successful transition. And if,
11 at that time, it's determined that somebody needs support, we
12 will try to refer them to the supports in place.

13 Keep in mind that the CAF has its own support network in
14 what we refer to as the "transition networks" now, and as ...
15 there's a group of people surrounding the veteran and supporting
16 that veteran in preparing for their release, and VAC is just one
17 of those members.

18 So, certainly, there's a transition interview, and then
19 referrals for further follow-up would be part of that hand-
20 holding, if that makes any sense, and then we can also engage
21 resources like, for someone with an operational stress injury,
22 we might engage an OSIS peer support to work with or make a

LEE MARSHALL, Cross-Examination by Mr. Macdonald

1 referral to the OSIS if the veteran is willing to allow us to
2 make a referral to OSIS.

3 **(15:00)**

4 **Q.** So once that transition assistance ends and the
5 transition is complete and the veteran is going on within CAF
6 and let's say the veteran is still having issues in terms of
7 navigation, is that something then that is assisted by,
8 clarified by the case manager or the clinical care manager, for
9 example?

10 **A.** So if they're assigned a case manager, absolutely, the
11 case manager would potentially work with them if there are
12 existing transition issues. And, you know, at the end of the
13 day, if someone is getting case management, it is because there
14 is an injury or an illness, mental health or physical, that's
15 creating some barriers to their ability to transition to, say, a
16 civilian social network, civilian employment, or just civilian
17 functioning. Functioning outside of CAF. Keep in mind that in
18 the CAF, everything is more or less taken care of, whether it's
19 your physician, your hearing aids, your where you're going to
20 live and all types of decisions. Once you're released from CAF,
21 even simple things like finding a doctor are things that, in
22 often cases, veterans have to learn how to do that. So, yes, we

LEE MARSHALL, Cross-Examination by Ms. Miller

1 provide that support.

2 **MR. MACDONALD:** Those are my questions. Thank you very
3 much, Mr. Marshall.

4 **THE COURT:** Thank you, Mr. MacDonald. Ms. Miller?
5

6 **CROSS-EXAMINATION BY MS. MILLER**

7 **(15:01)**

8 **MS. MILLER:** Good afternoon, Mr. Marshall. My name is
9 Tara Miller. I am the lawyer representing the personal
10 representative for Brenda Desmond, Cpl. Desmond's mother, and
11 also share representation with Mr. Macdonald, who just asked you
12 some questions, with respect to Cpl. Desmond's daughter, Aaliyah
13 Desmond.

14 You've given us lots of background information today, which
15 has been very helpful, and I want to try to put some of that
16 background information into context with the specifics of Cpl.
17 Desmond's situation. I appreciate that you were not involved
18 but you do, as you've given your evidence this morning and this
19 afternoon, you do have a firm grasp and experience with the
20 process and the systems and the pieces that would play a role in
21 the veteran's experience with Veteran's Affairs. Is that fair
22 to say?

LEE MARSHALL, Cross-Examination by Ms. Miller

1 **A.** I have a significant amount of experience working with
2 VAC, particularly in frontline operations, yes, that's fair to
3 say.

4 **Q.** So in Cpl. Desmond's case, we understand that VAC's
5 role with him transitioning from CAF into the civilian world
6 really would have started with the transition interview that
7 took place in May of 2015. I believe you said that VAC has sort
8 of two roles when veterans transition from the CAF. The first
9 is to attend the SCAN seminars. Those seminars are run by DND
10 but you or VAC would be there to give information about
11 resources, answer questions, et cetera. So that's the first
12 place. And then the second, I would say based on what I
13 understand your evidence to be, a more substantive involvement
14 of VAC with a military member when they're transitioning into
15 civilian world comes with this transition interview. Is that
16 correct?

17 **A.** Yes.

18 **Q.** And at the time of the transition interview what
19 information does Veterans Affairs have about the veteran or the
20 military member at that point who is getting ready to transition
21 out?

22 **A.** So it's the CAF that makes us aware of the

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1 transitioning veteran. So it's really dependent on the specific
2 individual. Where it's a very complex case and there are, say,
3 a multitude of issues and CAF has flagged that person for more
4 intensive care or treatment before release, we will often be
5 engaged earlier. A case manager might be asked to be engaged
6 early in terms of what the plan is going to be for that
7 particular veteran. But most cases were basically presented
8 with the veteran and main ... You know what? I don't have the,
9 say, list of exactly what's provided. So I'm not going to
10 pretend I do. But we would know who they were, that their
11 release category was, and likely have some introduction because
12 these often occur or can often occur at the transition centres
13 on base. So we might be introduced to the veteran in that way,
14 although transition interviews can occur simply through a
15 referral through CAF via kind of email and then we contact that
16 veteran and would follow up with him. Keep in mind that if that
17 veteran has ever applied for services, say, for example, a
18 disability award or something like that, then we would have that
19 information on our client service delivery system. So, in all
20 likelihood, a veteran service agent who was doing that
21 transition interview would read whatever we had on file ...
22 Well, not whatever, they wouldn't be able to read service

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1 records but they would potentially know that what the veteran
2 received in terms of benefits from VAC, where they live, and
3 whether they're married, that type of data, if we have a file
4 already for the veteran.

5 Q. And are you able to say, Mr. Marshall, whether or not
6 Cpl. Desmond's case would have been flagged by the CAF as a
7 complex case at the time that they identified it for Veterans
8 Affairs?

9 A. I'm sorry, I'm not, without knowing the specifics of
10 his file, I wouldn't be in a position to do that.

11 Q. Okay. The transition interview is found at page ...
12 or, sorry, it's Exhibit 278 and I believe you reviewed it or it
13 was put to you earlier today, but I'll have that brought up,
14 just so that we can go through that document.

15 I'll just zoom in and we'll move through it and I'll
16 identify where we're going in terms of the document, but on the
17 first upper portion of the first page, we see sort of one-third
18 of the way down, it says, "Does the member have a CAF case
19 manager?" And the answer is "yes". And then it says, "If, yes,
20 provide name of CAF case manager." And the name is listed there
21 as a Ms. Bates.

22 Do you know where that information would have come from,

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1 Mr. Marshall, in terms of the transition interview? Would that
2 have been something that came from the member, in this case,
3 we're looking at Cpl. Desmond's transition interview, or is that
4 something that would have been flagged for Veterans Affairs by
5 the CAF?

6 **A.** So I don't know specifically for this case. Either of
7 the two could potentially be true. It's possible that the
8 referral came through the CAF case manager and they had made
9 contact with VAC previously, but it's also possible that the
10 veteran disclosed that at the time of the interview.

11 **Q.** What, if any, interaction is there between the CAF
12 case manager and the VAC case manager through this transition
13 period moving forward, generally speaking. I appreciate you
14 can't comment on Cpl. Desmond's situation but, generally
15 speaking, is there interaction, should there be interaction,
16 what would it look like?

17 **A.** There certainly could be interaction in cases where
18 it's warranted that this is a specifically complex case and the
19 CAF case manager may engage VAC, particularly at the transition
20 centres where they might engage a case manager and advise them
21 of the circumstances. If that is the case, one would think that
22 perhaps the case manager may have done the transition interview,

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1 which is not typically the case but can happen. So, in this
2 particular case, I don't know but it is possible that the CAF
3 case manager reached out but not necessary.

4 Q. Did the fact that there is ...

5 A. But that ... Sorry, I was just going to rephrase. Not
6 necessarily implied that they reached out.

7 Q. Does the fact that there was a CAF case manager
8 suggest to you that this was a more complex case moving from the
9 CAF system into the VAC system, or did that detail not mean
10 necessarily anything with respect to the complexity of Cpl.
11 Desmond's situation?

12 (15:10)

13 A. So I'm delving into DND policy. My understanding,,
14 not being an expert in this matter, is that a medically-
15 releasing member would be assigned a CAF case manager but that
16 does not necessarily dictate that it was a complex case.

17 Q. Okay, thank you. We know from the first page, the
18 bottom third, that this interview was conducted in person by the
19 client service agent, Ms. Christensen. And you had indicated
20 earlier that the member's encouraged to include family members
21 in this transition interview. You gave us the reasons why
22 that's helpful and we see, "Was the member aware he or she could

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1 invite someone to attend the interview with him or her?" And
2 the answer is "yes". But it's noted that there's no spouse or
3 partner or other support in attendance with Cpl. Desmond at this
4 transition interview. Have I interpreted that correctly?

5 **A.** That's what I read as well, ye. That he was aware,
6 which is our practice, to ensure awareness. I haven't viewed
7 the entirety of the document but if it says there was no one
8 else in attendance then I'd have to accept that based on the
9 document provided.

10 **Q.** I'm going to turn to page two of this exhibit. You
11 mentioned earlier that VAC may have a file already in place at
12 the time of a transition interview if the individual has applied
13 for a disability award. Did I capture that correctly?

14 **A.** Correct.

15 **Q.** Okay. And that if that was the case, VAC would have
16 access to that material through the VAC system in relation to
17 the disability award.

18 **A.** So, yes, just a point of clarification and it's in the
19 context of the way our system works. So if you apply for
20 benefits with VAC, your tombstone information, your name,
21 service number, those types, those pieces of information are
22 collected kind of on the main page or the, you know, first page

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1 of your electronic file. And so that information would be
2 inputted because you had made application before. There are
3 additional documents that potentially would have been attached
4 to that disability award application. Assessments, service
5 records, et cetera, that the veteran service agent wouldn't
6 necessarily have access to or wouldn't access, even if they
7 could access, because it wasn't a need to know. But, on that
8 main page, they could tell who, you know, living situation,
9 address, and there should be a list of what benefits they're
10 currently in receipt of.

11 Q. Okay. Certainly we know from earlier today, Ms. Ward
12 reviewed with you a summary sheet of different benefits that
13 Cpl. Desmond had received and there were some lump sum
14 disability award benefits. That would have been ...

15 A. That's right.

16 Q. ... in place in that period of time and through this
17 transition interview. We see reference to disability award
18 applications in progress for his lower back and another
19 condition. That's at sort of middle of the page, on page two,
20 member's health and functioning. And then under, "Does the
21 member have any mental and/or emotional health concerns or
22 issues?" We see that he reports that he already has a

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1 disability award for PTSD and an application in process for MDD,
2 which I understand to be major depressive disorder. Is that how
3 you would interpret that as well?

4 **A.** Yeah, so it looks like he has a disability award at 35
5 percent for post-traumatic stress and an application for MDD, is
6 major depressive disorder. That's my understanding of that
7 abbreviation.

8 **Q.** Okay. I'm going to take you now, Mr. Marshall, to
9 page six of eight, which looks like it's the final page of the
10 transition interview just before the Regina Risk Indicator Tool.
11 And I think that's in front of you. This looks to me to sort of
12 be a summary section. It says, "Is this member at risk for an
13 unsuccessful re-establishment and/or transition difficulties?"
14 And the answer is "yes". And then under "Summary of Interview",
15 it indicates that the Regina Risk score of 14 out of 65 makes
16 him at moderate risk, and we'll come to that later. One of the
17 things I wanted to address with you is about two-thirds of the
18 way down, it says, "Client notes he fell on his head while
19 jumping out of a plane but was never given a diagnosis. Client
20 states he has trouble remembering things and retaining
21 information. Advised client if he received a diagnosis for his
22 head injury that he should apply for a DA", which I understand

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1 to be a disability award. That's abbreviation. Do you see
2 that?

3 **A.** I'm just reading it now, just bear with me. It's very
4 small text.

5 **Q.** And the final sentence that I just want you to look
6 at, it says, "Client advised he was told it was linked to his
7 PTSD condition."

8 **A.** Okay.

9 **Q.** So would the individual who is responsible for
10 conducting this transition interview have any responsibility to
11 action any further, I guess, process in relation to being
12 advised by Cpl. Desmond that he fell on his head but he was
13 never given a diagnosis and trouble remembering things. Or this
14 person just compiling information for somebody else to
15 ultimately look at and address?

16 **A.** So if I read it correctly, it sounds like the person
17 who did the interview, the veteran service agent, would have
18 suggested that he consider applying for a disability award. And
19 then it says, Client states ... Sorry. "Advised client if he
20 received a diagnosis for his head injury that he should apply
21 for a DA. Then client advised he was told it was linked to his
22 PTSD condition." I'm not sure what that part means. I would

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1 suspect that he's referring to a medical professional or someone
2 that assessed him.

3 In this particular case, this information is captured and
4 will be shared with the referral to a case manager. So the data
5 and the score, of course, goes into the client service delivery
6 or attached to the client service delivery network and should be
7 part of the referral to the case manager.

8 In terms of follow-up, we wouldn't specifically say, Well,
9 we're going to apply for a disability award for you. We do know
10 that symptomology between head injuries and post-traumatic
11 stress disorder can sometimes be similar and we've had
12 presentations from researchers and so forth that sort of
13 indicate that there can be similarities. Certainly the
14 individual doing this interview wouldn't have the expertise to
15 make that assessment. So it appears to me that they captured it
16 to forward along with the referral.

17 Q. Okay, thank you. So what I understood you to say that
18 they ... Any actioning of that would fall into the case manager
19 to assess in addressing the plan moving forward with the
20 veteran. There's a purpose for gathering this information and
21 it's gathered so someone can assess it and address it at a later
22 stage and that person is the case manager.

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1 **A.** So certainly the context is captured. A case manager
2 is not also in a position to say do further assessment or
3 analysis in terms of what that injury is. But certainly they
4 might suggest a referral to further assessment or they may
5 engage with the current treatment provider and ask whether there
6 is a need for further assessment.

7 **Q.** Okay. And a minimum, is it fair to say it's a flag
8 for the case manager to look at and consider what needs to be
9 done, if anything, to address the complaint of the head injury.

10 **A.** Well, I would say that the veteran service agent
11 captured it for the purposes of ensuring that the case manager
12 knew that that was part of what they disclosed during the
13 interview.

14 **Q.** Okay. But with the expectation that the case manager
15 would then make a decision based on their experience about what,
16 if anything, was to be done in and around that information.

17 **(15:20)**

18 **A.** I think what I would say is it would really depend on
19 the context of whether the current treatment providers were
20 aware of that and if they had that context, which I don't know.
21 But, for example, if they were seeing an individual and the
22 treatment team, say the psychologist or the psychiatrist that

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1 was treating them was aware of that and was satisfied that it
2 was part of their post-traumatic stress disorder symptomology,
3 then a case manager would, it would be highly improbable or
4 unlikely that we would challenge that. If the veteran had zero
5 service providers in their life, in other words, they weren't
6 seeing anybody at the current time, then the case manager would
7 likely ask for permission for the veteran to share that and they
8 would encourage that veteran to share that information with
9 their treatment providers.

10 **Q.** Okay. Just one final question on page six of Exhibit
11 278. The final line in that document, Mr. Marshall, in that
12 box, says, "Provided client with rehab application and VIP
13 application, as requested", in round brackets. Can you give us
14 some understanding of what each of those applications are for?
15 Firstly, the rehab application?

16 **A.** Right. So the rehab application would be application
17 to our rehabilitation program, which as I briefly described
18 earlier is a program where we would engage with a client to help
19 address barriers to re-establishment caused by a physical or
20 mental health conditions. And that program, of course,
21 depending on what the barriers to re-establishment are, would
22 address things from medical care to VOC rehab. There's an

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1 income component. And, as I said earlier, it appears that this
2 individual was receiving SISIP, so they wouldn't have got the
3 income replacement portion. But that's basically application to
4 the rehab.

5 The second portion, application to VIP is a veteran's
6 independence program. So our VIP program is, I described it
7 briefly earlier, it's a program that's intended to help veterans
8 maintain independence in their own home. So it addresses mostly
9 what we refer to as instrumental activities of daily living. So
10 cleaning your house, mowing your lawn, shovelling your snow,
11 those types of elements. And so it appears that they gave him
12 that application to apply for those benefits as well.

13 **Q.** And follow-up on the completion and submission of the
14 rehab application and the VIP application, would that fall
15 within the scope of work for the case manager to follow up with
16 and make sure that the veteran understood, to nudge or to
17 encourage completion. I appreciate that the case manager can't
18 do that for the veteran but is that fair to say that completion
19 of those two things would be within the scope of what the case
20 manager would be addressing with the veteran?

21 **A.** So, in this particular case, I believe the score was
22 moderate risk, which would still be a referral to a case manager

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1 and it would be typical for the case manager to review that
2 information and then follow-up and say, Have you made your
3 application to rehabilitation? Have you made application to
4 veteran's independence plan? If not, you know, and have that
5 discussion.

6 Q. Okay, thank you. And that takes me into my next sort
7 of questions, Mr. Marshall. You had said earlier that with a
8 score of 14, that was a moderate score on the Regina Risk
9 Assessment and that would necessitate a referral to a case
10 manager for review. I think you also said his score should have
11 resulted in VAC work item for review of that potential follow-up
12 assessment. What kind of a follow-up assessment would you have
13 expected been done following completion of this transition
14 interview and Regina Risk score on May 25th, 2015?

15 A. So contact would have been made by a case manager,
16 potentially to have a discussion about whether the veteran, how
17 the veteran was, you know, doing with their transition, whether
18 or not they had completed the applications. The case manager
19 may at that time decide to do a full on assessment and do
20 another RRIT, but not necessarily. They may have a discussion
21 and see where the veteran is. Potentially, a veteran could say,
22 No, I'm good, I've decided not to apply, everything is working

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1 out but I know how to reach you. Or the veteran could say, Yes,
2 I want to proceed, and then the case manager would arrange to
3 meet with them, do a full assessment. Because the assessment,
4 as I said earlier, typically will occur in the veteran's home
5 and it's a fairly labourious process. It covers all of the
6 areas, say, that the RRIT covers but in more depth and it's a
7 part of that understanding the situation to determine what the
8 next steps are. Assessments often result in an engagement and
9 case finding but not necessarily. At the end of an assessment,
10 a determination could be made that, you know, no further
11 services were required or, potentially, targeted assistance,
12 like maybe they would have approved veteran's independence
13 program and then the veteran would have went about their way and
14 re-engaged us if they required it later on.

15 Q. And you talked earlier about the timeframes around
16 assigning case managers. There's certainly best practice but
17 then there's the reality in terms of resources, which at that
18 point I understand were more limited than they are now
19 currently. However, notwithstanding that, given that you
20 understand this moderate rating would have necessitated a
21 referral to a case manager, what would you have expected the
22 timeframe around that step to have been, Mr. Marshall?

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1 **A.** As I said previously, you know, the earlier we can
2 engage a veteran, the better. Because of course, you know, time
3 and getting in early is certainly of value in any kind of
4 transition or rehabilitation process. Having said that, it is
5 really dependent on how many other referrals are in the queue at
6 that particular time. And if there were, you know, 10 cases
7 where the RRIT-R score was at risk or high risk, then
8 theoretically a manager would assign those cases first. So the
9 timeline is really dependent on their environment and how fast
10 that they can assign it to a case manager. Ideally, the sooner
11 we can assign a case manager, the better.

12 **Q.** I'm going to take you now to Exhibit 273 and this is,
13 as I understand from your earlier evidence, these are the client
14 service delivery notes that exist or I think the acronym is
15 CSDN. These are the notes that exist under each veteran's file.
16 So we know, of course, that the risk assessment and the
17 transition interview were done on May the 25th, 2015. And I'm
18 going to go to page 19 of Exhibit 273 and we'll move back. And
19 I'm looking at perhaps the bottom half of page 19, Mr. Marshall.
20 And this is sort of taking the general and putting it in the
21 specifics of Cpl. Desmond's experience. I'm looking at a note
22 four up from the bottom and this is date created May 25th, 2015

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1 at 11:57 and we see reference to the transition interview, which
2 I assume correlates with the transition interview document that
3 we saw. This is the date it was done and this is entered into
4 the ... This is a major event and it's entered into the client
5 service delivery notes, correct?

6 **A.** Right. So the notes reflect certain activities like
7 transition interviews and screening so that if you're going
8 through the notes, you're aware that a transition interview was
9 completed at that point in time and you would go to a separate
10 area to access that document that we already reviewed.

11 **Q.** Okay. And what I understood you to say earlier that
12 with the risk assessment score of 14, that that should have
13 resulted in a VAC work item for review of that and potential
14 follow-up. So would you have expected to see in these notes in
15 and around this timeframe a work item generated for referral to
16 a case manager?

17 **A.** So work items aren't necessarily reflected in client
18 notes. That would be a separate page and a separate list of
19 activities. So they wouldn't be necessarily reflected in the
20 client note. However, if say a work item was referred to you
21 and you actioned that work item, you may document the response
22 to that work item in client notes.

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1 (15:30)

2 Q. Okay. So I see no reference ... and I appreciate you
3 ... I don't ... well, have you reviewed this package of notes
4 relating to Cpl. Desmond? No.

5 A. No.

6 Q. Okay.

7 A. No, I have not.

8 Q. My review of the notes is that there is no reference
9 to a case manager looking at this for quite some time. But we
10 see, if we go two items up ... we see that on June 25th, Cpl.
11 Desmond comes in to CFB Gagetown and he submits his completed
12 rehab package. I'm assuming that's the rehab package that was
13 given to him at the transition interview.

14 A. It appears to be. Yeah.

15 Q. All right. I'm going to take you now to page 18 of
16 22. And I'm looking at the note at the bottom of the page. And
17 this is a note dated August 31st of 2015. So we're now three
18 months after the transition interview which took place on May
19 25th. And this is an NCCN analyst that says:

20 Request for case management. Urgent.

21 Client called. Released from the CAF in

22 June 26, 2015 and feels he needs to be case

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1 managed. Client has a DA for PTSD at 35
2 percent and having difficulty adjusting.
3 Urgent work item to DO.

4 And then it goes on to say:

5 Client stated he was advised he would get a
6 case manager a few months ago and is still
7 waiting. Feels he has the need to be case
8 managed. Answered a few of his questions
9 regarding drug coverage and application
10 status. Tried to warm transfer to get a
11 case manager on the line for client, but
12 kept getting voicemail. So I explained to
13 him I would send urgent work item and if he
14 does not hear from somebody from local AO by
15 the end of the week, to call back. Client
16 stated that he would.

17 Are you able to tell, Mr. Marshall, from this note if there
18 was actually a case manager who had been assigned, at this
19 point, to Cpl. Desmond?

20 **A.** I'm just going to re-read it to see if I can
21 ascertain.

22 **Q.** Yeah. Fair enough.

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1 **A.** Okay. So just one point of clarification and then
2 I'll interpret for you. When it says "urgent work item to do",
3 it's actually "work item to district office". And a district
4 office is the same thing as an area office, which is reflected
5 lower where she states, "Urgent work item and if he does not
6 hear from someone from local area office by end of week, to call
7 back."

8 So one of the things I can tell you about the Client
9 Service Delivery Network is it will identify if case manager has
10 been assigned typically. So when the National Contact Centre
11 analyst gets a call and accesses a veteran's file, typically
12 they can tell if that's occurred or not. So the fact that she
13 does not say that there is a particular case manager assigned
14 would imply to me that nobody has been assigned.

15 I do know, however, because I technically still the area
16 director for New Brunswick, that sometimes case assignments were
17 done via email outside of work items in CSDN. So it is possible
18 that a case manager was assigned by receiving an email from,
19 say, a veteran service team manager saying, Please access this
20 file. You've been assigned. But there's nothing in this email
21 to indicate to me that a case manager had been assigned at this
22 point in time.

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1 **Q.** Okay. Thank you. So I'm going to take you up the
2 page a few more notes. And I'm looking perhaps at the bottom
3 one-third ... or to the top one-third at the note of October
4 2nd, 2015, created by NCCN analyst at 16:23. And the note says:
5 (CM (case management) manager followup from client. He's
6 anxious to hear from one ASAP. (And then there's a phone
7 number.) Please see note, 31 August note as well." And then
8 there's a whole bunch of acronyms, Mr. Marshall, that maybe I'll
9 ask you to interpret for us. "Supp-HP WI to SJAO." Can you
10 give us some insight into what that line of letters mean?

11 **A.** I'm not a hundred percent sure on the "supp," but my
12 interpretation of that would be "Submitted high priority work
13 item to Saint John area office."

14 **Q.** Okay. So now we are coming up upon five months-ish
15 from the date of transition interview and the risk assessment
16 which indicated Cpl. Desmond should have had a case manager and
17 it looks like he still doesn't have one by early October. Is
18 that a fair assumption based on this note?

19 **A.** Based on the note, it appears that he hasn't been
20 assigned a case manager, or at least hasn't been contacted by a
21 case manager at this point in time.

22 **Q.** And then if we look at the note directly above, we see

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1 October 14th, 2015 at 11:30. This is another NCCN analyst.
2 There's ... the first note deals with a DA payment. And then
3 the second note starts with "CM. Client following up on status
4 of CM assignment. No new information. Info WI to AO." I
5 interpret that to be work ... is that ... "WI" meaning a work
6 ...

7 **A.** Work item.

8 **Q.** ... work item, thank you, to area ...

9 **A.** To ...

10 **Q.** ... office.

11 Followup re in progress work item from
12 August 31st. Client still waiting CM
13 assignment. Is anxious to be assigned, so
14 he can speak with him or her. Please ensure
15 progress for CM assignment is still ongoing.
16 Thanks. ATCC.

17 Again, is it fair to say that by that date there's still no
18 case manager, at least that's been identified in the system, for
19 Cpl. Desmond who's now reached out three times.

20 **A.** That's how I interpret it. Yes.

21 **Q.** And I'm going to take you now to page 17 of 22, at the
22 bottom of the page. I'm looking at a note, November 5th, 16:50.

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1 "Position, case manager." It says, "File review as per CSTM.
2 WI sent to CSTM as he is awaiting assignment to case manager."
3 Does this give you any insight into the status of the assignment
4 of a case manager for Cpl. Desmond through the VAC system?

5 **A.** I can't say I completely understand it. What it
6 appears to me is that the individual was asked to review the
7 file by a CSTM, which is the client service team manager or now
8 we refer to as veteran service team manager. And then it says,
9 Work item sent to the client service team manager as he's
10 awaiting assignment to a case manager. But I can't say with
11 certainty what exactly they're saying there, unfortunately.

12 **Q.** Okay. No. Fair enough. Then if we look at the note
13 above, this is November 6, 8:15, created by a re-establishment
14 program. And it says, "CF veteran eligible for rehabilitation
15 program." And you may not be able to tell us that, but we
16 looked earlier, on June 25th, at a note where it says that Cpl.
17 Desmond dropped off a rehab package on June 25th. Do you
18 understand this to be when his eligibility for that rehab
19 program as a result of his application is approved?

20 **A.** I can't say with certainty, but that's how I interpret
21 it, that this is notification that the veteran was deemed
22 eligible for rehabilitation.

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1 **Q.** So that's four-and-a-half months, approximately, after
2 he dropped off his application for the rehab program. Is that,
3 in your experience ... Mr. Marshall, is that in keeping with
4 best practices or policy in terms of turnaround time for
5 approving a rehab application?

6 **A.** No. Ideally, we would want to do this as soon as
7 possible.

8 **Q.** Then the next reference to "case manager", I see is on
9 the same page but at the top one-third. We're now November 19th
10 and 10:29, "Position, NCCN Analyst. Doctor from the OSI clinic
11 called to speak to the CM. Transferred over to her. MTLCC."
12 And then directly above that, we see the first entry from case
13 manager, Marie-Paule Doucette, on that same day. I'll give you
14 a chance just to look through that, but my question, Mr.
15 Marshall, is is this, from your understanding of Veterans
16 Affairs notes, is this the date, November 19th, some six months
17 after the transition interview, that we can definitively say
18 that VAC has assigned a case manager to Cpl. Desmond?

19 **(15:40)**

20 **A.** So the note 2015/11/19, 10:29, what that implies to me
21 is that a case manager has been assigned at this point. It
22 doesn't necessarily mean that that is the point that the case

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1 manager was assigned because if the case ... or, sorry, if the
2 NCCN analyst is acknowledging "transferred over to her", then
3 something in the system is advising her ideally that Marie-Paule
4 has been assigned to the client at that point in time. So where
5 the assignment actually took place, the point in time, I can't
6 say with certainty. But certainly by November 19th, it was in
7 the system that she was assigned to the veteran.

8 **Q.** And then if we look at the note above it, this is the
9 first entry from Ms. Doucette. And the final sentence says:
10 "Writer is in the process of familiarizing with file as the
11 newly assigned case manager and will attempt to connect with the
12 client as soon as possible."

13 But I take from that that Ms. Doucette was not assigned to
14 this file for almost six months after the transition interview
15 took place. We'll ask her this, but my understanding from this
16 is that she's the newly assigned case manager. There's no
17 indication that we've looked at, or you're aware of, that there
18 was an earlier case manager. Is that fair to say, Mr. Marshall?

19 **A.** There's nothing I saw. And keep in mind now, the only
20 portions of the file I've seen are what you've shown me. But
21 based on what I've seen, this is the first indication that a
22 case manager has been assigned.

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1 **Q.** Okay. And then Ms. Doucette, once she is engaged,
2 starts to work the file and does the assessments and does a new
3 screening. And we'll deal with all of that when she arrives for
4 evidence. But in fairness to Ms. Doucette, it looks like there
5 was a six-month gap here when Cpl. Desmond did everything that
6 was asked of him and followed up regularly, looking for a case
7 manager and it didn't happen until six months after he should
8 have been in the system for a case manager. Is that fair to
9 say?

10 **A.** From what I read, it looks like it was that period of
11 time before a case manager was assigned.

12 **Q.** And I want to circle back earlier to sort of ideal
13 best practices in terms of assigning folks. I would suggest
14 that six months is well outside the ideal situation for getting
15 somebody who is identified for needing a case manager, has a
16 rehab program that his application is well outside any
17 acceptable timeframe for making sure he's moving through the
18 system as he should have at that time. You don't disagree with
19 that?

20 **A.** Oh, I'm sorry. I didn't realize it was posed as a
21 question. It's not an ideal turnaround time in terms of
22 assignment of a case manager. We would endeavour to try to

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1 assign somebody at a shorter timeframe than that, most
2 certainly. There are certain things to consider. For example,
3 eligibility for rehab wouldn't exist until the veteran was
4 released, which was still, based on what I saw, several months
5 previously. And then, of course, familiarity assigning the case
6 based on location, so forth, might take a period of time but
7 typically does not take that much time. Today, I can't speak to
8 how things were operating in New Brunswick in 2015.

9 **Q.** Okay. Thank you, Mr. Marshall. Those are my
10 questions. Appreciate your time.

11 **A.** Thank you.

12 **THE COURT:** Mr. Rodgers?

13 **MR. RODGERS:** Thank you, Your Honour.
14

15 **CROSS-EXAMINATION BY MR. RODGERS**

16 **(15:45)**

17 **MR. RODGERS:** Good afternoon, Mr. Marshall. My name is
18 Adam Rodgers and I'm the lawyer representing the personal
19 representative of Cpl. Lionel Desmond. So I have a number of
20 questions for you, as well.

21 I wanted to start, Mr. Marshall, with the payment options
22 and ... sorry, payment entitlement that Cpl. Desmond had. And

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1 maybe we can bring up Exhibit 286 just to review this. As
2 that's coming up, Mr. Marshall ... yes, that's what I was
3 looking for. That's great. Thanks.

4 So we see some lump sum payments which were provided to
5 Cpl. Desmond as a one-time lump sum payment while he was still
6 ... before his discharge. And then I think we added those up.
7 Yes. It's 126,000, over the course of five years, that he
8 received there. And then I think you talked about the other
9 financial benefits which are just below there, one being the S-
10 I-S-I-P, the SISIP financial. And I believe you indicated, Mr.
11 Marshall, that those benefits would be payable for approximately
12 two years after Cpl. Desmond's discharge?

13 **A.** Yeah. So I just want to be cautious about that.
14 SISIP is not our program. I certainly have no involvement in
15 decisions around it. In general, my understanding ... and it's
16 fairly common. In VOC rehab programs, that it's a two-year
17 timeframe. But I'm not an expert on SISIP, so I would say in
18 general that's my understanding. Yes.

19 **Q.** In addition to that in terms of ongoing payments ...
20 ongoing financial support, Cpl. Desmond would have his
21 retirement pension, which we see here at \$862 per month. That's
22 correct? That's what's on the form, I should say.

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1 **A.** (Nods head "yes".)

2 **Q.** And so this would be payable to him immediately and
3 then for the rest of his life?

4 **A.** It's his superannuation. If it's his superannuation,
5 yes, that's my understanding. VAC is not involved in the
6 superannuation either, so I ... you know, I'm not an expert, but
7 I suspect it's very similar to my own superannuation. So
8 payable until the end of your life and likely indexed in the
9 federal ...

10 **Q.** Probably ... yeah. Probably indexed, as well. And
11 then the other ongoing benefit that he would be receiving, we
12 see above there, was the financial benefit, CIA Grade 3, which
13 shows a disability payment that's ... as far as you can tell
14 from the information, does that appear to be something that
15 would be an ongoing payment, as well; in other words, an
16 indefinite payment?

17 **A.** Yeah. So it certainly was ... in this particular
18 case, it potentially could be reviewed and change over time,
19 moved to a lower grade at a higher amount, et cetera, but
20 certainly part of his entitlement, based on the impact to his
21 career. As our programs change ... this program doesn't exist
22 anymore. It's been replaced by ... it's one of the programs

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1 that's been replaced under our new programs. So income
2 replacement benefit is now indexed and intended to compensate
3 for loss of career progression through the financial program.
4 So it's a little bit different today. So it may not have
5 continued in that particular matter, but somebody in benefit
6 adjudication with, you know, more familiarity with how those
7 programs were transferred to the new programs would have to
8 answer that specifically.

9 Q. Okay.

10 A. But, certainly, that was part of his monthly income at
11 the time. And if I may, I think it's also important to add that
12 the lump sum payments, when an individual received lump ...
13 sorry, received an approval on their disability award, they're
14 given the option of ... three payment options. One is lump sum,
15 where you get all the payment at once. Another option is to
16 receive a portion of lump sum and then have annual payments that
17 continue until the sum total is gone, or you can just have
18 annual payments until the sum total. So, in other words, a
19 veteran had the option ... or, in this case, he was still
20 serving when he applied for PTSD. He had the option of having
21 that payment paid out over increments versus all at once.

22 **(15:50)**

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1 **Q.** After the lump sum payments were made and after the
2 SISIP would finish in two years or thereabouts, it would seem
3 that what Cpl. Desmond would have left would be his pension of
4 862 a month and his other payment of 592 for ... adds up to
5 about \$17,500 per year. I'll save you the math on that, Mr.
6 Marshall. That's what Cpl. Desmond would have without any other
7 sources of income?

8 **A.** So with the SISIP Program, if that were to terminate
9 at the end of the two years, let's just say, but Cpl. Desmond
10 continued to stay on the rehab program, he could apply for
11 earnings loss benefits at the time. So, in fact, he would have
12 received the amount that he was getting for SISIP post leaving
13 the SISIP Program as long as he was on the rehab program.

14 And, in fact, in the fall of 2016, I believe it was, we
15 topped that up to 90 percent. So he would have been in receipt
16 of 90 percent of his salary ongoing until he finished the
17 program and theoretically was engaged in employment outside of
18 CAF and/or he would have been deemed diminished earnings
19 capacity allowance and could potentially receive those earning
20 loss payments until he turned 65. So the financial component,
21 although it wasn't being paid by VAC, as long as he was on the
22 rehab program once he finished SISIP, he could apply for those

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1 financial benefits.

2 **Q.** We've heard that ... from other witnesses that
3 financial stress was a major stressor for Cpl. Desmond and, in
4 fact, prior to going to Ste. Anne's, he had reported that he was
5 going to a food bank, had no gas money to attend appointments,
6 and was planning to file for bankruptcy. This was before he
7 sold his home in New Brunswick. You would agree, I guess, that
8 that would be a concern for Veterans Affairs or the military,
9 anybody dealing with Cpl. Desmond?

10 **A.** Yeah. Certainly ... that's why the intent of the
11 program is to guarantee a minimum of 75 percent of income and
12 today it's 90 percent. So I'm not sure what his particular
13 situation is. I haven't reviewed the file. But, certainly,
14 while he was on rehab, he should have been guaranteed at least
15 75 percent of his pre-release salary.

16 **Q.** Thank you, Mr. Marshall. Now, Mr. Marshall, it's not
17 uncommon for a veteran to move ... or to live some distance away
18 from an OSI clinic. There's a limited number of OSI clinics.
19 That's a fair comment?

20 **A.** I think today, the last I read, is we have something
21 like 11 OSI clinics and potentially some satellite clinics. And
22 I believe that continues to expand. But, certainly, there are

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1 limitations in terms of locations, yes.

2 **Q.** So in terms of those veterans, it wouldn't be an
3 uncommon experience for a case manager or Veterans Affairs ...
4 whoever from Veterans Affairs to attempt to be setting up
5 services outside of an OSI clinic for a discharged veteran to
6 find private providers.

7 **A.** Yeah. That wouldn't be uncommon to work with the
8 veteran to identify private providers in their community.

9 **Q.** Now in this case, Cpl. Desmond returned from the Ste.
10 Anne's clinic. He had been living near Gagetown and then was
11 planning to move back to his home in Nova Scotia. Again, not a
12 terribly uncommon scenario, I can imagine, for a veteran to move
13 to a new location upon being discharged?

14 **A.** It's not uncommon for somebody to ... and, certainly,
15 they're entitled to a last move. So it's not uncommon for
16 releasing members to move, say, back to their hometown or to
17 pursue work elsewhere as well.

18 **Q.** And in that case where there's a move that's either
19 planned or known in advance, would that make it easier to set up
20 those private services in a non-OSI area, if I can term it that
21 way?

22 **A.** Right. So you have a couple of options there,

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1 depending on the location, whether or not there are any
2 resources. And, you know, in my particular area, we have
3 locations where, you know, it's a large distance between the
4 local provider ... people have to drive a couple of hours to,
5 say, access psychological services. Rural Newfoundland is a
6 good example. A lot of our veterans have to drive, say, from
7 the northern peninsula to Corner Brook or somewhere like that to
8 receive services.

9 The other option, of course, is these OSI clinics provide
10 telemental health. So if someone were transitioning, you may
11 continue to engage OSI services through telemental health if
12 there wasn't one locally or if it was impractical for the client
13 to attend inpatient treatment. And I should just add ...

14 **Q.** Go ahead.

15 **A.** ... that we would also cover health-related travel.
16 If someone decided that say, for example, they were going to
17 continue to attend the OSI clinic but it was a two-hour drive or
18 whatever, as we explained earlier ... and I think this veteran
19 did take advantage of health-related travel. So we may
20 compensate them for their travel to attend that treatment say
21 ... particularly if it was a long drive. They'd be covered for
22 meals and those types of things.

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1 **Q.** Thinking of the health records, Mr. Marshall, you
2 mentioned earlier that ... I believe you said that veterans are
3 encouraged to ask for a copy of their records upon discharge
4 when they're being released. Wouldn't it make as much sense to
5 just give it to them regardless of whether they asked?

6 **A.** I couldn't speak to DND policy or CAF policy on that.
7 You know, if I wanted access to my ... as an example, my
8 physician doesn't share my records with me but certainly if I
9 wanted a copy of those records, I'm sure I could request it. In
10 terms of what DND's practices are and why, I wouldn't want to
11 ... I'm no expert in that area.

12 **Q.** Okay. When it comes to a case manager, a veteran that
13 has a case manager assisting them, what is it that prevents a
14 case manager from sharing the health records of a veteran under
15 their care with a hospital or a health provider?

16 **A.** So ...

17 **Q.** So I think if I heard you correctly ... sorry to
18 interrupt. Maybe I'll ask the question in a slightly different
19 way, which is if I understand your answer earlier, the case
20 managers would have access to some of those records, if not most
21 of those records ... health records, that is?

22 **A.** So service health records today ... if a client

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1 applies for a disability award or a pain and suffering
2 compensation, service health care records can be downloaded into
3 CSDN. But our case managers are actually instructed that they
4 are not to access those documents because there's not a need to
5 know. And we only access information where we have a need to
6 know. So a case manager would only access any personal records
7 of a veteran, say, if they had a need to do so. So most case
8 managers would not be accessing medical service records.

9 Q. Would they ...

10 A. In terms of sharing records ...

11 Q. Yes.

12 A. Oh, sorry. Go ahead.

13 Q. No. Go ahead. Finish off there what you were saying.
14 You were getting into what I was going to ask.

15 A. Okay. So you had mentioned about provincial health
16 authorities, et cetera. So if the veteran made request for
17 those records to be shared, it would unlikely be requested to
18 the case manager. It would more likely be requested to DND, who
19 would have the original copy of those records because the case
20 manager would not have a need to access those records and,
21 therefore, would not have control of those records. But I'm
22 confident that there are processes where a veteran could make

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1 requests for records to be shared from one federal department to
2 a provincial health authority, theoretically.

3 **Q.** Well, that sounds complicated. What about a veteran
4 who's having head injuries and having difficulty with cognitive
5 issues? Wouldn't it be just as easy for the case manager to
6 access those records and provide those to the hospital or family
7 doctor that the veteran has ... to whom the veteran has been
8 assigned and, there, the veteran can show up at the doctor and
9 everything has been taken care of for them?

10 **A.** So we don't have a legal right to access those
11 documents as case managers, typically. So it would not be a
12 normal practice for us to access them. It certainly wouldn't be
13 a practice for us to share those documents with another health
14 provider without very explicit direction from a veteran.

15 **Q.** Yes.

16 **A.** Because keep in mind we're also protecting the
17 veteran's information here and their rights to privacy. And so,
18 again, while VAC may not directly provide the records,
19 potentially a VAC agent, case manager, or VSA, or perhaps we
20 could engage a clinical care manager to work with a veteran to
21 request access to those documents to have them shared, say, with
22 their GP.

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1 **(16:00)**

2 There's no ... we don't know what information is in those
3 records and it's not our right to access, to look. It's not our
4 right to share those unless, again, very explicit directions
5 from the veteran. And so I would tell the veteran to go to
6 source and we would support them in going to source for the
7 information.

8 **Q.** If I'm hearing correctly, Mr. Marshall, it seems that
9 it might be more of a privacy/legal issue rather than a
10 practical technology issue. In other words, the case manager or
11 the clinical care worker ... well, the case manager would be
12 able to access the records if permission was granted.

13 **A.** So the case manager would be able to if permission was
14 granted and, really, they had a direct need to know. So we're
15 very schooled in accessing the information only if we need to
16 know. So while I may have files that, theoretically, I could go
17 in and access, I don't do that because I don't have an explicit
18 business need to know to access that information. So that's
19 part of it. And, certainly, then, the protection of privacy and
20 information of the veteran is the second component to that so
21 ...

22 **Q.** A similar kind of question. Has Veterans Affairs

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1 considered a policy of informing local mental health providers,
2 hospitals, when a veteran has moved to the area, or particularly
3 where a veteran who is actively engaged in mental health
4 treatment has moved to the area?

5 **A.** No, I think there'd be some serious consequences on
6 privacy there. We may help a veteran engage in community
7 resources but, as I mentioned earlier, most of our veterans
8 access private resources or resources through the OSI clinic
9 because provincial resources often have wait times and may not
10 be as accessible for a veteran who has a treatment through us
11 who can access private care. I hope that makes sense.

12 But in terms of some sort of registry for veterans with
13 mental health issues that would be shared provincially, no, we
14 don't do anything of that nature.

15 **Q.** What about in terms, more broadly, in terms of sharing
16 either research, education opportunities, continuing education,
17 with private mental health providers or with provincial mental
18 health providers? Is that something in which Veterans Affairs
19 is actively engaged?

20 **A.** Absolutely. Depending on the local office, we develop
21 relationships with local providers, even the health authorities,
22 and share general information about veterans. It's really

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1 dependent on what's happening in the local area, so I can't say,
2 speak, to Nova Scotia, but we've had meetings with provincial
3 health authorities, explained to them what VAC benefits are out
4 there, encouraged them to refer to VAC.

5 For example, in the homeless initiative, we've developed
6 posters to put in places like shelters, et cetera, where
7 veterans might be, or people who support veterans might be, that
8 explains how to access VAC and who should access it. So we do
9 do that kind of work - we refer to it as "outreach" on a fairly
10 regular basis.

11 **Q.** Right. I want to switch a little bit here, Mr.
12 Marshall, and ask you about case workers. And you've already
13 been asked about cultural competency training, so we have your
14 answer there, but what about in terms of the case workers
15 themselves? Would you be able to give us a sense of how many
16 Veterans Affairs case workers in Nova Scotia or in the Maritimes
17 or Atlantic region are of African Nova Scotian descent or is
18 diversity among the case workers something that is tracked or
19 considered?

20 **A.** So I wouldn't be able to speak to Nova Scotia.
21 Certainly, employment equity and diversity is a fundamental part
22 of the Government of Canada's agenda, and so I know we set

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1 targets and try to engage, you know, minority populations, et
2 cetera, for a diverse public service. In terms of data around
3 Nova Scotia, I'm sorry, I wouldn't have that information.

4 Q. What about former soldiers working as case workers,
5 you know, in order to use the logistical and institutional
6 knowledge that a former soldier may bring with them or provide
7 motivated workers to the system while still helping the soldier
8 that may transition into a new career as a case worker? Are
9 there examples, or many examples, of that taking place?

10 A. So we have the **Veterans Hiring Act** and so we do
11 regularly engage and hire veterans. They would still, of
12 course, have to meet the competencies of whatever position
13 they're applying for. So I think I explained earlier that the
14 case manager position, specifically, requires lots of case
15 management experience and, typically, are people of social work
16 or nursing or occupational therapy backgrounds. Certainly,
17 there are former CAF members in those positions, but we
18 regularly recruit veterans. I have multiple veterans on my
19 team, on my management team.

20 Also, our Department, in light of what we do, attracts a
21 lot of family members of veterans. And so if you walk through
22 any office, you're going to find a multitude of people that are

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1 either married to veterans, are veterans themselves, or their
2 father or child is a serving member. So it's very much a focus
3 of the Department to enhance the number of veterans and former
4 CAF members working within our ranks.

5 **Q.** It would certainly seem sensible that former warrant
6 officers, for example, would make good case managers or
7 coordinators of care. Would you ...

8 **A.** Again, it's based ... I mean I can't make or I'm not
9 going to make a statement that a certain position within CAF
10 would make a good case manager. They would have to meet the
11 education requirements and then they would have to meet our
12 experiential requirements. And, certainly, there are CAF
13 members that do that but, in terms of general occupation,
14 there's no general occupation really that I would apply, except
15 for perhaps CAF case managers. They tend to be nurses and most
16 of them could very easily meet the merit criteria for case
17 managers. But our staffing process is really focussed on
18 capacities and competencies because of the nature of the work.
19 It's so complex, it's very challenging, and so it's very
20 important for us to hire people who have that skill-set to be
21 able to manage these types of very complex health, mental
22 health-type situations. And so that's our focus. We hire based

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1 on requirements and, certainly, we're encouraged to hire
2 veterans where we can and we do.

3 **Q.** We've heard from Junior MacLellan who is a retired
4 warrant officer and a family member of the Desmonds who did the
5 bulk of the coordination and advocacy on behalf of the family
6 after the tragedy in terms of logistics in coordinating and
7 paying for funeral expenses. Can you tell us who or what kind
8 of role would normally be assigned from Veterans Affairs to deal
9 with that kind of an extraordinary situation, to come in after a
10 tragedy and help the family with those kind of details and
11 difficulties?

12 **A.** So it's dependent on who was working closely with the
13 family often. So if a case manager was engaged with a family or
14 a veteran and, post-death, they may be the contact, but it could
15 also be a veteran service agent if they were working closely
16 with the family. It's really situational.

17 **Q.** Okay.

18 **A.** But it is a factor that is considered after any
19 passing of a veteran, particularly in this type of tragedy.
20 Certainly, there would've been some discussion about the
21 appropriate person to contact next of kin.

22 **Q.** In a situation where a veteran was either dissatisfied

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1 or they didn't feel they were getting answers from a case
2 manager, it's been suggested to me, or even without that
3 situation, that the veterans that, like Cpl. Desmond, or even a
4 member of his family, should've been able to pick up the phone
5 and call the sergeant major at the JPSU for the Atlantic Region
6 and have them come and help out, get in the car, visit the home,
7 start to help him with coordination of services. Is that
8 something that takes place? Is that an expectation through the
9 JPSU or is that something you can speak to?

10 **A.** I can't speak to whether it's a policy or not. I am
11 familiar with a situation similar where the JPSU staff did
12 support a family post-death, I suppose, is the best way, but I
13 don't know that it's part of their roles or responsibilities.
14 That would be a question for CAF or Department of National
15 Defence.

16 **(16:10)**

17 **Q.** And, sorry, I was thinking, actually, not post-death
18 or post-tragedy, but prior to that when Cpl. Desmond felt he was
19 facing a crisis. Would the JPSU still have been an outlet for
20 him to contact? Or, again, you ... I take it from your answer
21 that may be not something you can comment on but I'll ask
22 anyway. Can you?

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1 **A.** Yeah, I wouldn't comment on the JPSU staff but,
2 certainly, VAC would've been, you know, the primary source of
3 support post-release.

4 **Q.** One of the documents that's been provided to us is a
5 long counsellor manual, and I won't ask anybody to bring it up,
6 but there's some good information in there. I don't know if
7 you're familiar with this document, Mr. Marshall. It's for the
8 EAP program for counsellors for the military and for the RCMP
9 and it has very good, insightful information for family members
10 talking about what it might be like for a veteran to come home,
11 a soldier to come home, and the changes they might expect, the
12 emotional changes that they might expect to see, and that sort
13 of thing.

14 I guess my question is in that area. Is Veterans Affairs
15 considering, or do they have, a systematic approach to that side
16 of things, to involving the family, to providing the family
17 members with information and guidance on what they can expect
18 when a soldier comes home?

19 **A.** So I don't know that VAC specifically has a formalized
20 approach. We had talked about mental health first aid. That's
21 often coordinated through the MFRCs, and so that is very much
22 what you discuss. It's a training session, talks about general

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1 mental health, explains sort of impact of mental health, but
2 it's geared towards CAF, and that's open to family members and
3 those who support veterans. So that's one thing that certainly
4 happened. And then we also talked about the online course
5 that's available that can ... that veterans ... sorry, not
6 veterans, veterans' families, can access. So it's online
7 training around mental health. And so there are things
8 available.

9 Funding, I'm not a hundred percent sure. My suspect is
10 that funding is probably either CAF and DND, or a combination of
11 VAC, CAF, and DND, but I know my staff sometimes participate in
12 those training sessions as well.

13 **Q.** Certainly.

14 **A.** And that's also a big part of why I said that, you
15 know, it's important for us to engage families in the
16 conversations when we're meeting with veterans. And, certainly,
17 it's not uncommon for VAC to pay for treatment-related, family-
18 related couples counselling or psychoeducational training for
19 family members who are supporting veterans who are coping with
20 operational stress injuries.

21 **Q.** What about a more formal approach of getting families
22 together in group settings or trying to establish, you know,

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1 discussion forums or other relationships within, you know, among
2 the family members of veterans? Is that something that Veterans
3 Affairs does or is that something that you see taking place more
4 informally?

5 **A.** I'm not a hundred percent certain that I understand
6 what you're asking me but, certainly, as I said, like the mental
7 health first aid tends to be family members attending in a group
8 setting and receiving training and having discussions. I'm sure
9 there are other support networks in place. Certainly, the MFRC
10 would be a major support to serving members and, as I had
11 indicated before, veterans are also entitled to support from
12 military family resource centres, and that is a very concrete
13 sort of service to support members and family members of serving
14 members or veterans now.

15 **Q.** Switch again, Mr. Marshall. Just a few more topics to
16 cover here. One is the OSI or, sorry, the Ste. Anne's clinic,
17 the residential treatment facility, and one of the things we
18 heard was that there was a ... and I think we'll probably hear
19 more on this, but there was an urgent referral made in December
20 2015 and then Cpl. Desmond didn't get in until May of 2016. Now
21 there were some discussions, and he may have been responsible
22 for some of that timeline, but we also heard that there's only

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1 ten beds in that facility, and it's a national program. I
2 guess, from your position, the question is do you see a need for
3 more of those type of facilities based on the demand that
4 exists?

5 **A.** So there are a lot of inpatient facilities that VAC
6 accesses regularly across country. Certainly, Ste. Anne's is
7 one, but there are multiple inpatient treatment programs that
8 VAC refers clients to on a regular and ongoing basis. What I
9 understand of these programs is that case managers and/or local
10 psychologists, or whoever is treating the veteran, will try to
11 identify a program that best suits the needs of that individual.
12 Some of them focus a lot on addictions, some of them focus more
13 on, you know, particular conditions. So they're all very
14 specific. I don't have a list that I can refer to for you but
15 we do access multiple inpatient treatment facilities.

16 Sometimes there's time delays related to getting the
17 required information for the facility so they know who they have
18 coming and whether it's an appropriate referral. There are also
19 requirements at different facilities. Some of them, you have to
20 be off certain medications before you attend. For example,
21 medical marijuana or cannabis for medical purposes. You may not
22 be able to take that when you're at the facility. And so,

LEE MARSHALL, Cross-Examination by Mr. Rodgers

1 sometimes, there's a period of preparation for veterans before
2 they go into these facilities.

3 Q. Sure.

4 A. But there is a large network. Whether or not we need
5 more, I'm not in a position to say yes or no, but I know we use
6 them regularly, and I have not heard, really, that wait list is
7 a huge issue. I know sometimes clients would like to get in
8 sooner than they can but, again, most of them that we access are
9 private providers, so I'm assuming that if there's a need, the
10 market will meet the need and we'll see more open.

11 Q. What about in terms of facilities on the east coast?
12 Here is a young guy from Nova Scotia and he's sent off to
13 Montreal. Are you aware of facilities on the east coast or
14 would you suggest that there's a need for such facilities on the
15 east coast?

16 A. Yeah, I'm not specifically aware of what's on the east
17 coast. I know there are provincial programs on the east coast
18 and I'm aware of, without disclosing personal information, I'm
19 aware that sometimes we've used those, in my experience, but
20 whether or not there's a need to build a facility here, I
21 couldn't tell you.

22 Q. When Cpl. Desmond left the Ste. Anne's facility, there

LEE MARSHALL, Cross-Examination by Mr. Rodgers

1 was a phone call that took place to review the recommendations
2 of that facility, and the case worker was part of that
3 conversation. Is that your understanding of how that should ...
4 well, let me ... and then the written report wasn't provided for
5 several months thereafter. Is that the common practice? Would,
6 in your view, the better situation be for the written report to
7 be available at that time or is this something that you deal
8 with?

9 **A.** As the best practice, the written documentation, the
10 sooner, the better, is preferred, but it is not uncommon to have
11 a case discussion prior to receiving formalized documentation
12 because sometimes the resources or recommendations in the final
13 formalized documentation are referencing the case conferences.
14 So we like to talk, as soon as possible, for obvious reasons,
15 for preparing for the situation. So, you know, I'm no expert in
16 that area other than it's not uncommon that we would have those
17 conversations before we get formalized documentation.

18 **Q.** We saw the two different Regina Risk Indicator Tool
19 measurements, one being ... suggesting that Cpl. Desmond had a
20 moderate risk of an unsuccessful transition, and then the more
21 recent one in 2016 suggesting that he had a high risk of an
22 unsuccessful transition. In your view, could there be, or

LEE MARSHALL, Cross-Examination by Mr. Rodgers

1 should there be, authority for a VAC case manager to pause a
2 release in those situations as a means to maintain the soldier
3 in the VAC situation, something a little more controlled, rather
4 than being released and discharged into the community? Is that
5 something that you see or that you would advise or what issues
6 would you identify there?

7 **(16:20)**

8 **A.** Well, so, technically, we're two separate departments,
9 but, having said that, and so authorities around things like
10 release dates isn't inherently in the delegation of a case
11 manager but I, you know, I am aware that conversations can
12 happen with respect to particular cases where the transition
13 centre and the staff at the transition centre, which, at the
14 time, was called a "JPSU" ... we refer to them as transition
15 centres now. There are conversations and discussions that occur
16 where releases could potentially be delayed for that purpose.
17 And that's sort of bridging that gap so VAC and CAF are working
18 together. So it's not necessarily needs to be a VAC authority
19 but, certainly, the conversation about a particular case, it's
20 good to have that conversation prior to release to make a
21 determination on whether release is not only appropriate or not,
22 you also have to consider what the veteran wants, and sometimes

LEE MARSHALL, Cross-Examination by Mr. Rodgers

1 veterans or releasing members want to get out ASAP because they
2 have plans they've made and want to move forward with those
3 plans.

4 **Q.** Right. Mr. Marshall, changing topics again, I'm
5 wondering if you're familiar with Dr. Paul Smith, a physician in
6 New Brunswick that treats some members out of Gagetown, and he's
7 developed ... he's done some research and he's developed a model
8 which I referred to, I think, as the new legion model, of a
9 gathering place for discharged members who have PTSD that are
10 able to gather, hang out with one another. There's medical
11 cannabis involved, those with prescriptions can consume, and
12 they do nature retreats, that sort of thing. Is this something
13 that you're aware of?

14 **A.** No, I'm not familiar with that at all. I've heard the
15 name but I'm not familiar about that proposal or what it
16 entails, sorry.

17 **Q.** Dr. Smith described that he had, you know, more
18 experienced veterans that were acting as coaches, in a way, or
19 mentors for the newer veterans, and they provided social support
20 and structure. Are you aware of whether it's Dr. Smith's model,
21 in particular, or that concept, generally, is Veterans Affairs
22 looking at this, studying this, can you tell us?

LEE MARSHALL, Cross-Examination by Mr. Rodgers

1 **A.** So VAC has a grant program to support research in
2 support of veterans and, you know, if someone approached me with
3 a plan or a proposal of something like that, I would reference
4 that grant program, whose name escapes me right now, but, in
5 terms of those proposals, those kind of grassroot-type
6 developments, you know, it's certainly not in my role to say
7 whether one is better than the other or whether it should be
8 funded or organized.

9 What I do know is veterans often find themselves, or
10 identify, with other groups. And there are a multitude of
11 veterans groups out there for social and/or other purposes.
12 Formally, here, with us, I mean we have the peer support group
13 and I know they do some group sessions as well. That's
14 specifically for folks with operational stress injuries. That's
15 what I could say about that. Not familiar with his proposal or
16 that model whatsoever, but I would refer anyone who has an idea
17 like that to apply for our grant program.

18 **Q.** Thank you. Mr. Marshall, those are all the questions
19 I had for you today. Thank you very much.

20 **A.** Okay, thank you.

21 **THE COURT:** Mr. Rodgers.

22 **MR. RODGERS:** Thank you, Your Honour.

LEE MARSHALL, Cross-Examination by Mr. Rodgers

1 **THE COURT:** Mr. MacKenzie?

2

3

CROSS-EXAMINATION BY MR. MACKENZIE

4 **(16:25)**

5 **MR. MACKENZIE:** Good afternoon, Mr. Marshall. My name is

6 ...

7 **A.** Good afternoon.

8 **Q.** ... Daniel MacKenzie. I'm here on behalf of the Nova

9 Scotia Health Authority. You can hear me okay?

10 **A.** I can hear you fine, yeah.

11 **Q.** Great. I just have ...

12 **A.** You can hear me, I assume?

13 **Q.** Yes, I can. I just have a couple of questions for you

14 this afternoon and they're mostly in relation to access to

15 documents. I know you've already spoken about that, but I just

16 have a couple of questions about VAC's involvement in that

17 process, if any, okay?

18 **A.** Okay.

19 **Q.** So I understand what you're saying about VAC not

20 holding the medical records. They may be elsewhere, with DND or

21 CAF, but if a veteran wants to access their records and doesn't

22 know where to find them, they can call up their case manager who

LEE MARSHALL, Cross-Examination by Mr. MacKenzie

1 could then help them navigate those forms, correct?

2 **A.** Yes, absolutely. And, in fact, they could call the
3 NCCN and potentially get that support about how to access their
4 information. So we have, as I explained earlier, a multitude of
5 layers of support based on what's required and so, yes,
6 absolutely. We get phone calls like that fairly regularly.

7 **Q.** Right. And you mentioned that the NCCNs, they have,
8 you know, kind of rehearsed answers to some of these questions,
9 right?

10 **A.** That is correct.

11 **Q.** And so one of those questions could be, Hey, where do
12 I find my documents? And they could say, Look, here's the
13 consent form for CAF records, here's the consent form for access
14 to DND records and VAC records and so on and so forth, right?

15 **A.** Yeah. I can't speak to if that exists but, certainly,
16 it's probable that it does.

17 **Q.** So if a veteran doesn't know where to go to get these
18 documents and a psychiatrist says, Hey, I'd like to see your
19 medical records from your time in the Forces, they can call up
20 either their case manager or the NCCN and get those answers.

21 **A.** Yes.

22 **Q.** Yes, okay. And those consent forms, you're familiar

LEE MARSHALL, Cross-Examination by Mr. MacKenzie

1 with them?

2 **A.** When you say "those consent forms", are you talking
3 about ATIP forms or release of information forms?

4 **Q.** Yeah. So consent for Veterans Affairs to disclose
5 personal information to third parties. Are you familiar with
6 that form?

7 **A.** Right. Yes, I am somewhat familiar.

8 **Q.** Okay. And so those forms, they call for certain
9 pieces of information that a doctor might not have, right?

10 **A.** Potentially, yes. Depending on what the request is,
11 yeah.

12 **Q.** Right. And so the doctor or the hospital, they don't
13 have the service number for that particular veteran, right?

14 **A.** I really don't know what they have and don't have but
15 it's certainly probable that they wouldn't hold the service
16 number for a veteran unless he disclosed it, I guess, and asked
17 them to put it on their file.

18 **Q.** Right. So the veteran might know their service number
19 and could tell that to somebody who is trying to help them fill
20 out these forms. Is that right?

21 **A.** Yes. Yeah.

22 **Q.** Okay.

LEE MARSHALL, Cross-Examination by Mr. MacKenzie

1 **A.** That is correct, yeah.

2 **Q.** And if a veteran doesn't know his service number, he
3 could call up the case manager or the NCCN number and get that?

4 **A.** I've never met a veteran who didn't know their service
5 number.

6 **Q.** Fair enough.

7 **A.** But I guess it's plausible that they could access that
8 information.

9 **Q.** Okay. And the forms also call for a CSDN ID number.
10 I guess that's the client service delivery network ID number?

11 **A.** Yes.

12 **Q.** Okay.

13 **A.** Yes. It's a number assigned to him through CSDN.

14 **Q.** Okay. And the veteran may not know their ID number
15 off heart?

16 **A.** It's highly unlikely that they would, but when they
17 call us, if they wanted to know that number, that's something we
18 could provide for them, yes.

19 **Q.** That's something they could provide to help them fill
20 out these forms and get these consents finalized. That's
21 correct?

22 **A.** Yes.

LEE MARSHALL, Examination by the Court

1 **Q.** Sorry, I didn't really phrase it as a question, but
2 ... okay. Okay, no, those are my questions. Thank you very
3 much.

4 **A.** You're welcome.

5 **THE COURT:** Ms. MacGregor?

6 **MS. MACGREGOR:** No questions, Your Honour.

7 **THE COURT:** Thank you. Ms. Ward, do you have any
8 follow-up with your witness?

9 **MS. WARD:** No, Your Honour.

10 **THE COURT:** Thank you. Mr. Murray?

11 **MR. MURRAY:** No, Your Honour.

12

13 **EXAMINATION BY THE COURT**

14 **(16:30)**

15 **THE COURT:** Okay.

16 Mr. Marshall, I just have a couple of questions and I'm
17 going to try and be as focussed as counsel were. There was a
18 discussion that was related to access to health records by the
19 case manager and you said that even if you had a consent from
20 the veteran to access the medical records in CAF, even if you
21 had the consent, that you still had to have a need-to-know
22 reason the case manager would still require. So you'd require

LEE MARSHALL, Examination by the Court

1 two things to be able to access them, even with the consent or
2 the request of the veteran. Would that be correct?

3 **A.** Yes.

4 **Q.** Or would the request of the veteran, because he or she
5 or they say, Look, I need access to these records because I was
6 in the emergency department of the St. Martha's Hospital on
7 October the 26th and I'm seeing a psychiatrist in November, I
8 want to be able to get him or her or them to have access to my
9 records, I need a copy of them, can you punch them up and print
10 them out for me so I can take them to see my doctor.

11 Considering that now that it's now in the best interest of the
12 veteran, it's part of his mental health rehabilitation, even if
13 he's conducting it on his own, to have those in his hands so he
14 takes them to his psychiatrist, wouldn't be a need-to-know good
15 enough reason to assist him?

16 **A.** So I can tell you that if a veteran comes into our
17 office and says, you know, I have a new psychologist, he wants
18 to see the last assessment that was completed on me, could you
19 print that off for me. Now we have a need-to-know because a
20 veteran has requested it and, obviously, we have consent and so,
21 therefore, potentially, we could go in and print that document
22 and provide it to the veteran. We'll often review it to make

LEE MARSHALL, Examination by the Court

1 sure that there's no information belonging to somebody else,
2 say, reference to another individual or whatever and we would
3 have to redact that information. Also want to ensure that
4 there's no harm that could be caused by releasing that document
5 and I suppose if there was some, you know, scathing remarks from
6 a psychologist in the report that may have a negative impact on
7 someone with a fragile emotional state, we may consider that.
8 But, in those cases, yes, assuming those things are in line, we
9 could provide that information.

10 The question around service health care records is a little
11 above my understanding and pay grade, truthfully, about whether
12 a case manager could go in and access those service health
13 records. But, theoretically, we would have never have accessed
14 them before and we are not aware of what information is in those
15 service records. And there could be information in those
16 service records that the veteran may not necessarily want
17 shared. There may be information in those service records that
18 belong to other people. An accident occurred and there was more
19 than one individual involved and their information is in that
20 report.

21 The bottom line is, without my full knowledge of what's in
22 those documents, I would advise my case manager not to share

LEE MARSHALL, Examination by the Court

1 that document and to request, a formal request that a copy of
2 that file through ATIP. That's the process today. Whether that
3 can be improved, sir, certainly is open for discussion at a
4 higher level, I guess. But we try to provide information that's
5 useful to the veteran as much as possible, particularly with
6 their consent.

7 **Q.** So health care documents that are in your possession,
8 if the veteran makes a request of the documents you can access.
9 So, for instance, I'll make it more specific. In this
10 particular case, we know that Cpl. Desmond was at St. Anne's
11 Hospital. When he left, there was a discharge summary that was
12 prepared and, from the documentation, I know that that found its
13 way into the case manager's hands, into the file. And, at some
14 point, I read a document that Cpl. Desmond had made a phone call
15 and was requesting a copy of the discharge summary from Ste.
16 Anne's. Now that would be a document which I assume the case
17 manager could have printed off and given to him or forwarded to
18 the health care person that he may have wanted it to go to.
19 Would that be correct?

20 **A.** Yeah, there would be a couple of options there. If I
21 had access to that document, then I reviewed it in the same
22 light as I reviewed ... as I talked about reviewing, you know,

LEE MARSHALL, Examination by the Court

1 another site document where there was no other information in
2 there, it wasn't going to upset the client, then theoretically I
3 might be able to release that to him. Given I've never been in
4 that position, I may actually, while the veteran is there, call
5 my ATIP coordinator and just verify that that's kosher to do
6 that. But it's in line with what I said to you previously,
7 particularly if we paid for an assessment and we may be the only
8 people who have access to that assessment, then it would
9 potentially be plausible for me to provide that document.

10 Sometimes the requests are much larger and the amount of
11 information is much more than, say, we could have an area
12 counsellor or, sorry, a case manager go in and review and redact
13 and perform all those activities, because that would be time
14 away from serving clients. So we might say, well, that's a lot
15 of information. I'd recommend you make a formal ATIP request.

16 Q. Well, one of the things about the discharge, they are
17 summaries and they capture a lot of information which I would
18 suggest would give an attending psychiatrist or psychologist, or
19 even a general practitioner, some idea of, in this particular
20 case, where Cpl. Desmond had been and what he was going through
21 and what they had anticipated might be required in the future by
22 way of treatment for him. I know it, I've read it, you haven't,

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1 so I won't ask you to respond to it as a question.

2 **A.** Okay.

3 **THE COURT:** Thank you, Mr. Marshall. I think we're done
4 for the day. We certainly appreciate you appearing today and
5 the time that you've taken to inform yourself with respect to
6 these matters and provide us with details. It's been very
7 helpful to me, I know, and I think it has been to counsel.

8 Once again, thank you, Mr. Marshall, for your time. We
9 very much appreciate it. Have a good day.

10 **MR. MARSHALL:** Thank you, I appreciate it. Good luck.

11 **THE COURT:** Thank you very much.

12 **MR. MARSHALL:** I'll just sign out, Your Honour?

13 **THE COURT:** We'll sign you out in a minute. Thank you.

14 **WITNESS WITHDREW (16:37 hrs.)**

15 **THE COURT:** So Mr. Marshall is signed out. Before we
16 leave, I wanted to have a discussion about some matters.

17 Ms. Ward, I understand that ... Let me, just before I call
18 you. Just let me back up a little bit here. When we adjourned
19 some time ago, and we had anticipated returning yesterday to
20 hear Mr. Marshall's evidence and then the anticipation was that
21 we would hear from Mr. Desmond's case manager, Ms. Doucette, on
22 today's date. There was some rescheduling. I rescheduled the

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1 matter and I did it in part because of some information that had
2 become available to the Inquiry. My understanding is that Ms.
3 Ward and Ms. Grant, in preparation for the evidence of Ms.
4 Doucette, realized that there had been some documents prepared
5 by Ms. Doucette that related to an internal review and the notes
6 were subsequently sent to Inquiry Counsel. I think that was on
7 April the 11th, in the mid evening of April 11th. On the 13th,
8 I had access to the email and, when I read the email and I read
9 the documents, it occurred to me and in discussions with Inquiry
10 Counsel that some more time was going to be required to review
11 the notes and some of the context that was referenced in those
12 notes of Ms. Doucette before she testified. I just assumed that
13 counsel would likely appreciate some more time because I sent
14 that email on the 14th advising and sending a copy of those
15 notes. And I think I also advised at that time that there was
16 going to be a change in schedule because of that disclosure so
17 there would be more time to review. Whether counsel required
18 more time to review or not really wasn't the driving force. It
19 was because I needed more time to review it. I have enough
20 things going on in relation to the Inquiry that when that kind
21 of work comes to my desk, it requires that I spent some time
22 looking at it. And so even if counsel didn't require more time,

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1 I certainly did and that's why I made the decision to adjourn
2 Ms. Doucette's evidence. I appreciate that Ms. Doucette is
3 anxious to testify. I appreciate that the delay is difficult on
4 Ms. Doucette and it will not be a long delay. We will work at
5 trying to find the earliest possible dates that Ms. Doucette
6 can, in fact, testify. It's just one of those things that
7 arises when the notes become aware. Ms. Ward and Ms. Grant
8 provided them to Inquiry Counsel, as they should have, and that
9 process unfolded exactly the way I would expect it should have.
10 So that it causes a short delay is not unusual.

11 **(16:40)**

12 In the email, subsequent email, emails that were sent,
13 there was another issue that arose with respect to the question
14 of, I'm going to call them informal reviews following the
15 January 3rd events and these informal reviews by CAF and
16 Veterans Affairs Canada. And that there are either notes or
17 review and perhaps some reasons or recommendations, and I don't
18 know what label exactly to put on it because I've not seen it.
19 And Ms. Ward, in correspondence to Mr. Allen and Mr. Russell,
20 expressed the view that the documentation may have specifically
21 written to request confirmation whether or not it existed or
22 not, but took the view with respect to it being irrelevant and,

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1 therefore, not disclosable. I understand that that ... And I
2 will say this, that the parties that have documents can review
3 their own documents and they make a decision about their
4 documents themselves. If you think a document needs to be
5 edited, you edit it. If you think it's privileged, you declare
6 it's privileged but you also disclose that it exists and if it
7 needs to be edited and there are well-established procedures for
8 dealing with redactions and disclosure and deciding issues of
9 relevance. But those are all decided here.

10 The document, when we learn it exists, but that's not the
11 end of the process, but it really is the state of a beginning of
12 a process for determination as to whether or not it's going to
13 be disclosed and the manner in which it will be disclosed and to
14 allow counsel an opportunity to put their positions forward.
15 That was the purpose of sending the email to counsel with the
16 body of the email that counsel had sent to Inquiry Counsel. So
17 you would see exactly the rationale. Those words, not filtered
18 or re-expressed by me, but I wanted you to see the words that
19 were there so that there would be no misunderstanding as to what
20 was said.

21 That email was not expected to be a launching pad for
22 criticism but rather simply as a vehicle to inform counsel that

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1 there was new information that existed. I had previously sent
2 emails to counsel with regard to how they were to treat
3 information that came by way of planning and such other matters
4 and how they were to be treated in terms of confidentiality
5 until they were dealt with in here.

6 I was disappointed today to wake up to a broadcast
7 listening to matters being discussed about the Inquiry and
8 documents before I had even had a chance to address them with
9 counsel in this room. I do not want to see that happen again
10 and, if I cannot be confident in counsel's ability to keep
11 matters confidential, I'll simply cut counsel off from them.
12 It's that simple.

13 Ms. Ward, I understand with regard to the documents
14 relating to the review, I'll deal with Veterans Affairs Canada,
15 can you give me your position on those documents today, please?

16 **MS. WARD:** The document has been provided to Inquiry
17 Counsel. We're still of the view that it's covered by
18 jurisdictional immunity and outside the terms of reference but
19 we leave that determination to Your Honour.

20 **THE COURT:** Thank you. I'll review the document and
21 I'll make that decision, the same way I did with regard to the
22 documents that had been edited for relevance. When I've had an

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1 opportunity to do that, if I find it necessary to have a
2 discussion with counsel *in camera* with regard to anything that
3 might be in those documents or anything in particular, then
4 that's the process that's set out. The documents will be
5 reviewed and I'll get back to Counsel in relation to them.

6 The process that Ms. Ward and Ms. Grant undertook to inform
7 counsel and to state their position was, in fact, something that
8 they were entitled to do in the manner in which they did it,
9 they were entitled to do. And addressing it today in here and
10 addressing it to me is what they're entitled to do and the way
11 it's expected to be done, not outside the walls of this room. I
12 see nothing wrong with the approach that they have taken.
13 They're entitled to take instructions and proceed as they did.

14 We're adjourned for the day.

15 What time are we starting tomorrow, Mr. Russell?

16 **MR. RUSSELL:** 9:30, Your Honour.

17 **THE COURT:** 9:30. Thank you, Counsel, see you back here
18 at 9:30 tomorrow morning.

19

20 **COURT CLOSED (16:47 hrs.)**

21

22

CERTIFICATE OF COURT TRANSCRIBER

I, Margaret Livingstone, Court Transcriber, hereby certify that the foregoing is a true and accurate transcript of the evidence given in this matter, **re Desmond Fatality Inquiry**, taken by way of electronic digital recording.



Margaret Livingstone

(Registration No. 2006-16)

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DARTMOUTH, NOVA SCOTIA

April 25, 2021